# Herefordshire Council

### Progression to Examination Decision Document Review of an Existing Made NDP

#### Neighbourhood Planning (General) (Amendment) Regulations 2012

Name of neighbourhood area -Bartestree with Lugwardine Neighbourhood Area

Parish Council – Bartestree with Lugwardine Parish Council

Draft Consultation period (Reg14) –11 April to 30 May 2022

Submission consultation period (Reg16) –18 October to 29 November 2022

#### Determination

| Legal requirement question  | Reference to section<br>of the legislation | Did the NDP meet<br>the requirement as<br>state out? |
|---|--|--|
| Is the organisation making the area<br>application the relevant body under section<br>61G (2) of the 1990 Act   |  | Yes  |
| <ul> <li>Are all the relevant documentation included within the submission</li> <li>Map showing the area</li> <li>The Neighbourhood Plan</li> <li>Consultation Statement</li> <li>SEA/HRA</li> <li>Basic Condition statement</li> <li>Statement outlining the modifications made and reasons</li> <li>Statement whether changes are considered to be significant</li> </ul> | Reg15                                      | Yes  |

| Does the plan meet the definition of a NDP  | Localism Act 38A (2)               | Yes   |
|---|------------------------------------|---|
| <ul> <li>'a plan which sets out policies in relation<br/>to the development use of land in the whole<br/>or any part of a particular neighbourhood<br/>area specified in the plan'</li> </ul> | 200aiisiii Act 30A (2)             | 105   |
| Does the plan specify the period for which it is to have effect?  | 2004 Act 38B (1and<br>2)           | Yes   |
| The plan contains no 'excluded development'?  | 1990 61K / Schedule Yes<br>1       |   |
| County matter   |                                    |   |
| Any operation relating to waste<br>development  |                                    |   |
| National infrastructure project   |                                    |   |
| Does it relation to only one neighbourhood area?  | 2004 Act 38B (1and<br>2)           | Yes   |
| Have the parish council undertaken the correct procedures in relation to consultation under Reg14?  |                                    | Yes   |
| Is this a first time proposal and not a repeat?   | Schedule 4B para 5                 | This is a review of a made NDP formally made on 8   |
| Has an proposal been refused in the last 2 years or   |                                    | December 2016.  |
| <ul> <li>Has a referendum relating to a<br/>similar proposal had been held and</li> </ul>   |                                    |   |
| <ul> <li>No significant change in national or<br/>local strategic policies since the<br/>refusal or referendum.</li> </ul>  |                                    |   |
| Does the parish council consider the modifications to be significant or substantial   | Neighbourhood<br>Planning Act 2017 | The Parish Council<br>considers that the<br>material  |
|   | 2004 Act Schedule<br>A2            | modifications taken   |
|   | Reg15 (1) (f)                      | as a whole are not<br>so significant or<br>substantial as to<br>change the nature of<br>the plan. |

#### Summary of comments received during submission consultation

Please note the below are summaries of the responses received during the submission consultation. Full copies of the representations will be sent to the examiner in due course.

Table 1 – comments made by Herefordshire Council departments

| Herefordshire<br>Council  | Comment made  |
|---------------------------|---|
| Strategic<br>Planning     | Confirmed conformity with the Core Strategy. Details within appendix 1  |
| Development<br>Management | The revised document addresses the difficulties that have persisted<br>about the interpretation of the settlement strategy in relation to<br>windfall and infill sites beyond the settlement boundary. Provides far<br>greater certainty in terms of decision making. |
|                           | The introduction of site allocations and identification of important open spaces also provides for a more robust plan.  |
|                           | Subject to Lugg catchment water quality issues being resolved, aware of the generally suitability of allocation H1 but less certain of H2 and H3 and would urge the PC to be sure of the viability of the access arrangements for these site.                         |
| Environmental<br>Health   | Policy H1 Land adjacent to Newcourt Farm<br>Proposed site is a former quarry and is classed as unknown filled ground.<br>Would require further investigation  |

Table 2 – comments made by statutory consultees

| Statutory Consultee        | Comment made  |
|----------------------------|---|
| Historic England           | Supportive of the vision and objections and commend the commitment to supporting locally distinctive development. No further comment to add |
| Welsh Water                | Nothing further to add  |
| Coal Authority             | No specific comments to make  |
| Natural Resources<br>Wales | No comments to make   |
| National Highways          | Do not expect impacts on the operation of the Strategic Road Network. No further comments to add  |

| Statutory Consultee                     | Comment made  |
|---|---|
| NHS Herefordshire<br>and Worcestershire | No direct comments but welcome the community actions to improve broadband     |
| Environment Agency                      | Note the continuation of 3 previous housing sites and all within Flood Zone 1 |
|   | Note Bartestree and Lugwardine is within the River Wye SAC catchment          |
|   | Welcome the inclusion of Policy BL12  |
| Sport England                           | No specific comments to make  |

Table 3 – comments made by members of the public

| Member of the public                                  | Comment made  |
|---|---|
| CR Planning<br>Solutions on behalf of<br>Ms D Charity | Objection to the designation of Land east of Traherne Close as a<br>Local Green Space.<br>Was assessed as a potential housing site during call for sites in<br>October 2020<br>No robust or rigorous technical evidence to support LGS<br>designation<br>Does not meet the requirements of para 102 of the NPPF |

#### Officer appraisal

All the consultation requirements of Regulation 14 were undertaken by the parish council and all the required documentation was submitted under Regulation 16.

This plan has met the requirements of the regulations as set out in the table above.

This is a current made plan which is subject to modifications which the parish council consider to be material modifications which are not significant or substantial to change the nature of the plan. Three additional small scale sites have been added to the plan which total 12 dwellings. These would be considered under para 106 of the NPPF as material but not changing the nature.

No concern has been raised from internal consultees with regards to the ability of the plan to meet the required minimum proportional growth contributing towards the deliverability of the Core Strategy. The parish has exceeded its minimum proportional growth requirement of 152 with 22 commitments, 165 completions (as at April 2022) and a site allocation of 12 dwellings within the NDP.

The following modifications have been made are as follows:

• Vision and some objectives have been reworded and additions made to add clarification

- All made policies have some modifications made
- 6 new policies have been added including settlement boundary gap, site allocations, housing mix, community facilities, landscape views and water quality

12 representations were received during the submission (Reg16) consultation period. 9 external and 3 from internal service providers at Herefordshire Council. The external consultees had no objections to the plan, and mostly provided general and supportive comments to the plan.

Statutory Consultees have raised no concerns regarding the site allocations or any modifications to the objectives and policies contained in the neighbourhood plan.

Strategic Planning have confirmed that the modified policies within the plan are in general conformity with the Core Strategy

One local residents objected to the new Local Green Space allocation within the plan.

The Consultation Statement details the community involvement undertaken and how issues raised have been addresses as part of the process.

Overall it is considered that there are no fundamental issues relating to this plan which would prevents its progress to examination and consideration by the examiner regarding the nature of the modifications on the existing made NDP.

### Consideration whether the modifications are substantial or significant to effect the nature of the plan

In line with the definitions within Para 106 of the Planning Practice Guidance an assessment has been undertake as to the nature of the modifications proposed to the current made NDP.

| Type of<br>Modification  | Extent of the modifications  | LPA<br>consideration<br>of the<br>modification |
|--|--|--|
| Minor (non-<br>material)<br>modifications                                  | Those which would not materially affect the policies in the<br>plan.<br>These may include correcting errors, such as a reference<br>to a supporting document, and would not require<br>examination or a referendum   | No   |
| Material<br>modifications which<br>do not change the<br>nature of the plan | These would require examination but not a referendum.<br>This might, for example, entail the addition of a design<br>code that builds on a pre-existing design policy, or the<br>addition of a site or sites which, subject to the decision of<br>the independent examiner, are not so significant or<br>substantial as to change the nature of the plan | Yes  |
| Material modifications which   | These would require examination and a referendum. This might, for example, involve allocating significant new sites for development.   | No   |

Table 4 – Local Planning Authority's consideration of the modifications made.

| Type of<br>Modification             | Extent of the modifications | LPA<br>consideration<br>of the<br>modification |
|-------------------------------------|-----------------------------|--|
| do change the nature<br>of the plan |                             |  |

It is agreed that Bartestree with Lugwardine Parish Council's assessment that the modifications are not so significant or substantial to change the nature of the plan.

#### Service Director's comments

## Decision under Regulation 17 of the Neighbourhood Planning (General) Regulations 2012.

It is recommended that the Bartestree with Lugwardine Neighbourhood Plan **does** progress to examination at this stage.

Tracey Colema!

**Tracey Coleman** 

Interim Service Director – Planning and Regulatory Services

Date: 7/12/22



#### Appendix 1

Name of NDP: Bartestree with Lugwardine Review Reg 16

Date: 05/12/22

| Draft Neighbourhood<br>plan policy                          | Equivalent CS<br>policy(ies) (if<br>appropriate)   | In general<br>conformity<br>(Y/N) | Comments |
|---|--|-----------------------------------|----------|
| BL1 - Criteria for the<br>Design of New Housing             | SD1 -<br>Sustainable<br>design and<br>energy<br>efficiency<br>RA2 - Housing<br>in settlements<br>outside<br>Hereford and<br>the market<br>towns. | Y                                 |          |
| BL2 - Extensions to<br>Properties                           | SD1 -<br>Sustainable<br>design and<br>energy<br>efficiency   | Y                                 |          |
| BL3 - Bartestree and<br>Lugwardine Settlement<br>Boundaries | RA2 - Housing<br>in settlements<br>outside<br>Hereford and<br>the market<br>towns.   | Y                                 |          |
| BL4- Settlement Gap<br>between Bartestree and<br>Lugwardine | RA2 - Housing<br>in settlements<br>outside<br>Hereford and<br>the market<br>towns.   | Y                                 |          |
| BL5 - Housing Site<br>Allocations                           | N/A  | Y                                 |          |

| Draft Neighbourhood<br>plan policy                            | Equivalent CS<br>policy(ies) (if<br>appropriate)  | In general<br>conformity<br>(Y/N) | Comments   |
|---|---|-----------------------------------|--|
| BL6 - Housing Mix   | H3 – Ensuring a<br>range and mix<br>of housing types  | Y                                 |  |
| BL7 - Affordable Housing                                      | H1 – Affordable<br>Housing  | Y                                 |  |
| BL8 - Community<br>Facilities                                 | SC1 – Social<br>and Community   | Y                                 |  |
| BL9 - Conserving Historic<br>Character                        | LD4 – Historic<br>environment<br>and heritage<br>assets   | Y                                 |  |
| BL10 - Local Green<br>Spaces, Allotments and<br>Rights of Way | OS2 - ; OS3 -<br>Loss of open<br>space, sports or<br>recreation<br>facilities                           | Y                                 |  |
| BL11 - Landscape Views  | N/A   | Y                                 |  |
| BL12 - Water Quality in the River Lugg                        | SD4 –<br>Wastewater<br>treatment and<br>river water<br>quality  | Y                                 |  |
| BL13 - Supporting Local<br>Businesses                         | E1 –<br>Employment<br>Provision ;E2 -<br>Redevelopment<br>of employment<br>land; RA6 -<br>Rural economy | Y                                 |  |
| BL14 - Redundant Rural<br>Buildings                           | RA5 - Re-use of<br>rural buildings  | Y                                 |  |
| BL15 - Transport and<br>Highways                              | MT1 - Traffic<br>management,<br>highway safety<br>and promoting<br>active travel                        | Y                                 | Not clear what 'extends the range<br>of public transport' means in this<br>context. Need to be more specific.<br>How does active travel<br>infrastructure extend the range of<br>public transport? |