

Reg. 14 Resubmission draft



For Titley Group Parish Council [this page blank]

CONTENTS		Page
1.	SETTING THE SCENE	1
	Introduction	1
	Format of the Neighbourhood Development Plan	1
	National and local planning policy context	1
2.	TITLEY GROUP NEIGHBOURHOOD AREA	3
3.	ACHIEVING SUSTAINABLE DEVELOPMENT IN TITLEY GROUP	10
	Vision	10
	Objectives	11
	Sustainable development	12
4.	HOUSING NEEDS AND REQUIREMENTS	14
	Local Plan Core Strategy requirements	14
	Housing delivery	15
	Type and size of housing	16
	Rural exception housing	18
5.	LAND FOR HOUSING IN TITLEY	18
	Land at Titley Farm	20
	Titley settlement boundary	20
6.	LAND FOR HOUSING IN STAUNTON-ON-ARROW	24
	Land opposite Old Court Cottage/Newton, Staunton-on-Arrow	24
	Small sites at Staunton-on-Arrow	26
	Staunton-on-Arrow settlement boundary	27
7.	ECONOMIC AND SOCIAL DEVELOPMENT	29
	Economic development in Titley Group	29
	Infrastructure	31
	Renewable energy	32
	Community facilities	33
8.	ENVIRONMENT	34
2. 3. 4. 5. 6. 7. POLICE TG1: TG2: TG3: TG4: TG5:	Landscape	34
	Natural environment Historic environment	37
	Design and access	38 40
_	DELIVERING THE NEIGHBOURHOOD DEVELOPMENT PLAN	42
э.	Community actions	42
	Community actions	72
	LICIES	
	1: Sustainable development	13
	2: Housing needs and requirements	17
	3: Rural exception housing 4: Land at Titley Farm	18 20
	5: Titley settlement boundary	22
	5: Land onnosite Old Court Cottage/Newton Staunton-on-Arrow	26

TG	7: Small sites at Staunton-on-Arrow	27	
TG8: Staunton-on Arrow settlement boundary			
TG9: Economic development in Titley Group		30	
TG10: Infrastructure		32	
TG1	TG11: Renewable energy		
TG12: Community facilities TG13: Landscape TG14: Natural Environment TG15: Historic environment TG16: Design and access		34	
		37	
		38 39	
		PLA	NS
1	Titley Group Neighbourhood Area	4	
2	Titley Group SEA, Heritage and Landscape	9	
3	Titley Group SEA, Minerals, Biodiversity and Flood Zones	10	
4	Titley site allocation and settlement boundary	23	
5	Staunton-on-Arrow site allocations and settlement boundary	28	
Acc	ompanying Policies Maps for Neighbourhood Area, Titley and Staunton-on-Arrow		
API	PENDICES		
A:	EVIDENCE BASE	45	
B:	NATIONAL AND LOCAL PLANNING POLICIES	47	
C:	DWELLING COMPLETIONS AND COMMITMENTS	42	

1. SETTING THE SCENE

Introduction

- 1.1 New planning powers were given to local communities by the Localism Act 2011. These include the ability to prepare Neighbourhood Development Plans as part of the statutory planning framework governing the development and use of land in the area. When planning applications are made, they must be decided in accordance with this framework unless there are material considerations to the contrary.
- 1.2 Titley Group Parish Council has decided to prepare a Neighbourhood Development Plan to make use of the new planning powers and help ensure that decisions on future development are guided locally.

Format of the Neighbourhood Development Plan

- 1.3 The Neighbourhood Development Plan begins by giving a thumbnail sketch of the main features of the Neighbourhood Area (chapter 2).
- 1.4 The Neighbourhood Development Plan's vision for the future of the Neighbourhood Area up to 2031 is set out in chapter 3, together with more detailed objectives. In line with national and County-wide planning policies, the Neighbourhood Development Plan seeks to contribute to sustainable development by addressing social, environmental and economic matters together. This chapter sets an overarching policy for the future sustainable development of the Neighbourhood Area.
- 1.5 The Neighbourhood Development Plan then sets out policies on the development and use of land, for housing (chapters 4, 5 and 6); for economic and social purposes (chapter 7); and on the environment (chapter 8). A concluding chapter explains how the Neighbourhood Development Plan will be delivered, and includes a set of Community Actions to capture aspirations on non-land use matters.
- 1.6 The Neighbourhood Development Plan has been prepared using evidence gathered from a range of sources. Much information has been taken from reports and other documentation prepared by Herefordshire Council for the Local Plan Core Strategy. This has been supplemented by local sources, including a residents' survey in 2017 and a Housing Site Assessment in 2018. A summary of the 'evidence base' for the Neighbourhood Development Plan is at Appendix A.

National and local planning policy context

- 1.7 The Neighbourhood Development Plan's policies need to be read alongside the existing national and County planning policies which apply in the Neighbourhood Area.
- 1.8 National planning policy is set out in the National Planning Policy Framework. Planning Practice Guidance gives more detailed advice as to how national policy is to be implemented.

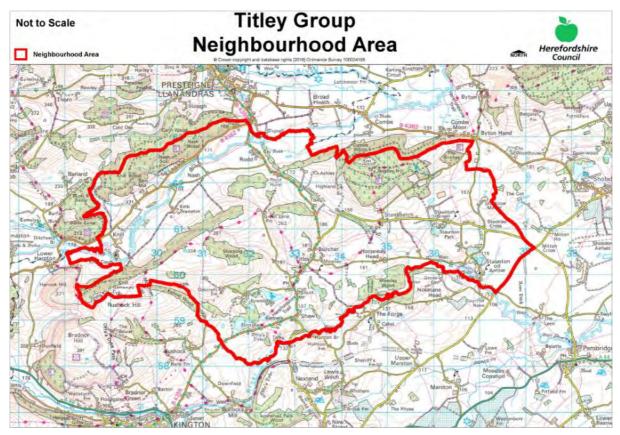
- 1.9 Herefordshire Council is responsible for preparing the Local Plan. The central document is the Local Plan Core Strategy. This sets out strategic planning policies for the development of the County from 2011 to 2031, covering requirements for new housing, the rural economy, the environment and community facilities. The Neighbourhood Development Plan complements rather than duplicates these existing policies, which are listed at Appendix B. Reference is made to relevant policies in the text of the Neighbourhood Development Plan.
- 1.10 The Neighbourhood Development Plan, like all development plans, is subject to an assessment process termed Strategic Environmental Assessment (SEA). It must also undergo Habitats Regulations Assessment because of the proximity of the Rivers Wye and Lugg, which have European-level designation as a Special Area of Conservation. The Assessments are undertaken independently, by Herefordshire Council. To this end, Assessments of the Neighbourhood Development Plan at draft and submission stages have been carried out.
- 1.11 The Neighbourhood Development Plan covers the period 2011 to 2031, coterminous with the Local Plan Core Strategy.



Figure 1 Sign at Staunton-on-Arrow village hall showing St. Peter's church

2. TITLEY GROUP NEIGHBOURHOOD AREA

- 2.1 This chapter describes the Neighbourhood Area in terms of the social, economic and environmental aspects which contribute to sustainability and to a sense of place.
- 2.2 The Neighbourhood Area was approved in July 2016. The qualifying body is Titley Group Parish Council. The Neighbourhood Area covers the constituent group parishes of Titley; Knill; Rodd, Nash and Little Brampton; and Staunton-on-Arrow, some 3,119 hectares (Plan 1).



Plan 1: Titley Group Neighbourhood Area

NORTH © Crown copyright and database rights (2016) Ordnance Survey (0100058224). Not to scale.

- 2.3 The four parishes lie in the north-west of Herefordshire, abutting the County border with Wales. The market town of Kington is three miles to the south-west and offers local services including primary and secondary schools, employment and shopping. Local services are also available at Pembridge to the south-east and the Welsh market town of Presteigne to the north. Higher-level services are to be found in Leominster (12 miles) and Hereford (20 miles).
- 2.4 The Area is principally accessed by the B4355 which links Kington, Titley and Presteigne. To the north, the B4362 runs from Presteigne under Nash and Knill Woods alongside the Hindwell Brook, towards the A44 in the west. Staunton-on-Arrow is served by the C1023 which runs south towards Pembridge. Away from these classified roads, the Area is served by a network

- of rural lanes which are generally narrow, often single-track and winding. Many are not through routes but give access only to relatively isolated farmsteads and to woodland.
- 2.5 The main public transport provision is from Titley to Kington or Presteigne and on to Knighton, with a six-day a week bus service which allows a return journey to work from Titley to these centres. There is a more limited service to Llandrindod Wells, and no evening bus provision. The Area is crossed by several long-distance footpaths: the Herefordshire Trail, Mortimer Trail and the national Offa's Dyke Path. There is a promoted circular walk at Titley and other public rights of way give access for local use and tourists.
- 2.6 The settlement pattern has developed organically. As well as the villages of Titley and Staunton-on-Arrow, there are several hamlets such as Horseway Head, Stansbatch, Knill, Rodd and Staunton Green, together with wayside dwellings and farmsteads. These are all set amongst pasture and arable farmland, woodland, and orchards. Titley and Staunton-on-Arrow each have a village hall and a parish church (both dedicated to St. Peter); there is also a church at Knill in the west (St. Michael's). There are no local shops and the nearest Post Office counter service is at Kington. Titley is home to The Stagg Inn, a hostelry of repute and the first public house in the UK to be awarded a Michelin star.



Figure 2 Titley village hall

- 2.7 The population of the Area was 495 in 2011, up from 477 in 2001. The number of households fell slightly in this period, from 212 to 209. The average household size increased from 2.25 to 2.37.
- 2.8 In 2011, the age profile of the population was similar to the County average. Young people aged 0-15 made up 15.1% of the population (County 17.1%), whilst older people aged 65 and

- over accounted for 22.0% (County 21.3%). Age groups 16-44 and 45-64 accounted for 28% and 34.7% of the population respectively (County 32.9% and 28.6%).
- 2.9 The population density in 2011 was 0.16 persons per hectare, reflecting the rural environs and notably less than that at County (0.8 ppha) or West Midlands (4.3 ppha) levels. In 2011 72% of homes were owner occupied either outright or with a mortgage or loan, above the County average (67.7%), with the remainder being privately rented. There were two households recorded as living in social housing in 2011, 0.1% of the housing stock (County 10.5%). There is a preponderance of larger houses, with 34% of dwellings having four or more bedrooms in 2011, compared to 24.8% in Herefordshire.
- 2.10 Locally-based employment is provided by established farm-based enterprises. Most of the farmland is rated as grade 3 (good to moderate) with some grade 2 (very good) to the north of Staunton-on-Arrow. There are no office, commercial or industrial estates. Local services and other small businesses including home-working also provide employment. The rate of self-employment in 2011 was 27.3%, higher than in the County (14.4%) or the West Midlands (8.5%). Kington, Presteigne and other settlements (including Hereford) also provide job opportunities.
- 2.11 The landscape is important in defining local character and distinctiveness. The majority of the Neighbourhood Area was earmarked for inclusion within a Radnor and Clun Forests Area of Outstanding Natural Beauty in the 1950s, but this was never designated due to the difficulty of creating a cross-boundary protected area most of this AONB would have been in Wales. The proposed designation recognised the high visual quality of the landscape. The area is also rich in biodiversity, with a wealth of heritage assets and a network of local and national trails and public rights of way. It is a valued landscape.
- 2.12 The County Landscape Character Assessment places the parish within two landscape types: Wooded Hills and Farmlands and Principal Timbered Farmlands.¹ Wooded Hills and Farmlands characterise the western part of the Neighbourhood Area; these are medium to large scale upstanding, wooded landscapes with hedged fields set to mixed farming uses. The landscape around Rodd and Knill, with woodland such as Knill and Stocking Woods, is typical. To the east, Principal Timbered Farmlands prevail. These are lowland landscapes made up of a mosaic of small to medium sized fields, irregularly shaped woodlands, winding lanes, rivers and ponds. The countryside around Staunton-on-Arrow is representative of this type. The key feature is the unifying tree cover in the form of woodlands, often of an ancient semi-natural character, hedgerow trees and linear tree cover associated with streams and watercourses.

¹ Herefordshire Council, Landscape Character Assessment, Supplementary Planning Guidance, 2004 updated 2009.



Figure 3 Looking south from Wapley Hill

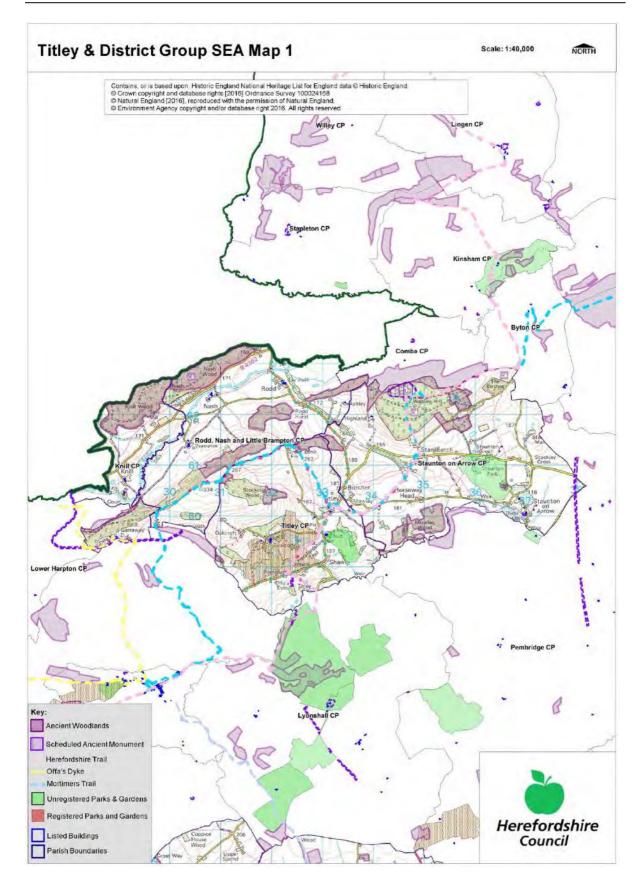
- 2.13 The Neighbourhood Area has a range of natural habitats including wood pasture, parkland, ancient and semi-natural woodland, ancient replanted woodland, grassland and traditional orchards. Flintsham and Titley Pools are a designated Site of Special Scientific Interest (SSSI) and one of the County's major wetland and ornithological sites. Others habitats are designated at County-level as Local Wildlife Sites these are mainly woodland such as Knill, Nash and Mowley Woods. There are also Priority Habitat Inventory entries including for deciduous woodland, wood pasture and parkland, and traditional orchards.² Herefordshire Council's Ecological Network Map shows the watercourses crossing the Area as core areas and buffer zones, with scattered blocks of woodland acting as corridors and stepping stones.
- 2.14 The Neighbourhood Area has a range of heritage assets. There are numerous mainly Grade II listed buildings with clusters at Titley, Staunton-on-Arrow, The Rodd, Nash, Little Brampton and Eywood. Hunton Bridge and the bridge over Hindwell Brook north of The Rodd are also listed. The church of St. Michael at Knill, Little Brampton Farmhouse and The Rodd are grade II*. There are several scheduled ancient monuments: sections of Offa's Dyke, Wapley Hill Iron Age hill fort, a churchyard cross in St. Michael's churchyard, the motte at Staunton-on-Arrow and a section of the North Herefordshire Rowe Ditch, west of Milton Cross. Eywood is a registered historic park and garden (grade II). There are no Conservation Areas. At Wapley Hill, a Forestry Commission car park and picnic site gives access to woodland walks.

² The Priority Habitat Inventory is maintained by Natural England pursuant to section 41 of the Natural Environment and Rural Communities Act 2006.

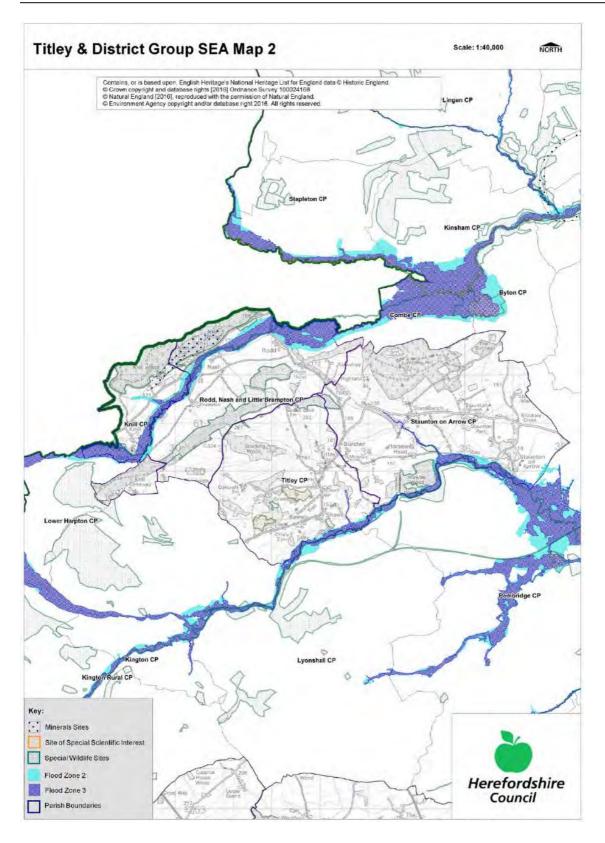


Figure 4 Church of St. Michael at Knill, with scheduled churchyard cross in foreground

- 2.15 Rain and other surface water from the Neighbourhood Area drains to the east via the Hindwell Brook and the River Arrow to the River Lugg and thence the Wye. The entire lengths of the River Wye and River Lugg are designated as Sites of Special Scientific Interest, while the Wye and the Lugg from Hampton Court Bridge to its confluence are designated as a Special Area of Conservation. The SAC suffers from eutrophication as a result of nutrient enrichment and at the time of drafting this plan, development in the Neighbourhood Area is required to demonstrate nutrient neutrality to prevent any further deterioration in the SAC's water and ecological quality. This has resulted in an effective moratorium on development in the Lugg catchment that would generate discharges likely to affect the SAC and includes residential development discharging to a main sewer.
- 2.16 Land in the corridor of the River Arrow and a tributary watercourse on the southern boundary of the Neighbourhood Area, and of the Hindwell Brook in the north west, are liable to flood (Flood Zones 2 and 3).
- 2.17 Plans 2 and 3 are taken from the Environmental Report produced by Herefordshire Council as part of the SEA process referred to above. The Plans show the many areas of heritage, landscape, minerals and biodiversity interest in the Neighbourhood Area.



Plan 2: Titley Group SEA, Heritage and Landscape.



Plan 3: Titley Group SEA, Minerals, Biodiversity and Flood Zones.

3. ACHIEVING SUSTAINABLE DEVELOPMENT IN TITLEY GROUP

- 3.1 National and local planning policies place the achievement of sustainable development at the heart of the planning system. The objective of sustainable development is to meet the needs of the present without compromising the ability of future generations to meet their own needs.³
- 3.2 Achieving sustainable development means that the planning system has three interdependent objectives economic, social and environmental. These objectives need to pursued in mutually supportive ways so that net gains can be secured for each objective.
- 3.3 This chapter defines a vision for the Neighbourhood Development Plan which encompasses economic, social and environmental objectives. These provide the basis for the planning policies which follow in later chapters.

Vision

- 3.4 The Neighbourhood Development Plan aims to deliver the following Vision by 2031, as far as is possible through the planning system and in combination with national planning policies and the policies of the Local Plan Core Strategy. The Vision provides for the future of the Neighbourhood Area by protecting and enhancing its essential qualities, features and facilities whilst allowing careful and limited change. By 2031, the Titley Group of parishes will be:
 - A home for thriving and distinct local communities, where the needs of all ages for both housing and local employment can be met;
 - A place where high-quality and sustainable community services, infrastructure and transport are available, with additional provision delivered by or in step with new development; and
 - A location which supports successful and environmentally-sustainable farming enterprises and other small businesses, home working, flexible working and selfemployment; and
 - A sustainable rural environment where the character of the villages, the natural beauty
 of the landscape, wildlife and heritage are conserved and enhanced, providing an
 attractive and peaceful countryside for all to enjoy.
- 3.5 Cases may arise where differing aspects of the Vision are seen to be competing or in conflict. The role of the Neighbourhood Development Plan (in tandem with national and local planning policies) is to articulate the character, needs and opportunities of the Neighbourhood Area with the aim of helping to guide individual development proposals in Titley Group towards a sustainable solution.

Objectives

Housing and settlements

3.6 The Neighbourhood Development Plan will ensure that new housing contributes to thriving communities by:

³ National Planning Policy Framework 2019 paragraph 7.

- Identifying land for new housing and demonstrating delivery to meet the requirements of the Local Plan Core Strategy.
- Defining the planned extent of the settlements of Titley and Staunton-on-Arrow.
- Requiring new housing to provide a mix of size and type of properties to meet community needs.

Economic and social development

- 3.7 The Neighbourhood Development Plan will guide economic and social development by:
 - Supporting rural diversification and other forms of economic development which are appropriate to their location and setting.
 - Working to improve electronic communications.
 - Supporting renewable energy, particularly community-led proposals.
 - Supporting the retention of existing community facilities and new provision.
 - Identifying Community Actions in respect of non-land use matters which are outside the formal scope of the Neighbourhood Development Plan.

Environment

- 3.8 The Neighbourhood Development Plan will ensure that the local environment is protected and enhanced by:
 - Providing for the protection, enhancement and conservation of the natural and historic environments in accordance with Local Plan Core Strategy policies.
 - Ensuring that new development is in keeping with its surroundings and appropriately designed and accessed.
 - Supporting high quality design solutions that make a positive contribution to local character and distinctiveness.

Sustainable development

3.9 The Neighbourhood Development Plan plays an active role in guiding development in Titley Group towards a sustainable solution by setting out the economic, social and environmental character of the area and identifying needs and opportunities. Responses to the residents' survey show that there are a range of concerns including addressing housing requirements, encouraging local employment, protecting the environment, and improving community facilities and services. Opportunities should also be sought to boost sustainable transport provision in the Area. Some development proposals may entail a mix of gains and losses when assessed against the differing priorities in the Vision and its supporting objectives. Planning decisions will need to balance such variable impacts against each other in considering how individual projects contribute to sustainability, taking into account the character, needs and opportunities of the Neighbourhood Area.

Policy TG1: Sustainable development

Development proposals which contribute to the sustainable development of the Titley Group Neighbourhood Area will be supported. In making this assessment, the following objectives will be sought and balanced, as relevant to the proposal:

- 1. meeting strategic requirements for new housing and the needs of local communities;
- 2. providing new and diversified employment opportunities which are compatible and in scale with the rural nature of the area;
- 3. retaining and enhancing community infrastructure, and promoting and enabling new provision, to meet a range of needs and promote quality of life;
- 4. taking all opportunities to conserve and enhance the landscape and the distinctive natural and historic environments, with development avoiding undue loss of visual amenity and providing net gains in biodiversity of at least 10%;
- fostering sustainable transport provision in new housing, employment and other development, and making use of opportunities to provide or support the provision of new or improved public transport, walking and cycling infrastructure and connectivity.
- 6. requiring new development to incorporate renewable energy generation unless it can be clearly demonstrated that this is not achievable
- 7. using sustainable and/or recycled construction materials wherever possible



Figure 5 Staunton-on-Arrow village hall

4. HOUSING NEEDS AND REQUIREMENTS

Local Plan Core Strategy requirements

- 4.1 The main type of development for which provision needs to be made in the Neighbourhood Development Plan is housing. The Local Plan Core Strategy requires the Neighbourhood Development Plan to make provision for at least 23 new homes between 2011 and 2031.
- 4.2 By defining settlement boundaries, the Neighbourhood Development Plan will ensure that new housing can be best situated in relation to existing services and facilities and avoid unnecessary, isolated development in the open countryside, in line with the NPPF.
- 4.3 The Local Plan Core Strategy designates Titley as a "main focus" settlement for proportionate housing growth, reflecting the existing local services and public transport provision. Staunton-on-Arrow is identified as a settlement where housing is appropriate. In the countryside outside these settlements, housing development is restricted to avoid an unsustainable pattern of development (this includes all of the parishes of Knill and Rodd, Nash and Little Brampton).

Housing delivery

- 4.4 The Neighbourhood Development Plan implements the Local Plan Core Strategy by identifying land for new housing in both villages and by defining settlement boundaries to reflect the planned extent of development.
- 4.5 The delivery of new housing to meet the strategic requirements for the Titley Group Neighbourhood Area has been informed by a Call for Sites and Housing Site Assessment,⁴ and is provided for as follows:
 - by taking into account dwellings completed since 2011 and dwellings with planning permission as at February 2022 (see Appendix C for details of the sites involved); and
 - by allocating land for new housing at Titley and Staunton-on-Arrow for around 13 new dwellings in total (see chapters 5 and 6 for details); and
 - by making a realistic allowance of how many houses can be expected to be provided as "windfalls". The Housing Site Assessment assumes that the number of dwellings which arose as windfalls in the first 10 years of the plan period, 14 units, will be at least equalled in the remaining 9 years of the plan period, provided the nutrient management constraint can be overcome. This represents 13 units over the period, based on assumed delivery equivalent to 1.4 dwellings per annum.
 - In fact, given the disincentive to apply for planning permission caused by the River Lugg Planning Position Statement, it is likely that a higher level of windfalls would have been delivered, so these figures are considered to be an underestimate.

⁴ See the Housing Site Assessment, April 2018. The Call for Sites was undertaken in November-December 2017.

⁵ This term refers to dwellings arising on sites which have not been specifically identified in the development plan.

4.6 The plan would deliver a minimum of 42 new homes within the plan period, well in excess of the target of 23 homes set by the Local Plan Core Strategy. Table 1 shows how this target would be achieved.

TITLEY GROUP NEIGHBOURHOOD AREA HOUSING REQUIREMENT 2011-2031	23
Dwellings completed/under construction since 2011	14
Dwellings with planning permission February 22 (outline, pending reserved matters)	5
Land allocated in the Neighbourhood Development Plan for new housing at Titley and Staunton-on-Arrow	13
Windfall allowance	13
POTENTIAL TOTAL HOUSING DELIVERY	45

Table 1: Housing delivery

Type and size of housing

- 4.7 As well as meeting the overall requirements for new housing, it is also important to make sure that housing of the right kind is provided to meet local needs. Policy RA2 of the Local Plan Core Strategy requires residential development outside Hereford and the market towns to "result in the delivery of schemes that generate the size, type, tenure and range of housing that is required in particular settlements, reflecting local demand." Development proposals should, therefore, provide the types and sizes of homes identified in the Kington Rural Housing Market Assessment.
- 4.8 The residents' survey identified privately-owned 3-bedroom homes as the most favoured type of housing. Homes with 2 bedrooms were the next most popular. Larger homes with 4 or more bedrooms were significantly less favoured. A significant majority of respondents supported dwellings being built to high environmental standards, and there was support for live/work and self-build units. There was also a desire to build more relatively lower cost, smaller properties for sale on the open market to enable young people and families to stay in the village, foster social well-being and help to deliver a more balanced supply of houses which at present favours larger properties over smaller.
- 4.9 Evidence from the Local Housing Market Assessment on the size and type of dwellings needed locally is set out in Table 2. This refers to the Kington Rural Housing Market Area (HMA) which includes the Neighbourhood Area. The majority of the requirement is for smaller homes, with

20% of the requirement in the market sector for houses of 4 bedrooms or more, down to 5% in the affordable rented sector. For market housing, 50% of the requirement is for 3-bedroom homes. while 75% of the requirement for affordable housing for purchase is for 2 or 3 bedroom homes. In the affordable rented sector 30% of the requirement is for 1 bedroom properties. The findings accord closely with those of the resident's survey.

Table 15.11 Kington HMA Recommend Housing Mix by Tenure by Size

		1 Bedroom	2 Bedrooms	3 Bedrooms	4+Bedrooms
-	Market	5%	35%	50%	10%
Urban	Affordable home ownership	20%	40%	35%	5%
כ	Affordable rented housing	35%	35%	25%	5%
_	Market	5%	25%	50%	20%
Rural	Affordable home ownership	15%	35%	40%	10%
œ	Affordable rented housing	30%	35%	30%	5%
2	Market	5%	25%	50%	20%
HMA	Affordable home ownership	20%	35%	40%	5%
T	Affordable rented housing	30%	35%	30%	5%

Source: Housing Market Model and Modelled Outputs, Appendix A2

Table 2: Requirements for house types and sizes, Kington Rural HMA

Source: Local Housing Market Assessment table 15.11

- 4.10 All forms of housing development, including conversion and sub-division schemes as well as new development, will be expected to show that they are contributing to meeting local housing needs. This will help meet housing market pressures and the locally expressed desire for less expensive open market homes. Community requirements also include new housing for older people, to enable downsizing and so the release of existing larger homes for family occupation. Some housing may also be provided as live/work and self-build units, where the work component will be retained in perpetuity.
- 4.11 The history of the neighbourhood plan area shows that there has already been substantial delivery of homes through windfalls. A large number of these have been through the conversion of agricultural buildings, often utilising Class Q permitted development rights. (Class Q of the Town and Country Planning (General Permitted Development) Order 2015)
- 4.12 Given the rural nature of the parish and the large number of agricultural buildings within its boundaries, including historic barns meriting preservation, this pattern of development is expected to continue at at least the same pace. Examples include a 2014 planning permission to convert period barns to five dwellings at Titley Court (Ref. 141705/F).

- 4.13 Residential development in the Neighbourhood Area is subject to Planning Position Statement issued by Herefordshire Council relating to the River Lugg SSSI/SAC. Because the Lugg is failing to achieve its water quality and conservation targets due to excess nutrients, development in the catchment must demonstrate nutrient neutrality. This includes development that will discharge to main sewers. At the time of drafting his plan, there were planning applications for 8 dwellings, including the five awaiting reserved matters approval at Balance Barns, held up by the Position Statement. Herefordshire Council is working on a phosphate trading scheme and other measures, which may enable these applications to proceed.
- 4.14 None of the proposed dwellings are within the settlement boundary. The five dwellings at Balance Farm are already included in the housing numbers. The proposal for a single dwelling at Rhiwlas Farm and the proposal for two dwellings at Titley Court would contribute to the windfall allowance if approved.
- 4.15 Policy TG5 allows for appropriate residential development within the settlement boundary and this is expected to make a significant contribution towards achieving housing needs. In parts of the village, dwellings are set well apart, allowing for some appropriate small-scale development to meet local housing needs: predominantly for houses with three bedrooms or fewer.
- 4.16 In accordance with paragraph 64 of the National Planning Policy Framework affordable housing developments of five or fewer dwellings will be expected to make affordable housing provision either on site or by contribution as appropriate and to be agreed with the developer. The contribution will be equivalent to 35% of the development by floorspace in accordance with the target set by Policy H1 of the Core Strategy.

Policy TG2: Housing needs and requirements

New dwellings will be delivered in the Titley Group Neighbourhood Area to meet local needs and to satisfy the requirements of the Herefordshire Local Plan Core Strategy. This will be enabled and demonstrated by:

- 1. Allocating sites for housing at Titley and Staunton-on-Arrow; and
- 2. Supporting new housing within settlement boundaries, which is appropriate in scale and in keeping with their established character; and
- 4. Proposals to provide work/live units will be supported, where these are of appropriate scale and design and are within the settlement boundary. Such development will be controlled by condition preventing any part of the work element from being absorbed into the residential use.
- 5. Self build development of appropriate scale and design will be supported within the settlement boundaries.
- 6. All new open market developments of five or more dwellings or more than 500 m2 will be expected to contribute towards meeting affordable housing needs. Provision will be equivalent to 35% of the total gross development floor space.

In all cases, housing proposals should be able to demonstrate that they are of a type and size that positively contribute to meeting the latest assessment of housing needs. Residential development outside of settlement boundaries will only be permitted where it is compliant with Policy TG3 or other exception policies in the Local Plan Core Strategy. Any affordable housing provided under the terms of this policy will be expected to be available in perpetuity for those in local housing need.

Rural exception housing

- 4.17 National and local planning policy allow the provision of affordable housing on "rural exception" sites. These are defined as small sites used for affordable housing in perpetuity which would not normally be used for housing. The houses provided are intended to provide accommodation either for current residents or households with an existing family or employment connection.
- 4.18 A majority of respondents to the residents' survey (70%) were in favour of a rural exception scheme.
- 4.19 The Local Housing Market Assessment indicates a need for 27 affordable homes per annum in the Kington Rural HMA over the period 2011-2041, excluding the needs for older people and those with specialist requirements.
- 4.20 Any rural exception site should be sited and development in consultation with the Group Parish Council and must demonstrate reasonable access to the services and facilities offered by Titley or Staunton-on-Arrow. Since Titley is the "higher-order" settlement as defined in the Local Plan Core Strategy, this is the first choice as a potential location.
- 4.21 The delivery of a rural exception site is supported as a Community Action (see CA1, Table 3 in chapter 9).

Policy TG3: Rural exception housing

The provision of rural exception housing on a small site to meet a proven local need for affordable housing in perpetuity and which is in accord with the requirements of Herefordshire Local Plan Core Strategy policy H2 will be supported. The preference is for any such scheme to have reasonable access to Titley in the first instance or failing this to Staunton-on-Arrow. The siting, scale, design and location of any such site will be agreed in consultation with the Group Parish Council.

5. LAND FOR HOUSING IN TITLEY

5.1 This chapter of the Neighbourhood Development Plan allocates land at Titley for housing and open space, and defines a settlement boundary for the village. The allocation and settlement boundary are shown on Plan 4 at the end of this chapter.

Land at Titley Farm

- 5.2 Land north of Titley Farm is proposed by the landowner for housing (of a type and size to meet local requirements for smaller, relatively lower-cost accommodation) and recreational open space to be available for use by members of the community. The site as a whole comprises approximately 0.35 ha. of pasture land between Titley Farm and the B4355. A farm track on the north-eastern boundary will give vehicular access to the new dwellings.
- 5.3 The housing and recreational open space uses are to be provided for on approximately equal areas of land as follows:
 - (a) the development of approximately 0.175 ha. in the south of the site for around six new dwellings. The house types and sizes should reflect local needs and preferences as identified in the Local Housing Market Assessment (or successor documents) and the residents' survey, with an emphasis on 2 and 3-bedroom homes. There is also potential for self-build. Vehicular access to the dwellings from the farm track is to be taken to the rear of the properties where parking should be provided. Dwellings should be principally oriented to the north, to face the open space, although consideration will need to be given in the design to maximising solar gain. This siting of the development and access arrangements will mean that the new dwellings will be seen from the road as being well-related to the existing buildings at Titley Farm and Titley Court.
 - (b) the provision of approximately 0.175 ha. of recreational open space situated between the new dwellings and the B4355. This will provide an accessible location in relation to the new dwellings and the rest of the village and maintain the open aspect to the B4355. This will help provide the additional recreational facilities sought by respondents to the residents' survey, such as for outdoor sports and a children's play area.
- 5.4 The residential and recreational open space allocations are shown on Plan 4. This identifies respective areas for the two uses to confirm the general arrangement of new dwellings to the south of the site and open space to the north. In the interests of achieving an optimal and distinctive scheme, it is not intended to be over-prescriptive with regard to the layout of the development or other aspects of design provided the principles described above are achieved and the overall balance of land uses is maintained. Approximately 50% of the site is to be used for housing and 50% for community open space.
- 5.5 The residential and recreational open space elements should be considered together through the submission of a comprehensive planning application. It is envisaged that the housing and recreational open space elements will be linked by means of a planning obligation. The Housing Site Assessment explains that built development of the whole site would not be in keeping with the open and dispersed character of the settlement. However, a mixed housing and open space scheme, as is now proposed, would respect settlement character.
- 5.6 The planning obligation will secure the use of the recreational open space land for this purpose over an agreed period of time, and provide for the provision of facilities and their maintenance over this period. It may provide for the transfer of the land to the Parish Council or other body who would then be responsible for its upkeep. A Community Action, CA2, is included in chapter 9 (Table 3) in respect of progressing the non-land use aspects of the scheme.

5.7 Proposals should take full account of policy TG15 in respect of design and access. A Design and Access Statement should be submitted as part of any planning application which includes details of how pedestrians and cyclists will access the open space.

Policy TG4: Land at Titley Farm

Land at Titley Farm as shown on Plan 4 is allocated for housing development for around six dwellings and recreational open space. Proposals which meet the following site-specific requirements will be supported:

- 1. the dwellings are provided on around 0.175 ha. in the south of the site and are principally oriented to face the open space and the village; and
- the dwellings are of a type and size to help meet the latest assessment of housing needs including for smaller accommodation and may include provision for self-build; and
- 3. recreational open space is provided on around 0.175 ha. in the north of the site; and
- 4. a comprehensive planning application is submitted which includes both the housing and recreational open space elements; and
- 5. vehicular access to the new dwellings and the recreational open space is via the farm track on the north-eastern boundary of the site; and
- as far as is practicable, the access arrangements to the new dwellings and the recreational open space enable and encourage active travel through provision for pedestrian and cyclists; and
- 7. a planning obligation is completed prior to the grant of any planning permission to provide for the delivery and maintenance of the recreational open space.
- 8. notwithstanding the preferred orientation of the dwellings, these will be expected to comply with policy TG1 in terms of achieving solar gain and the other criteria.
- external walls and roofs will reflect the local vernacular, incorporating stone and timber with slate roofs, unless alternative materials are justified

Titley settlement boundary

- 5.8 Titley village forms a predominately roadside settlement following the shallow bends of the B4355. Over the past century, new development has maintained the roadside pattern shown on the historic map at fig. 6.
- 5.9 The Stagg Inn and St. Peter's parish church as well as both older and modern dwellings front onto the B4355. There is little development in depth. Development has extended a limited distance westward from the B4355, along the north frontage of School Lane as far as Green Lane, and along Eywood Lane to the converted Balance Barns. The entrance to Grade II listed Eywood registered park and garden to the north of the village is set apart from the boundary

- of the settlement and was historically orchard and woodland. This gap remains an important feature of the character of both the village and the historic park.
- 5.10 Overall, there are two principal areas of consolidated village development, separated by the triangular field known as Stagg Meadow. These two areas are delineated by the Titley settlement boundary (Plan 4). This defines the extent of the main built-up form of the village, having regard to criteria in Herefordshire Council guidance.⁶ The allocated site at Titley Farm is included within the settlement boundary.
- 5.11 Planning permissions for residential conversion of agricultural barns at Balance Farm in 2006 and at Titley Court in 2014 created several new dwellings on the edges of the village. As the barns were extant historic buildings, the development did not alter the pattern of development. Nor did the conversion of the barns at Balance Farm affect the important separation between the village and the entrance to the Eywood Park Registered Park and Garden, albeit it created a new residential access onto Eywood Lane.
- 5.12 While it is recognised that an outline planning permission for five houses at Balance Farm is extant, the proposed development is considered harmful to the settlement pattern of Titley village and the setting of Eywood registered park and garden and would increase the volume of traffic using the junction between Eywood Lane and the B4355, where visibility is poor.
- 5.13 To protect highway safety and to comply with policy MT1 of the Core Strategy, the NDP resists any development that would increase traffic at the junction of Eywood Lane and the B4355. Such development would result in an unacceptable impact on highway safety.
- 5. 14 The Titley settlement boundary reflects the historic separation between the village and the entrance to Eywood Park. The Hereford and Worcester Gardens Trust (HWGT) describes Eywood Park as "one of the most precious recreational landscapes in Herefordshire." HGWT advises: "It appears to have Brown-style landscape-park, surrounding a Romantic pleasure gardens of c.1790-1820 associated with Jane Harley, Lady Oxford and Lord Byron and Richard Payne Knight of Downton Castle. The Greenly Diaries (kept by Elizabeth Greenly of Titley Court) indicate Lady Oxford's great interest in her garden. All this makes Eywood an exciting landscape and one, which, to use a hackneyed phrase, is a veritable 'sleeping beauty'."

HWGT advises that parkland planting both within and outside the park boundary was intended to screen the view towards the house and the pleasure gardens. "This suggests that there was a serious attempt to separate the private demesne from the village to the east and any serious attempt to restore the parkland at Eywood, would, no doubt, include the restoration of this feature."

The settlement boundary has been defined to preserve this separation between the village and the boundary of the parkland and enable future restoration of these characteristics of this important parkland.

5.15 The site for five houses for which planning permission has been granted has been left outside the settlement boundary to secure this aim should the permission for any reason remain

⁶ Herefordshire Council, Neighbourhood Planning Guidance Note 20 Guide to settlement boundaries, June 2015.

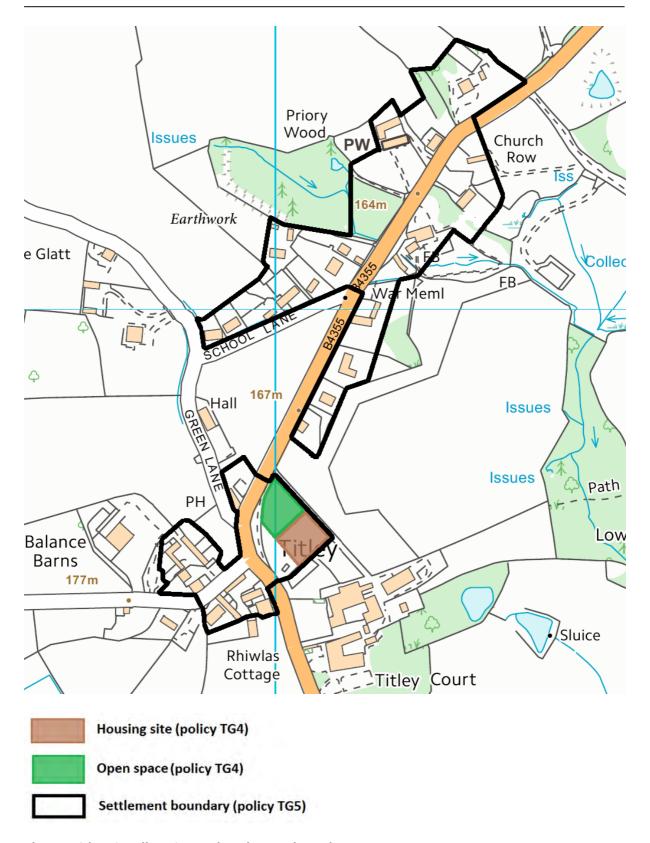
unimplemented. The land to the immediate south of the 2016 permission, on which a planning application for a further five houses was refused at appeal principally on highway safety grounds. This site is also outside the settlement boundary and will preserve at least some of the undeveloped space between the parkland and village.

The 2016 permission remains unimplemented awaiting reserved matters approval. The granting of a further planning permission on this site would be contrary to the policies of this NDP, which seek to preserve the historic character of Titley Village and its relationship to Eywood Park and to avert highway risk.

- 5.16 The development permitted is contrary to the aims of this plan. While the five houses are included in the housing delivery figures, the NDP substantially overdelivers on the housing target and this would still be the case if the permission were not implemented
- 5.17 Within the settlement boundary, new housing will be supported where it is appropriate to its context and meets local needs and demand. Policy TG5 enables infill development which respects local character, including the predominantly roadside settlement pattern. New development is likely to be single dwellings given the size of the plots. Proposals for other development such as small-scale employment will be considered against the policy criteria.
- 5.18 Development proposals coming forward within the settlement boundary should respect the natural and historic environments in line with policies TG13 and TG14. The boundary includes small areas of woodland in the north, including deciduous woodland identified in the Priority Habitat Inventory at Church Row. There are also habitats of interest immediately to the south, including traditional orchard and wood pasture and parkland. There are a number of listed buildings (the Old Priory, St. Peter's Church, the Harley memorial in the churchyard, the Old Vicarage and the Balance Farmhouse). The registered Eywood historic park and garden lies to the west. Finally, policy TG16 sets out requirements in respect of design and access.
- 5.19 For the avoidance of doubt land outside the boundaries is defined as countryside in planning terms in accordance with Policy RA3 of the Herefordshire Core Strategy. This includes land immediately abutting the boundaries.

Policy TG5: Titley settlement boundary

Development proposals for well-designed housing and other uses within the settlement boundary at Titley as shown on Plan 4 will be supported where they respect the settlement character, the natural and historic environments and heritage assets, and can be shown to be of a size and type to meet local requirements. Construction materials should reflect the local vernacular, incorporating stone and timber with slate roofs. Where alternative materials are used, their use is sympathetic to the local environment and justified in a Design Statement.



Plan 4: Titley site allocation and settlement boundary

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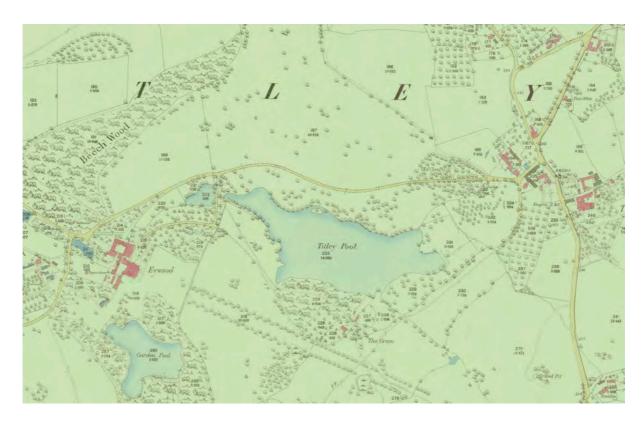


Figure 6 Extract from 1887 O.S. Map showing separation between Eywood Park and Titley Village

6. LAND FOR HOUSING IN STAUNTON-ON-ARROW

6.1 This chapter of the Neighbourhood Development Plan deals with the allocation of land at Staunton-on-Arrow for housing and defines a settlement boundary for the village.

Land opposite Old Court Cottage/Newton, Staunton-on-Arrow

- 6.2 Land opposite Old Court Cottage is proposed by the landowner for the provision of open space, to be used by members of the community as a new village green, and for the development of five 2 and 3-bedroom dwellings. This will help meet the acknowledged local requirement for accommodation suitable for young families.
- 6.3 The 1.4 ha. site is part of a larger commercial orchard to the east of the village road. The field has a hedgerow boundary to the road, with dwellings opposite. A track gives access to the orchard from the road.
- 6.4 The open space and housing uses are to be provided for as follows:
 - (a) the use of at least 75% of the site as open space to provide a village green in an accessible location in relation to both the new dwellings and the wider community, and to include provision of a village car park; and

- (b) the development of up to 25% of the site for around five new dwellings, this area to include all necessary associated requirements such as gardens, garages, on-site parking and site access.
- 6.5 Plan 5 identifies the land proposed for the overall scheme. The areas to be provided as open space and developed for housing will be determined through detailed scheme design.
- 6.6 The layout and design of the new dwellings should reflect the character and low residential density of the village. They should be sited to the rear of the site, facing onto the open space. This will maximise the distance between the new dwellings and those opposite, to protect amenity. House types and sizes should reflect local needs and preferences as identified in the Local Housing Market Assessment (or successor documents) and the residents' survey, with an emphasis on 2 and 3-bedroom homes. There is also potential for self-build and for live/work.
- 6.7 Vehicular access to the new dwellings will be provided from the existing field entrance and is to be taken to the rear of the properties where parking will be provided. This will avoid creating a functional and visual barrier between the new dwellings, the open space and the wider village. Pedestrian access is to be provided to the front of the properties. A new field access to the remaining commercial orchard will be provided from the village road to the north of the site.
- the residential and recreational open space elements should be considered together through the submission of a comprehensive planning application. It is envisaged that the housing and open space elements will be linked by means of a planning obligation. The Housing Site Assessment concludes that the site is suitable for development with open space providing community benefit to the road frontage and dwellings to the rear of the site, and on this basis it will be necessary to secure the open space as part of the overall scheme.
- 6.9 The planning obligation will provide for the use of the community open space for this purpose and for the provision of facilities and their maintenance over an agreed of period of time. It may provide for the transfer of the land to the Parish Council or other body who would then be responsible for its upkeep. A Community Action, CA3, is included in chapter 9 (Table 3) in respect of progressing the non-land use aspects of the scheme.
- 6.10 Proposals should take full account of policy TG15 in respect of design and access. A Design and Access Statement should be submitted as part of any planning application which includes details of access to the open space by pedestrians and cyclists. The grade II listed Staunton Old Court is diagonally opposite and the site forms part of its setting. Development proposals should be designed and located to ensure that there is no adverse impact on the listed building or its setting.
- 6.11 The existing roadside hedgerow is to be retained as far as this is consistent with highway authority requirements for junction design and visibility. A new hedgerow boundary between the site and the remaining commercial orchard to the east is to be established.

Policy TG6: Land opposite Old Court Cottage/Newton, Staunton-on-Arrow

Land opposite Old Court Cottage/Newton as shown on Plan 5 is allocated for community open space for use as a village green and for housing development for around five dwellings. Proposals which meet the following site-specific requirements will be supported:

- 1. community open space is provided on at least 75% of the site, to include public car parking; and
- the new dwellings are provided on up to 25% of the site, this area to include all necessary associated requirements such as gardens, garages, on-site parking and site access; and
- 3. the new dwellings are sited to the rear of the site and oriented to face the open space and the village on a layout which reflects settlement character, prevailing residential densities and the amenity of existing dwellings; and
- 4. the new dwellings are of a type and size to help meet the latest assessment of housing needs including for smaller accommodation, self-build and live/work; and
- 5. vehicular access to the new dwellings is via the existing field entrance on the southern boundary of the site; and
- 6. a comprehensive planning application is submitted which includes both the housing and community open space elements; and
- 7. provision is made for pedestrians and cyclists to access the new dwellings and the community open space; and
- 8. the roadside hedgerow is retained subject only to highway requirements and a new hedgerow boundary is provided between the site and the commercial orchard; and
- 9. a planning obligation is completed prior to the grant of any planning permission to provide for the delivery and maintenance of the community open space.
- 10. any potential harm to the setting of Staunton Old Court and any other heritage asset is effectively mitigated if it cannot be avoided
- dwellings will be constructed of materials that reflect the local vernacular, incorporating stone and timber with slate roofs, unless the use of sympathetic alternatives is shown to be justified

Small sites at Staunton-on-Arrow

- 6.12 The following sites were identified through the Call for Sites/Housing Site Assessment process. They are well-contained with no identified planning constraints. To reflect the prevailing settlement pattern a single new dwelling will be the optimum form of development for each site:
 - (a) land west of Jacobs Oak. This is 0.2 ha. of pasture with frontage to the unclassified highway known as Horseway Head and with existing dwellings to the east and the west.

(b) land east of the Old Vicarage. This is 0.17 ha. of lawn and storage buildings within the curtilage of the Old Vicarage. It is set between existing buildings with frontage to Horseway Head. The site abuts the corridor of the River Arrow to the south with woodland habitats of interest. The site is in Flood Zone 1 (low probability of flooding).

Policy TG7: Small sites at Staunton-on-Arrow

Proposals for the development of the following sites for sympathetically-designed individual dwellings as shown on Plan 5 will be supported:

- 1. land west of Jacobs Oak; and
- 2. land east of the Old Vicarage.
- 3. Construction materials will reflect the local vernacular, incorporating stone and timber with slate roofs, unless the use of sympathetic alternatives is shown to be justified.

Staunton-on-Arrow settlement boundary

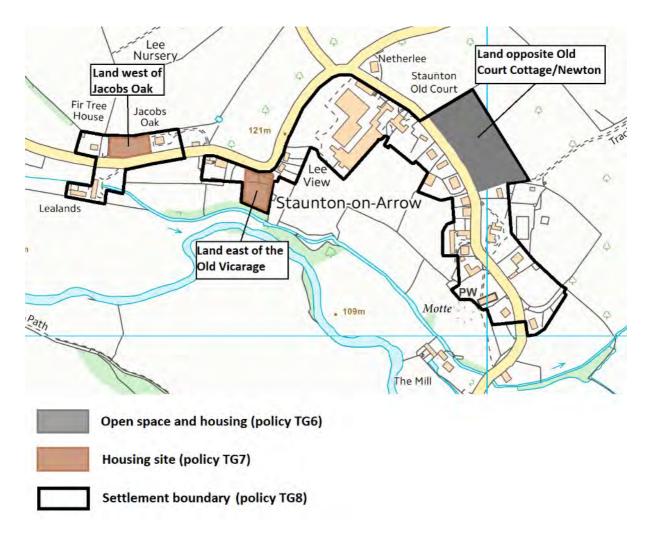
- 6.13 Staunton-on-Arrow is characterised by a roadside form of settlement, extending north and west from the higher ground occupied by the motte and the church. Most dwellings are detached and front onto the village road, the C1023, with further development extending west along Horseway Head. There is no development in depth. The main areas of built-up development are delineated by the Staunton-on-Arrow settlement boundary (Plan 5). This defines the extent of the main built-up form of the village, having regard to criteria in Herefordshire Council guidance,⁷ and incorporates the three sites allocated above.
- 6.14 Within the settlement boundary, new housing will be supported where it is appropriate to its context and meets local needs and demand. Policy TG8 enables infill development which respects local character, including the predominantly roadside settlement pattern. New development will most likely be as single dwellings. Proposals for other development such as small-scale employment will be considered against the policy criteria.
- 6.15 Development proposals coming forward within the settlement boundary should respect the natural and historic environments in line with policies TG13 and TG14. There are habitats of interest adjoining the boundary to the south, including traditional orchard to the rear of Staunton Old Court/Old Court Cottage, and woodland alongside the River Arrow. The boundary includes three listed buildings (Staunton Old Court, the Post Office and St. Peter's Church). The motte, a scheduled ancient monument, lies adjacent. Policy TG15 sets out requirements in respect of design and access.
- 6.16 For the avoidance of doubt land outside the boundaries is defined as countryside in planning terms in accordance with Policy RA3 of the Herefordshire Core Strategy. This includes land and sites immediately abutting the boundaries.

⁷ Herefordshire Council, Neighbourhood Planning Guidance Note 20 Guide to settlement boundaries, June 2015.

Policy TG8: Staunton-on-Arrow settlement boundary

Development proposals for sympathetically-designed housing and other uses within the settlement boundary at Staunton-on-Arrow as shown on Plan 5 will be supported where they respect the settlement character, the natural and historic environments and heritage assets, and can be shown to be of a size and type to meet local requirements.

Construction materials will reflect the local vernacular, incorporating stone and timber with slate roofs, unless the use of sympathetic alternatives is shown to be justified.



Plan 5: Staunton-on-Arrow site allocations and settlement boundary

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7. ECONOMIC AND SOCIAL DEVELOPMENT

Economic development in Titley Group

- 7.1 Employment in the Neighbourhood Area includes mixed farming, small businesses, local services and home working. Self-employment is a significant feature over a quarter (27.3%) of the economically active were self-employed in 2011, notably higher than in the County (14.4%) or the West Midlands (8.5%).
- 7.2 Respondents to the residents' survey thought that the Neighbourhood Development Plan should particularly encourage farming and forestry, with the exception of intensive livestock units and polytunnels which were strongly not favoured. Tourism and leisure, offices and small businesses and livery and stabling were welcomed by over half of respondents. Light industry/manufacturing and food and drink processing and production were given a more mixed reception.
- 7.3 In making provision for jobs and the local economy, survey replies emphasised the importance of improvements to broadband to business development. Other suitable ways to sustain and grow the local economy were seen as facilitating home working, providing live/work units, extending existing business premises and converting rural buildings for business use.

 Comments emphasised the need to provide more jobs for younger people and to support small-scale and traditional employment which was compatible with the local environment.
- 7.4 The Local Plan Core Strategy recognises the broadly-based nature of the rural economy in Herefordshire. Policy RA6 *Rural economy* gives support for a wide range of employment uses in the County's rural areas through the re-use of redundant rural buildings (policy RA5), homeworking (policy E3) and tourism (policy E4). Policy E2 *Redevelopment of existing employment land and buildings* safeguards land and buildings which provide employment from redevelopment for other purposes, an option favoured by a majority of survey respondents.
- 7.5 The Neighbourhood Development Plan supports proposals for new businesses and other forms of economic development which enable the diversification of the rural economy, provided they are of a scale and nature which are appropriate to their location and setting. Planning requirements to safeguard the character of locations and their settings, residential amenity, highway safety, and water quality are set out in Local Plan Core Strategy policy RA6. To complement this strategic approach, the following policy promotes sustaining existing businesses and securing more employment in sectors such as farming and tourism. The aim is to enable small-scale employment in the Neighbourhood Area to continue to evolve, with a flexible approach to growing enterprises and to enabling self-employment. Policy TG15 will apply in respect of design and access matters.
- 7.6 After farming and forestry, replies to the residents' survey favoured encouraging tourism, leisure and crafts. The Neighbourhood Area is well-placed in this regard, with an attractive countryside readily accessible by public rights of way including the long-distance Herefordshire Trail, Mortimer Trail and Offa's Dyke Path. Various forms of low-key and low-impact provision

linked to furthering enjoyment and appreciation of the countryside, such as facilities for walkers, farm diversification, and self-catering will be supported. There was little support in the residents' survey for a camping site.



Figure 7 Forestry Commission Wapley Hill picnic site

- 7.7 This approach is in line with Local Plan Core Strategy policy E4, which recognises the value to tourism of the County's environmental and heritage assets and the intrinsic character and beauty of the countryside. The policy promotes sustainable tourism which makes the most of such assets; encourages new accommodation for tourists to extend the number of overnight stays, and fosters cycling, walking and heritage tourism by facilitating the development of long-distance walking/cycling routes and food and drink/heritage trails.
- 7.8 The Neighbourhood Development Plan does not identify new employment land. The Local Plan Core Strategy encourages the development of small scale employment opportunities at Kington, which would benefit both the town and its surrounding rural area. The residents' survey did not support identifying new land in the Neighbourhood Area for employment purposes.

Policy TG9: Economic development in Titley Group

Development proposals which generate employment will be supported within settlement boundaries and in the countryside where they are of a scale, type and nature appropriate to their location and setting and the impacts on biodiversity, highway safety and capacity are or can be made acceptable. This includes:

 the re-use of redundant rural buildings, which merit preservation by virtue of their historic character and/or contribution to the local environment, for business use and the provision of live/work units; and

- 2. the small-scale extension of existing business premises and commercial facilities; and
- 3. extensions to existing dwellings needed to enable home working; and
- 4. the proportionate development and diversification of existing farm, forestry and other land-based rural businesses; and
- rural tourism and leisure proposals, particularly those which sustain, enhance and promote a better understanding of the local natural, historic and cultural environment.
- Development will be sympathetically designed using materials reflective of the local vernacular unless alternative approaches are demonstrated through a design statement to be justified.

Infrastructure

- 7.9 The residents' survey highlighted several aspects of local life where there were calls for improvement to infrastructure, notably traffic and highways, public transport, drainage, and broadband. Some do not involve land use and development, and so are outside the scope of the Neighbourhood Development Plan. Where this is the case, Community Actions are proposed to set a framework for local action. In other cases, relevant planning policies are to be found in the Local Plan Core Strategy.
- 7.10 Highway maintenance (including roadside hedges, ditches and drains) was a notable area of concern highlighted by the residents' survey, followed by road safety. Here, the main issues were excessive traffic speed and the effects of farm and HGV traffic. Positive interventions to improve safety, such as new speed limits, enforcing existing provisions and other speed reduction measures such as traffic calming were supported.
- 7.11 Local Plan Core Strategy policies SS4 and MT1 set out Herefordshire Council's requirements for traffic management, highway safety and promoting active travel (walking or cycling). Other matters are outside the scope of this Plan; for instance, speed limits are set by Herefordshire Council as highway authority and are enforced by the West Mercia Police and the Safer Roads Partnership. Titley Group Parish Council will continue to work with Herefordshire Council and others to identify and implement measures to address the issues raised where possible, to include seeking traffic calming and the further introduction of speed limits (Community Actions CA4 and CA5, Table 3 in chapter 9). Development proposals which provide for improvements to walking, cycling and public transport will be supported.
- 7.12 Residents' survey comments on public transport highlighted the importance of bus services in enabling access to services outside the Neighbourhood Area and reducing isolation for those without a car such as the elderly and young. As with highway matters, public transport provision is outside the scope of the Neighbourhood Development Plan, being mainly delivered by commercial operators supported by subsidy from Herefordshire Council.⁸ The Group Parish Council will continue to press the case for existing service levels to be maintained and for improvements to be delivered (Community Action CA6, Table 3).

⁸ The Neighbourhood Area is also served by Community Wheels, a community transport scheme based in Leominster.

- 7.13 Local Plan Core Strategy policy SD3 Sustainable water management and water sets out a range of requirements to be followed regarding flood risk and water resources. Areas of flood risk in the Neighbourhood Area are associated with the River Arrow and the Hindwell Brook (Plan 3). Compliance with policy SD3 will ensure that development respects open watercourses, avoids culverting, and opens up existing culverts wherever possible; includes sustainable drainage, with no increase in surface water runoff and if feasible, achieves betterment; incorporates water conservation and efficiency measures to the standards given; and meets other requirements for water resources and quality.
- 7.14 In respect of foul drainage, development proposals will need to satisfy Local Plan Core Strategy policy SD4 *Wastewater treatment and river water quality* when specifying non-mains foul drainage options. This includes supplying the required information on the implications for the water quality of receiving watercourses and, since the Neighbourhood Area is in the Lugg and Wye catchments, on the integrity of the River Wye Special Area of Conservation.
- 7.15 Responses to the residents' survey emphasised that improvements to broadband services and mobile phone reception would encourage new businesses in the parish, as well as allowing effective home working. Broadband services are subject to a County-wide investment programme under the Fastershire project, with work in the Neighbourhood Area underway. The Group Parish Council will continue to welcome and support these enhancement programmes (Community Action CA7, Table 3).
- 7.16 These improvements to communications will support Neighbourhood Development Plan policy TG9 on local business and economic activity, including enabling working from home, as well as many other aspects of community life, and are welcomed for these reasons. New residential and business development should be future-proofed by making advance provision for connectivity, such as ducting. Provision for this is made in policy TG15. Communications infrastructure needing planning permission should be in keeping with the rural environment and character of the Neighbourhood Area.

Policy TG10: Infrastructure

Development proposals for the provision of communications and broadband infrastructure for local home and business purposes will be supported. Consistent with technical and operational requirements and the delivery of service improvements, development for communications and broadband services should be appropriate in scale and designed and sited to reflect the rural location.

Development proposals which provide for the provision or improvement of walking, cycling and public transport infrastructure will be supported wherever feasible and appropriate, particularly where they deliver enhanced connectivity to existing facilities.

Renewable energy

7.17 National planning policy and guidance supports positively expressed and balanced policies in Neighbourhood Development Plans that allow the need for renewable or low carbon energy to be considered alongside environmental factors, cumulative impacts and the implications for heritage assets and local amenity. Local Plan Core Strategy policy SD2 *Renewable and low carbon energy generation* includes protection for amenity and the natural and historic environment.

- 7.18 The residents' survey canvassed opinion about the scope for renewable energy schemes. Support was shown for solar panels (but not for larger-scale solar farms), provision in new development, and for ground/air source heat pumps. Wind turbines were not favoured, particularly in the form of larger-scale wind farms where 65% were opposed. Biomass and anaerobic digesters also received little support.
- 7.19 In supplementing the County-level approach, reference is made in the following policy to highway safety and capacity as another issue to be considered, because of the narrowness of many of the rural lanes in the Neighbourhood Area; and to cumulative impacts. Encouragement is given for a community-led scheme. Renewable energy micro-generation, through for instance photo-voltaic panels, should be included in new development as part of the overall approach to a scheme's sustainability (see policy TG15).
- 7.20 Considering the results of the survey consultation and the lack of backing for wind energy from the local community, the Neighbourhood Development Plan does not identify sites or areas as suitable for wind energy development.

Policy TG11: Renewable energy

Development proposals for renewable energy generation will be supported where it is shown that the individual and cumulative impacts on the landscape, natural and historic environment, amenity and highway safety and capacity are or can be made acceptable. Community-led renewable energy proposals where benefits can be demonstrated are encouraged.

Community facilities

- 7.21 Local community facilities are important in meeting the current and future needs of residents. In the residents' survey, all existing facilities, services and amenities were seen as important. Broadband, mobile phone reception, and the village halls at Titley and Staunton-on-Arrow were most important, followed by public transport and local pubs. Suggestions for improvements centred around extending the range of activities available at the village halls and making more non-worship use of the parish churches, so as to combat social isolation. There were also many comments on how to improve recreational facilities. The need for a children's play area next to Titley village hall was the most frequently mentioned.
- 7.22 Where development and land use proposals arise, local facilities will be retained, and enhancements and proposals for new provision supported, in line with Local Plan Core Strategy policy SC1 *Social and community facilities*. This provides that existing facilities will be retained unless an equivalent alternative is available, or that the facility is no longer required, viable or fit for purpose. Where appropriate, it must have been vacant and marketed for community use without success.

7.23 Local Plan Core Strategy policy ID1 *Infrastructure delivery* proposes a co-ordinated approach to the delivery of infrastructure to support development and sustainable communities. This is to be undertaken by securing developer contributions through legal section 106 agreements and a future Community Infrastructure Levy (CIL).

Policy TG12: Community facilities

Development proposals for the enhancement of community facilities, and for new provision at Titley and Staunton-on-Arrow which is accessible by a choice of transport modes, will be supported. Proposals should take account of the potential for the co-location of services in achieving viability. Support will be given to diversification proposals where these can be shown to enable or increase the viability of existing and proposed services and facilities. Existing social and community facilities at Titley and Staunton-on-Arrow village halls, the parish churches and the Stagg Inn will be retained in accordance with Herefordshire Local Plan Core Strategy policy SC1.



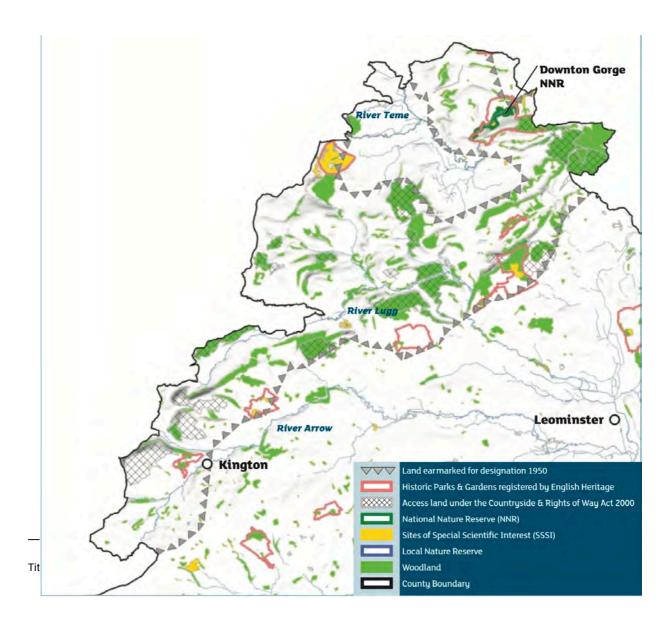
Figure 8 The Stagg Inn, Titley

8. ENVIRONMENT

Landscape

8.1 Most of the Neighbourhood Area was earmarked for incorporation into a new Radnor and Clun Forests AONB in the 1950s (Fig.9). It was ultimately left out due to cross -boundary issues, but Herefordshire Council, the Campaign to Protect Rural England (CPRE) and Natural England have in recent years promoted the idea of future inclusion in the Shropshire Hills AONB.

- 8.2 The Titley NDP area lies between the beautiful 'hidden' valley of the Hindwell to the West and the dramatic River Arrow valley to the East. The upland wooded areas that dominate the landscape stretch from NE to SW from Wapley Hill though Rodd Wood, Wychmoor Wood, Little Brampton Wood and Stocking Wood as part of a continuation of Mortimer Forest.
- 8.3 The Herefordshire and Mortimer Trails come together at Titley Church before jointly following the line of wooded hills via Stansbatch to Coombe Moor , making Titley the confluence of 2 of the most important trails in the area , linking to the Offa's Dyke Path. The ascent from Titley Church to Green Lane Farm gives Mortimer's Trail one of its most pleasing aspects with views over Titley and Staunton and beyond . The trail then follows the unbroken ridge (highest point 334m) with dramatic views to the East of classic border landscape and glimpses of the quiet hamlets of Nash and Knill in the Hindwell Valley to the west.
- 8.4 This is beautiful landscape and must be respected and considered in all local development. Any large, intrusive development that disturbs this landscape pattern and is visible from these important paths risks seriously harming the valuable landscape asset of this classic border landscape.
- 8.5 Nestled below this escarpment and stretching to the B4355 is the 'hidden gem' of Eywood Park , recognised in the survey of views in the preparation of the NDP as the most important heritage asset to protect.



- 8.6 Balancing the need for sustainable and appropriate development while protecting the valuable landscape assets we have been gifted is at the heart of the plan.
- 8.7 In addition to the high visual quality of the landscape, recognised in the proposed designation, the neighbourhood area is rich in biodiversity as set out above, it is a tranquil and mainly unspoilt landscape enjoyed by both local people and the many visitors to the area. These combined qualities raise the landscape beyond the ordinary, establishing that it is a valued landscape in the context of paragraph 174 of the 2021 National Planning Policy Framework.
- 8.8 Responses to the residents' survey emphasise the importance of the landscape both for local amenity and as an economic asset, which attracts visitors to the area. The wealth of public rights of way and national trails are highly valued and deemed to be of growing importance following the experience of the Covid19 pandemic, which has encouraged more people to take holidays within the UK.
- 8.9 The survey identified the following local features and views as of particular importance: Wapley Hill, Flintsham and Titley Pools, Eywood Park, Mowley Hill and Staunton mound.
 - Stocking Wood is an ancient woodland above Titley and Nash/Knill, reached by public footpath. It is noted for wildflowers in the Spring, in particular carpets of bluebells
 - Gorsty Dole is the highest point in the Titley Group area, with views across rural Herefordshire to the Black Mountains and occasionally to the Brecon Beacons.



Figure 10 Looking west from the motte at Staunton along the valley of the River Arrow

Policy TG13: Landscape

Development proposals should protect and enhance the valued landscape by

- 1. Designing, siting and locating development in ways that secure positive landscape and visual impacts
- 2. Ensuring that sightlines to and from Offa's Dyke, the Mortimer trail, Herefordshire Trail, Titley Loop, Eywood Lane and access to Titley Pools SSSI are preserved
- 3. Protecting locally important features and views identified in this NDP
- 4. Avoiding or mitigating the individual and cumulative non-visual impacts of proposed development, including noise, odour, dust, traffic, illumination and disturbance
- 5. Where harm to the landscape cannot be avoided it must be fully mitigated through sympathetic landscape planting

Natural Environment

8.10 The Neighbourhood Area has a wealth of natural environmental features and habitats.
Flintsham and Titley Pools Site of Special Scientific Interest is one of Herefordshire's major wetland sites for waterfowl. Local Wildlife Sites and ancient woodlands are shown on Plans 2

- and 3. Other habitats of importance are listed in Natural England's Priority Habitat Inventory and comprise deciduous woodland, wood pasture and parkland and traditional orchards. Trees, hedgerows, ponds and watercourses throughout the Area also have value to wildlife and form part of green infrastructure.
- 8.11 The Neighbourhood Area is in the catchment of the Rivers Wye and Lugg. Both rivers are designated as Sites of Special Scientific Interest, and the Wye and part of the Lugg are a Special Area of Conservation. Local Plan Core Strategy policy SD4 *Wastewater treatment and river water quality* requires that development does not undermine the achievement of water quality targets for the County's rivers.
- 8.12 The relevant strategic policy is Local Plan Core Strategy policy SD4 Wastewater treatment and river water quality. This requires that development does not undermine the achievement of water quality targets for the County's rivers. Herefordshire Council has issued guidance for developers seeking to provide nutrient neutral developments. The Phosphate Delivery reports or superseding guidance provide a range of potential mitigation options which may be used by developers to achieve nutrient neutrality for new housing developments. Position statements are provided on Herefordshire Council's website to update applicants for planning permission on the requirements to demonstrate nutrient neutrality and the options available.'
- 8.13 Herefordshire Council's Ecological Network Map provides a generalised picture of ecological habitats in the Neighbourhood Area and should be considered in the context of supporting and enhancing connectivity for wildlife. It should not be assumed that because a habitat or species is not recorded it is not present. Development proposals likely to have any impact on biodiversity positive or negative should provide up to date evidence and assessment to demonstrate that net gains are deliverable. This should include assessment, where relevant, of impacts from aerial emissions, direct and indirect discharges to water, disposal of waste, lighting, traffic and loss of tranquility.

Policy TG14 Natural Environment

Development proposals should protect, conserve and enhance the natural environment of Titley Group by

- 1. promoting the conservation, restoration and enhancement of wildlife habitats and species and delivering demonstrable biodiversity net gains of at least 10 percent
- 2. Protecting and enhancing conditions for irreplaceable habitats, including ancient woodland, veteran trees, orchard, hedgerows, ponds and watercourses;
- 3. maintaining, restoring and where possible enhancing the coherence and connectivity of ecological networks
- 4. Assessing and avoiding or where necessary mitigating the full range of significant impacts the development may have on the natural environment
- 5. All development proposals should demonstrate that they would not have an adverse effect on the River Wye Special Area of Conservation (SAC) and species of European

importance. Planning permission will only be granted if clear and convincing evidence is provided to show that the proposed development would not increase nutrient inputs to the SAC. This could include through the delivery of mitigation measures to make a proposal nutrient neutral. Reference should be made to Herefordshire Council's Phosphate calculator and any other current associated guidance'

Historic environment

- 8.14 Designated heritage assets in the Neighbourhood Area comprise the many listed buildings, a number of scheduled ancient monuments including sections of Offa's Dyke, and the Eywood registered historic park and garden (Plan 2). There are also unregistered parks and gardens at Titley Court and Staunton Park.
- 8.15 Important heritage assets include the churches at Titley and Kington, The Rodd/Sydney Nolan Trust historical site and educational unit and Staunton Old Court.
- 8.16 Historic farmsteads are a notable feature of the Neighbourhood Area and development proposals should have regard to their distinctive character including their plan form and layout. Due reference should be made and consideration be given to the Herefordshire Farmsteads Characterisation Project.

Development proposals should consider the likely presence of archaeological sites and remains in the NDP Area. Known archaeological sites include the remains of ancient priory and pond ('bubbling') adjacent to The Priory, Titley, and within the environs of the Church, including Priory Wood, the mott and bailey and environs of Staunton Church.

Policy TG15: Historic environment

Development proposals should protect, conserve and where possible enhance the historic environment and heritage assets in Titley Group by

- Identifying and considering at an early stage how any heritage assets and/or their settings may be affected by development to ensure that adverse impacts are avoided wherever possible
- 2. Identifying the presence of any archaeological remains and preserving or recording any findings in accordance with their significance
- 3. ensuring that proposals for the redevelopment, alteration or extension of historic farmsteads and agricultural buildings are sensitive to their distinctive character, materials and form.

Design and access

- 8.17 The design of individual buildings and their relationship to each other and their surroundings is an important aspect of the local environment.
- 8.18 Replies to the residents' survey emphasised that traffic from new development should be compatible with the local roads, with 94% of respondents regarding this as very or fairly important. Similar priority was given to proposals being in keeping with their surroundings and to the avoidance of noise and light pollution. The latter contributes to tranquillity and the protection of dark skies, important aspects of the rural character and local distinctiveness of the Neighbourhood Area. To this end, external lighting should be kept to a minimum and be designed to avoid light spillage.
- 8.19 The creation of new points of access to serve development will be carefully considered. Whilst Local Plan Core Strategy policy MT1 *Traffic management, highway safety and promoting active travel* deals with technical highway requirements, such accesses can also have notable environmental impacts. For example, achieving the required sightlines for new or improved junctions may lead to undue impacts on local character through the loss of roadside vegetation, with a general "opening up" of what may have been a relatively closed landscape setting. This applies to both accesses onto the main roads and onto the narrow rural lanes which are a distinctive feature of the Neighbourhood Area. Proposals which cannot satisfactorily mitigate such environmental impacts will not be permitted.
- 8.20 Policy TG15 identifies aspects of local concern to supplement the Local Plan Core Strategy policies. It is applicable to all forms of development as relevant.

Policy TG16: Design and access

Development proposals should achieve a high quality of design by:

- respecting the character of adjoining development and the wider landscape, having regard to siting, scale, height, massing, detailing, materials and means of enclosure; and
- incorporating sustainability measures to include building orientation and design, energy and water conservation, sustainable construction methods and materials, the generation of renewable energy, and provision for the recycling of waste, cycle storage, communications and broadband technologies; and
- in the case of proposals for new housing, being sited and designed to avoid adverse impacts on the amenity of the future occupants from the operation of existing uses, including agricultural and business operations; and
- providing safe access from the local road network without undue local environmental impacts which cannot be mitigated. New development should prioritise pedestrians and cyclists and encourage active travel and
- 5. avoiding unacceptable impacts on residential amenity and the tranquillity of the countryside from noise, volume and nature of traffic generated, dust or odour. Where

- external lighting is proposed, avoiding adverse amenity and environmental impacts occurring through light spillage; and
- 6. retaining and incorporating existing site features of amenity and biodiversity value, such as trees, ponds and hedgerows, as far as practicable; and
- 7. providing for new landscaping which is in keeping with the prevailing landscape character, integrates new buildings in their surroundings and supports biodiversity.
- 8. incorporating materials that reflect the local vernacular and colour palette, unless sympathetic alternatives are justified.

9. DELIVERING THE NEIGHBOURHOOD DEVELOPMENT PLAN

- 9.1 The Neighbourhood Development Plan is a long-term planning document which will be implemented in the period up to 2031. Titley Group Parish Council will seek to implement the objectives of the Neighbourhood Development Plan in delivering the sustainable development of the Neighbourhood Area.
- 9.2 The principal route will be through decisions on planning applications, taken by Herefordshire Council as local planning authority in accordance with the development plan unless material considerations indicate otherwise. The Neighbourhood Development Plan will, when made, form part of the overall 'development plan'.
- 9.3 The Group Parish Council will seek planning decisions which accord with the Neighbourhood Development Plan when consulted on planning applications by Herefordshire Council. This includes supporting proposals which meet the policies of the Neighbourhood Development Plan, and opposing proposals which do not.
- 9.4 Wherever possible, the Group Parish Council will work pro-actively with applicants and the local planning authority to allow planning permission to be granted for development that improves the economic, social and environmental conditions of Titley Group Neighbourhood Area.

Community actions

9.5 The formal role of the Neighbourhood Development Plan is the setting of planning policies which deal with land use and development. However, in preparing the Neighbourhood Development Plan the local community has identified ways of improving the local Area which extend beyond this remit. These cannot be addressed through the land use planning policies of the Neighbourhood Development Plan but may be expressed as Community Actions to be undertaken or led by the Titley Group Parish Council (GPC). The Community Actions are referred to throughout the Neighbourhood Development Plan and are collected together in Table 3, overleaf.

Ref.	NDP policy or topic area	Community Action
CA1	Policy TG3 Rural exception housing	The GPC will work with Herefordshire Council, landowners, housing associations and other stakeholders to investigate the potential to bring forward a single small site for rural exception housing in Titley Group Neighbourhood Area. An initial step will be to confirm whether a local need for affordable housing can be proven.
CA2	Policy TG4 Land at Titley Farm, Titley	The GPC will work with the landowner of the site to progress proposals for the provision of housing to meet local requirements and recreational open space.
CA3	Policy TG6 Land opposite Old Court Cottage/Newton, Staunton-on- Arrow	The GPC will work with the landowner of the site to progress proposals for the provision of housing to meet local requirements and community open space.
CA4	Highways – maintenance and road safety	The GPC will continue to work with Herefordshire Council as highway authority responsible for the B4355 and other rural roads in the Neighbourhood Area to address issues of highway maintenance including ditches and drainage.
CA5	Highways – road safety and traffic speed	The GPC will continue to work with Herefordshire Council, West Mercia Police and the Safer Roads Partnership to address issues of road safety and excessive traffic speed, with reference to the views of the local community set out in responses to the residents' survey.
CA6	Public transport provision	The GPC will work with Herefordshire Council, bus operators and Community Transport providers to investigate ways of addressing issues identified in responses to the residents' survey.
CA7	Policy TG10 Infrastructure	The GPC will promote and support improvements to communications infrastructure by working in partnership with Herefordshire Council and network operators.

Table 3: Titley Group Community Actions

APPENDIX A: EVIDENCE BASE

A.1 The following planning policy documents, reports, consultation evidence and other survey material have been used in drawing up the Neighbourhood Development Plan.

HC = Herefordshire Council

National level evidence

Ministry of Housing, Communities and Local Government, National Planning Policy Framework, 2019.

Ministry of Housing, Communities and Local Government, Planning Practice Guidance at https://www.gov.uk/government/collections/planning-practice-guidance

Census 2011 at https://www.ons.gov.uk/census/2011census

Natural England, National Character Area profiles, 98: Clun and North West Herefordshire Hills, 2014, and 100: Herefordshire Lowlands, 2013.

Environment Agency and Natural England, River Wye SAC, Nutrient Management Plan, Evidence base and options appraisal, Action Plan, 2014.

Environment Agency and Natural Resources Wales, Severn river basin management plan, updated December 2015, 2016.

Environment Agency, Flood Map for Planning at https://flood-map-for-planning.service.gov.uk/

Historic England, National Heritage List for England at https://historicengland.org.uk/listing/

Natural England, Magic Map at http://www.magic.gov.uk/magicmap.aspx (includes Priority Habitat Inventory sites).

County level evidence

HC, Herefordshire Unitary Development Plan, 2007.

Preece, N. and Rimmington, N., Herefordshire Historic Farmsteads Characterisation Project Report, Herefordshire Archaeology, 2008.

HC, Landscape Character Assessment, Supplementary Planning Guidance, 2004 updated 2009.

- HC, Green Infrastructure Strategy, 2010.
- HC, Herefordshire Ecological Network Map, 2013.
- HC, Herefordshire Local Housing Market Assessment 2012 update, 2013.
- HC, Herefordshire Local Plan, Core Strategy 2011-2031, 2015.
- HC, Strategic Housing Land Availability Assessment, Rural Report, 2015.

Parish and local level evidence

HC, Strategic Environmental Assessment, Titley Group Neighbourhood Area Scoping Report, 2017.

HC, Environmental Reports, November 2018 and May 2019.

HC, Habitat Regulations Assessment, November 2018 and May 2019.

Titley NDP Steering Group, Summary of feedback from the two NDP "drop in" sessions, May 2017.

Reports by DJN Planning Limited for Titley NDP Steering Group:

- Evidence base listing, 2017
- Strategic planning policy review, 2017
- Resident's questionnaire survey, Results report and comment listings, 2017
- Housing site assessment, 2018
- Results of open sessions on 5 May 2018
- Results of open session on 20 June 2018.

HC, residential commitments and completions data for Titley Group, 2018.

Updated Evidence 2021/2022

Residential commitments and completions data to February 2022

HC Strategic Housing Land Availability Assessment, Rural Report, 2021

Hereford and Worcester Gardens Trust evidence re. Eywood Park 2021

CPRE - A New AONB In The Marches 2012

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APPENDIX B: NATIONAL AND LOCAL PLANNING POLICIES

B.1 A number of planning policies apply to the Neighbourhood Area, courtesy of the National Planning Policy Framework and County-level plans. The principal documents and their provisions are listed below.

National Planning Policy Framework, 2021

- B.2 The Framework sets out national policy statements on the full range of planning matters, including both development and environmental protection. Relevant chapters are:
 - Delivering a sufficient supply of homes (Chapter 5)
 - Building a strong, competitive economy (Chapter 6)
 - Promoting healthy and safe communities (8)
 - Promoting sustainable transport (9)
 - Achieving well-designed places (12)
 - Meeting the challenge of climate change, flooding and coastal change (14)
 - Conserving and enhancing the natural environment (15)
 - Conserving and enhancing the historic environment (16)
- B.3 The Framework is supported by Planning Practice Guidance which sets out more detail on how the national policies should be implemented.

Herefordshire Local Plan, Core Strategy 2011-2031, 2015

- B.4 This sets out a County-level spatial strategy and policies on a wide range of planning matters, with the following of particular relevance and importance to the Neighbourhood Development Plan:
 - SS1 Presumption in favour of sustainable development
 - SS2 Delivering new homes
 - SS4 Movement and transportation
 - RA1 Rural housing distribution
 - RA2 Housing in settlements outside Hereford and the market towns
 - RA3 Herefordshire's countryside
 - RA4 Agricultural, forestry and rural enterprise dwellings
 - RA5 Re-use of rural buildings
 - RA6 Rural economy
 - H1 Affordable housing
 - H2 Rural exception sites
 - H3 Ensuring an appropriate range and mix of housing
 - SC1 Social and community facilities
 - OS1 Requirement for open space, sports and recreational facilities
 - MT1 Traffic management, highway safety and promoting active travel
 - E3 Home working
 - E4 Tourism
 - LD1 Landscape and townscape
 - LD2 Biodiversity and geodiversity

- LD3 Green infrastructure
- LD4 Historic environment and heritage assets
- SD1 Sustainable design and energy efficiency
- SD2 Renewable and low carbon energy generation
- SD3 Sustainable water management and water resources
- SD4 Wastewater treatment and river water quality
- ID1 Infrastructure delivery

APPENDIX C: DWELLING COMPLETIONS AND COMMITMENTS

Dwellings completed since 2011:

Location	No. (net)
Rhiwlas Farm, conversion of stables	3
The Highlands Works, Stansbatch, extension and change of use	1
North Barn at Highlands Farm, Stansbatch, conversion of farm building	1
Titley Farms, Titley, conversion of period barns to create 5 dwellings	5
Land adjacent to Stone House, Staunton-on- Arrow, proposed erection of two detached houses	2
Total	12

Dwellings with planning permission at February 2022:

Location	No. (net)
Balance Farm, Eywood Lane, Titley, erection of 5 no. four bedroom dwellings	5
Land at Old Vicarage, Titley, proposed new dwelling (under construction)	1
Mill Green Stansbatch, conversion of agricultural buildings into dwelling and detached garage	1
Total	7