Putley Neighbourhood Development Plan 2011-2031

Basic Conditions Statement

DJN Planning Limited · April 2018 · For Putley Parish Council

CONTENTS

	Page
1. INTRODUCTION	1
2. LEGAL REQUIREMENTS	2
3. REGARD TO NATIONAL POLICY	3
4. ACHIEVEMENT OF SUSTAINABLE DEVELOPMENT	8
5. GENERAL CONFORMITY WITH STRATEGIC POLICY	10
6. EU OBLIGATIONS	16
APPENDIX 1: STRATEGIC POLICIES	18
Table 1: NPPF core planning principles	4
Table 2: Sustainable development	9

	-
Table 3: General conformity of NDP policies with strategic policies.	10
Table 4: EU Obligations	16

1. INTRODUCTION

- 1.1 A draft Neighbourhood Development Plan must meet each of a set of basic conditions before it can be put to a referendum and be made. The basic conditions are set out in paragraph 8(2) of Schedule 4B to the Town and Country Planning Act 1990 as applied to Neighbourhood Development Plans by section 38A of the Planning and Compulsory Purchase Act 2004.
- 1.2 This Statement has been prepared for Putley Parish Council to demonstrate that the Putley Neighbourhood Development Plan 2011-2031 (NDP) meets legal requirements and the prescribed basic conditions.
- 1.3 The Statement confirms that:
 - the legal requirements have been met (section 2)
 - having regard to national policies and advice contained in guidance issued by the Secretary of State, it is appropriate to make the NDP (section 3)
 - the NDP contributes to sustainable development (section 4)
 - the NDP is in general conformity with the strategic policies contained in the relevant development plan, the Herefordshire Local Plan Core Strategy (section 5)
 - the NDP does not breach and is otherwise compatible with EU obligations, and its making is not likely to have a significant effect on a European site, either alone or in combination with other plans or projects (section 6).

2. LEGAL REQUIREMENTS

- 2.1 The NDP relates to the area that was designated by Herefordshire Council as a Neighbourhood Area on 24 February 2016. The NDP relates only to this Area. No other Neighbourhood Development Plan has or is being made for the Area.
- 2.2 Putley Parish Council is a qualifying body.
- 2.3 The NDP is a plan which sets out policies in relation to the development and use of land in the Neighbourhood Area and which has been prepared in accordance with the statutory provisions.
- 2.4 The NDP specifies the period for which it is to have effect, which is 2011-2031.
- 2.5 The NDP does not include provision about development that is excluded development, such as mineral and waste matters, nationally significant infrastructure projects or other prescribed development under section 61K of the Town and Country Planning Act 1990.

3. REGARD TO NATIONAL POLICY

- 3.1 The Putley NDP has been prepared with appropriate regard to the guidance contained within the National Planning Policy Framework (NPPF). The NDP reflects the core planning principles set out in the NPPF and will help achieve national planning policies at the parish level.
- 3.2 NPPF paragraph 16 sets out requirements for how communities engage in neighbourhood planning. In accordance with this national policy, Putley NDP supports the strategic development needs set out in the Local Plan, including its policies for housing and economic development, and plans positively to support local development.
- 3.3 The NPPF sets out more specific guidance on neighbourhood plans at paragraphs 183 to 185:
 - NPPF paragraph 183: Putley Parish Council has used neighbourhood planning powers to develop a local vision for the Neighbourhood Area and to set planning policies in the NDP.
 - NPPF paragraph 184: the NDP is in general conformity with the strategic policies of the Local Plan. In Herefordshire, these are the policies set out in the adopted Core Strategy.¹ The NDP reflects the strategic policies and plans positively to support them. It does not promote less development than set out in the Core Strategy, or undermine its strategic policies. The NDP defines settlement boundaries for Putley Green and Putley Common. It provides criteria-based planning policies to guide housing growth, economic development and environmental protection. The general conformity of the NDP with the strategic policies of the Core Strategy is set out in more detail in section 5 below.
 - NPPF paragraph 185: the NDP shapes and direct sustainable development in the Neighbourhood Area, through the provision of a balanced set of objectives and policies which deal with social, economic and environmental matters.
- 3.4 NPPF paragraph 17 sets out twelve core planning principles, to which the NDP has had regard as set out below (Table 1).
- 3.5 Government is presently consulting on revisions to the NPPF. Under the proposed transitional arrangements, it is expected that the NDP will be examined in light of the policies in the current Framework. The revisions include a proposal to delete the 'core planning principles' section, to remove duplication. However, the content of the section is to be retained and moved to relevant topic chapters.

¹ Herefordshire Local Plan Core Strategy 2011-2031, October 2015, paragraph 1.14.

Putley Neighbourhood Development Plan 2011-2031 · Basic Conditions Statement · April 2018

NPPF Core Planning Principle	How the Putley NDP has had regard to the guidance
Planning should be genuinely plan-led, empowering local people to shape their surroundings, with succinct local and neighbourhood plans setting out a positive vision for the future of the area. Plans should be kept up-to-date, and be based on joint working and co-operation to address larger than local issues. They should provide a practical framework within which decisions on planning applications can be made with a high degree of predictability and efficiency.	The NDP embodies a positive vision and objectives for the Neighbourhood Area in 2031, within the broader framework set by the Core Strategy. Its preparation in consultation with those who live and work in the parish has enabled local people to shape their surroundings. It covers the key areas of housing, economy, environment and community in order that the future development of the Neighbourhood Area is plan-led. A concise and succinct set of 10 planning policies provide a practical framework for development management.
Planning should not simply be about scrutiny, but instead be a creative exercise in finding ways to enhance and improve the places in which people live their lives.	The preparation of the NDP has been based on consultation which has enabled the community to positively and creatively engage with the future of the parish. This has been achieved through Open Days, public meetings, a residents' survey, and the pre-submission consultation and publicity given to the draft NDP. The preparation of the draft NDP has been overseen by a Steering Group comprising parish councillors and other local volunteers. The Neighbourhood Area will be enhanced and improved <i>inter alia</i> by NDP objectives and policies to: manage the delivery of new housing, to meet requirements and achieve a sustainable pattern of development; require new housing to meet community needs; support the local economy and deliver infrastructure; protect, conserve and enhance the natural and historic environments; and support community facilities.

NPPF Core Planning Principle	How the Putley NDP has had regard to the guidance
Planning should proactively drive and support sustainable economic development to deliver the homes, business and industrial units, infrastructure and thriving local places that the country needs. Every effort should be made objectively to identify and then meet the housing, business and other development needs of an area, and respond to wider opportunities for growth. Plans should take account of market signals, such as land prices and housing affordability, and set out a clear strategy for allocating sufficient land which is suitable for development in their area, taking account of the needs of the residential and business communities.	The NDP has considered how best to provide for housing and business needs within the framework of the Core Strategy. New housing will be delivered through a combination of completions since 2011, commitments, and windfall development both within settlements and in the rural area. On this basis, the NDP provides for the minimum indicative housing requirement set by the Core Strategy to be met. Policy PUT2 sets out the overall approach to meeting development needs and requirements for both housing and employment. More detailed planning policies guide development in Putley Green and Putley Common, where settlement boundaries have been defined (PUT3 and PUT4). Policy PUT5 is supportive of small-scale proposals to generate employment and diversify the rural economy, in line with the established strategic approach.
Planning should always seek to secure high quality design and a good standard of amenity for all existing and future occupants of land and buildings.	The NDP's objectives require new development to be in keeping with its surroundings and appropriately designed. Policy PUT8 requires all forms of new development to respect the character of adjoining development, having regard to siting, scale, height, massing, detailing, and materials. Modern design approaches will be welcomed where they make a positive contribution to the character of the area and contribute to local distinctiveness. The policy also protects existing and future residential amenity.
Planning should take account of the different roles and character of different areas, promoting the vitality of our main urban areas, protecting the Green Belts around them, recognising the intrinsic character and beauty of the countryside and supporting thriving rural communities within it.	The NDP's vision identifies the role and character of the Neighbourhood Area in 2031 as a thriving and balanced community set within a tranquil rural parish whose landscape, wildlife and historic heritage is protected and sustainably managed. The Plan supports the community by providing for new housing, economic development and local facilities, and by defining settlement boundaries to manage development and protect the countryside. Policy PUT7 serves to protect, conserve and enhance the natural environment of the Neighbourhood Area, including its landscape character and the setting of settlements.

NPPF Core Planning Principle	How the Putley NDP has had regard to the guidance
Support the transition to a low carbon future in a changing climate, taking full account of flood risk and coastal change, and encourage the reuse of existing resources, including conversion of existing buildings, and encourage the use of renewable resources (for example, by the development of renewable energy).	The NDP encourages the re-use of existing resources by supporting the conversion of redundant rural buildings in line with strategic policy, to provide housing (policy PUT2) and employment (policy PUT5). Policy PUT8 requires sustainability measures to be incorporated into development proposals and for provision to be made for pedestrians and cyclists, thereby enabling active travel and reducing carbon emissions. Policy PUT9 provides for renewable energy.
Planning should contribute to conserving and enhancing the natural environment and reducing pollution. Allocations of land for development should prefer land of lesser environmental value, where consistent with other policies in this Framework.	The NDP provides for the conservation and enhancement of the natural environment through policy PUT7. The NDP does not include any allocations of land. The delivery of new housing is managed by defining settlement boundaries, to achieve a sustainable pattern of development.
Planning should encourage the effective use of land by reusing land that has been previously developed (brownfield land), provided that it is not of high environmental value.	The effective use of land is supported by the definition of settlement boundaries around the settlement areas at Putley Green and Putley Common. There are no significant areas of previously developed land, reflecting the rural environment of the Neighbourhood Area. The conversion of existing rural buildings for housing and employment uses in line with strategic policy is supported by policies PUT2 and PUT5 respectively.
Planning should promote mixed use developments, and encourage multiple benefits from the use of land in urban and rural areas, recognising that some open land can perform many functions (such as wildlife, recreation, flood risk mitigation, carbon storage or food production).	The NDP encourages multiple benefits from the use of land in the Neighbourhood Area. It provides for a range of land uses including housing, employment and community facilities. The definition of settlement boundaries for Putley Green and Putley Common will protect the surrounding countryside enabling continued use for farming. The countryside is also a valued natural and historic environment, protected by policy PUT7.

NPPF Core Planning Principle	How the Putley NDP has had regard to the guidance
Planning should conserve heritage assets in a manner appropriate to their significance, so that they can be enjoyed for their contribution to the quality of life of this and future generations.	NDP policy PUT7 addresses the historic environment, identifying heritage assets in the Neighbourhood Area to complement statutory protection and Core Strategy policy LD4.
Planning should actively manage patterns of growth to make the fullest possible use of public transport, walking and cycling, and focus significant development in locations which are or can be made sustainable.	Putley is a settlement identified for sustainable housing growth within Core Strategy policy RA2. The NDP implements this strategic approach through policy PUT2 and subsequent policies PUT3 and PUT4, with development focussed within the defined settlement boundaries. The drawing of settlement boundaries will promote a sustainable pattern of development. The Plan is supportive of walking and cycling, taking account of the rural location, with provision made in policy PUT8.
Planning should take account of, and support local strategies to improve health, social and cultural wellbeing for all, and deliver sufficient community and cultural services to meet local needs.	The NDP's vision is for the Neighbourhood Area in 2031 to be home to a thriving and balanced community meeting the needs of all ages for housing and services. Economic and social infrastructure is provided for by policy PUT6, and policy PUT10 supports the enhancement of existing community facilities and new provision.

4. ACHIEVEMENT OF SUSTAINABLE DEVELOPMENT

- 4.1 The making of the Putley NDP will contribute to the achievement of sustainable development.
- 4.2 The NPPF sets out that there are three dimensions to sustainable development: economic, social and environmental (paragraph 7). These dimensions give rise to the need for the planning system to perform a number of roles:
 - an economic role contributing to building a strong, responsive and competitive economy, by ensuring that sufficient land of the right type is available in the right places and at the right time to support growth and innovation; and by identifying and coordinating development requirements, including the provision of infrastructure;
 - **a social role** supporting strong, vibrant and healthy communities, by providing the supply of housing required to meet the needs of present and future generations; and by creating a high quality built environment, with accessible local services that reflect the community's needs and support its health, social and cultural well-being; and
 - an environmental role contributing to protecting and enhancing our natural, built and historic environment; and, as part of this, helping to improve biodiversity, use natural resources prudently, minimise waste and pollution, and mitigate and adapt to climate change including moving to a low carbon economy.
- 4.3 The NPPF emphasises that to achieve sustainable development the economic, social and environmental roles should be sought jointly and simultaneously as they are mutually dependent. The three roles are then set out in greater detail in the NPPF's core planning principles. Each of these is supported by the NDP, confirming that the Plan as a whole will contribute to sustainable development (see Table 1).
- 4.4 The NDP is also in general conformity with the Core Strategy (see section 5). This sets out a spatial strategy to achieve the sustainable development of the County based on the three themes of social progress, economic prosperity, and environmental quality. These themes echo the three roles as defined in the NPPF. The NDP will deliver sustainable development by virtue of setting out a balanced set of policies which address each of the strategic themes.
- 4.5 Policy PUT1 explains how the NDP will play an active role in guiding development in the Neighbourhood Area to a sustainable solution. The aim will be to consider how individual proposals contribute to sustainability, assessed across the three roles, to best deliver the NDP's vision and objectives. Table 2 sets out how the Plan's policies will help achieve sustainable development, by contributing to each of the three roles.

Table 2: Sustainable development

Sustainable development role	How the Putley NDP contributes
Economic	The NDP provides positively for development needs and requirements, including enabling new housing to meet strategic requirements and supporting employment-generating proposals of an appropriate scale and nature (policies PUT1 and PUT2). It recognises the importance of supporting the rural economy through the re-use of buildings, live/work and home-based businesses, extensions to existing businesses, farm diversification, and tourism and leisure proposals (policy PUT5). The NDP also supports improvements to communications and broadband infrastructure which will benefit local business and support economic activity (policy PUT6).
Social	The NDP addresses requirements for new housing through policy PUT2, including for dwellings of a type and size that positively contribute to meeting housing needs. The NDP further meets social needs through support for communications and broadband infrastructure (policy PUT6), renewable energy proposals, including those which are community-led (policy PUT9) and community facilities (policy PUT10).
Environmental	The NDP supports housing and other development in the settlements identified for housing growth where this is appropriate in scale and in keeping with their established character (policy PUT2). The drawing of settlement boundaries for these settlements will protect the open countryside and promote a sustainable pattern of development. Policy PUT8 sets out a range of requirements to deliver sustainable development at the site and building scale. Other policies serve to protect, conserve and enhance the natural and historic environments (policy PUT7) and to support renewable energy (policy PUT9).

5. GENERAL CONFORMITY WITH STRATEGIC POLICY

- 5.1 The Putley NDP is in general conformity with the strategic policies contained in the development plan for the area, namely the Herefordshire Local Plan Core Strategy. Herefordshire Council has confirmed this position in its consultation response to the draft Plan. That response identifies equivalent Core Strategy policies to each of the NDP policies. The NDP also supports the implementation and delivery of other Core Strategy policies. Table 3 sets out more detail as to how each of the NDP's policies align with the strategic policies. The text of the Core Strategy policies referred to can be seen at Appendix 1, and the full Core Strategy viewed here https://www.herefordshire.gov.uk/planningand-building-control/planning-policy/core-strategy/adopted-core-strategy.
- 5.2 Remaining saved policies of the Herefordshire Unitary Development Plan are not relevant to the NDP.

 Table 3: General conformity of NDP policies with strategic policies.

NDP policies	Herefordshire Local Plan Core Strategy
Policy PUT1: Sustainable development	Policy PUT1 is in general conformity with strategic policy SS1
The following principles will be sought and balanced in considering	Presumption in favour of sustainable development, adding local detail
the overall contribution of development proposals, in terms of their	as to the social, economic and environmental dimensions of
costs and benefits, to the achievement of the sustainable	sustainable development within the Neighbourhood Area.
development of Putley:	
1. enabling new housing to meet the needs and requirements	
of the Local Plan Core Strategy and the community; and	
2. supporting proposals to deliver new and diversified	
employment opportunities which are compatible and in scale with	
the rural nature of the area; and	
3. wherever possible, retaining and enhancing community	
infrastructure and promoting and enabling viable new provision to	
meet a range of needs and foster quality of life; and	
4. taking all opportunities to protect and enhance the	
distinctive natural, historic and built environments, with	
development avoiding undue loss of visual amenity or impacts on	
landscape character.	
• • • • • • • • • • • • • • • • • • • •	
Policy PUT2: Development needs and requirements	Policy PUT2 is in general conformity with strategic policy RA2 Housing
The main focus for meeting housing and other development needs	in settlements outside Hereford and the market towns and supports

NDP policies	Herefordshire Local Plan Core Strategy
 and requirements in the Neighbourhood Area will be Putley Green and Putley Common. This will be enabled by: 1. Defining a settlement boundary for Putley Green and for Putley Common; and 2. Supporting housing and other development in these settlements where this is appropriate in scale and in keeping with their established character. Outside these settlement boundaries, proposals for new residential development will need to satisfy the requirements of Local Plan Core Strategy policy RA3 and allied policies. In all cases, housing proposals should be able to demonstrate that they are of a type and size that positively contribute to meeting the latest assessment of housing needs, particularly for smaller properties. This includes providing starter homes (up to two bedrooms), smaller family homes (up to three bedrooms) and dwellings to meet the needs of older people. Proposals to generate employment and to support and diversify the rural economy will be supported in the countryside where they are of a scale and nature appropriate to their location and setting. 	RA3 Herefordshire's countryside, H3 Ensuring an appropriate range and mix of housing, and RA6 Rural economy. It adds local detail by setting out how the strategic requirement for new housing and employment will be met in the Neighbourhood Area.
Policy PUT3: Putley Green Proposals for housing to be provided as individual properties or small developments on infill sites within the settlement boundary at Putley Green will be supported where they are of a scale which is in keeping with the character of the settlement and can be shown to be of a type and size to meet local requirements and improve the mix of housing. Schemes which provide smaller dwellings including 2 and 3 bedroom properties will be particularly encouraged and supported.	Policy PUT3 is in general conformity with strategic policy RA2 <i>Housing</i> <i>in settlements outside Hereford and the market towns</i> and supports RA3 <i>Herefordshire's countryside</i> and H3 <i>Ensuring an appropriate</i> <i>range and mix of housing.</i> It adds local detail by defining a settlement boundary for Putley Green.
Policy PUT4: Putley Common Proposals for housing on infill sites within the settlement boundary at Putley Common will be supported where they respect the settlement pattern, and can be shown to be of a size and type to	Policy PUT4 is in general conformity with strategic policy RA2 Housing in settlements outside Hereford and the market towns and supports RA3 Herefordshire's countryside and H3 Ensuring an appropriate range and mix of housing. It adds local detail by defining a

NDP policies	Herefordshire Local Plan Core Strategy
meet local requirements and improve the mix of housing.	settlement boundary for Putley Common.
Policy PUT5: Economic development in Putley	Policy PUT5 is in general conformity with strategic policies RA6 <i>Rural</i>
Proposals for small-scale employment development which are	economy and E3 Homeworking, and supports RA5 Re-use of rural
appropriate to and in keeping with the rural location and setting of	buildings and E4 Tourism. It adds local detail in respect of the type
Putley will be supported, including:	and pattern of employment that is sought, including rural tourism and leisure proposals.
 extensions to existing dwellings to enable home working; the re-use of rural buildings for business use including for live/work units; the small-scale extension of existing business premises; the development and diversification of existing farm, forestry and other land-based rural businesses, including for food and drink processing and production; rural tourism and leisure proposals, particularly those which serve to sustain, enhance and promote a better understanding of the local natural, historic and cultural environment. Larger-scale rural tourism and leisure proposals will not be supported if they would be of a disproportionate scale or size relative to their location and setting, or may lead to unacceptable adverse impacts on tranquillity, landscape character and amenity, or generate levels of traffic which cannot be safely accommodated on the rural road network. 	
PUT6: Communications and broadband Proposals for the provision of communications and broadband infrastructure for home and business purposes will be supported by ensuring that development for communications and broadband services is well-designed and sited, where this is consistent with technical and operational requirements and the delivery of service improvements.	Policy PUT6 supports the delivery of strategic policies RA6 <i>Rural</i> economy and SC1 Social and community facilities.
PUT7: Natural and historic environment	Policy PUT7 is in general conformity with strategic policies LD1
Proposals should be able to demonstrate that they protect,	Landscape and townscape, LD2 Biodiversity and geodiversity, LD3

NDP policies	Herefordshire Local Plan Core Strategy
conserve and enhance the local natural, historic and built	Green infrastructure and LD4 Historic environment and heritage
environment in accordance with the principles in Local Plan Core	assets. It adds local detail by identifying natural environmental and
Strategy policies LD1 to LD4. This includes the following, as is	heritage assets in the Neighbourhood Area.
relevant to the proposal:	
1. providing for the protection and recovery of European and	
nationally protected species; and	
2. protecting and enhancing the Mains Wood Site of Special	
Scientific Interest; and	
3. conserving, restoring and enhancing other sites and	
features of biodiversity interest in accordance with their status,	
including those identified in the Priority Habitats Inventory, Local	
Wildlife Sites, woodland, veteran trees and watercourses; and	
4. taking into account the contribution of habitats to the	
coherence of the Herefordshire Ecological Network, their role as	
green infrastructure, and the recommendations of the Putley	
Biodiversity Action Plan; and	
5. protecting, conserving and where possible enhancing	
Scheduled Ancient Monuments and listed buildings in a manner	
appropriate to their significance; and	
6. protecting and enhancing the character and appearance of	
the Putley Conservation Area; and	
7. ensuring that proposals respect the prevailing landscape	
character, as defined in the County Landscape Character	
Assessment, including associated views, trees and hedgerows and	
local features of interest, and serve to protect and enhance the	
setting of the settlements of Putley Green and Putley Common.	
PUT8: Building design and access	Policy PUT8 is in general conformity with strategic policies MT1
Development proposals should:	Traffic management, highway safety and promoting active travel,
1. respect the character of adjoining development and the	SD1 Sustainable design and energy efficiency, SD2 Renewable and
wider landscape, having regard to the siting of buildings on plots,	low carbon energy generation, SD3 Sustainable water management
scale, height, massing, architectural detailing and the choice of	and water resources and SD4 Wastewater treatment and river water
traditional materials; and	quality. It adds local detail by reflecting issues of concern, such as in
2. incorporate relevant sustainability measures to include	respect of light pollution and provision for active travel.

NDP policies	Herefordshire Local Plan Core Strategy
NDP policies building orientation and design, energy and water conservation, the use of sustainable construction methods and materials, provision for the recycling of waste, cycle storage, communications and broadband technologies, and the generation of renewable energy; and 3. in the case of proposals for new housing, include adequate off-street parking for residents and visitors having regard to design guidance provided by the local highway authority, and be sited and designed to avoid adverse impacts on the amenity of future occupants from the operation of existing uses, including agricultural and business operations; and 4. be capable of being safely accessed from the local road network without undue local environmental impacts which cannot be mitigated. The arrangements for access should include provisions for pedestrians and cyclists, to encourage active travel, and for agreed improvements to public transport facilities; and 5. avoid creating unacceptable impacts on residential amenity as a result of noise, volume and nature of traffic generated, dust or odour; and 6. where external lighting is proposed, avoid adverse amenity and environmental impacts occurring through light spillage; and 7. retain and incorporate existing site features of amenity and biodiversity value, such as trees, ponds and hedgerows, as far as practicable; and 8. provide for new landscaping to integrate new buildings within their surroundings and to support the green infrastructure of the area. Modern design approaches which take an innovative approach will be welcomed where they make a positive contribution to the character of the area and contribute to local distinctiveness.	Herefordshire Local Plan Core Strategy
PUT9: Renewable energy Proposals for renewable energy generation will be supported where it is shown that the individual and cumulative impacts on the	Policy PUT9 is in general conformity with strategic policy SD2 <i>Renewable and low carbon energy generation</i> and adds local detail in respect of highway safety and capacity, cumulative impacts and

NDP policies	Herefordshire Local Plan Core Strategy
natural and historic environment, amenity and highway safety and capacity are or can be made acceptable. Community-led renewable	community-led proposals.
energy proposals where benefits can be demonstrated are encouraged.	
PUT10: Community facilities Proposals for the enhancement of community facilities, and for new provision which is accessible by a choice of transport modes, will be supported, particularly in and adjacent to Putley Green. Proposals should take account of the potential for the co-location of services in achieving viability. Support will be given to diversification proposals where these can be shown to enable or increase the viability of services and facilities.	Policy PUT10 is in general conformity with strategic policy SC1 <i>Social</i> <i>and community facilities</i> and adds local detail in respect of the preferred location of Putley Green, and the support to be given to diversification proposals.

6. EU OBLIGATIONS

6.1 The Putley NDP is compatible with European Union obligations as detailed in Table 4 and as transposed into UK law.

Table 4: EU obligations

EU Obligation	Compatibility of the Putley NDP	
Strategic Environmental Assessment (SEA) Directive	Strategic environmental assessment of the Putley NDP has been undertaken by Herefordshire Council. An initial screening opinion in February 2016 concluded that the NDP would require further assessment for the purposes of Strategic Environmental Assessment. A Scoping Report was prepared in April 2017 and published for consultation. Subsequently, an SEA of the draft Plan was undertaken in September 2017 and the resultant Environmental Report was published for consultation alongside the draft Plan. The Environmental Report concludes that the NDP is in general conformity with both national planning policy contained in the NPPF and strategic policies set within the Herefordshire Local Plan (Core Strategy). None of the NDP policies were considered to be in direct conflict with or propose greater levels of growth and development than strategic policies contained in the Local Plan (Core Strategy), which themselves have undergone a full Sustainability Appraisal. The cumulative effect of the NDP policies will contribute to the SEA objectives. Amendments to the draft Plan following regulation 14 consultation were assessed in a further Environmental Report (March 2018), which confirms these conclusions. The NDP has been prepared in conjunction with a formal process of environmental appraisal	
Habitats Directive	A process of assessment of the Putley NDP pursuant to the Habitats Directive has been undertaken by Herefordshire Council. Initial screening was undertaken in February 2016 and found that the Neighbourhood Area did not contain any European sites, or that their proximity was such that they would not be affected by policies and proposals within the proposed Putley Neighbourhood Plan. It concluded that a full Habitats Regulations Assessment screening will not be required.	

EU Obligation	Compatibility of the Putley NDP	
	A Screening Assessment of the draft NDP was undertaken by Herefordshire Council in September 2017 and confirmed that a full Habitats Regulations Assessment will not be required for the Putley NDP.	
	The NDP has been prepared in conjunction with a formal screening process in accordance with the Habitats Directive, whose requirements are considered to have been met.	
Water Framework Directive	The Local Plan Core Strategy (policies SD3 and SD4) requires that development proposals are considered against Water Framework Directive objectives, including that development should not undermine the achievement of water quality targets. These strategic policies are referenced within the NDP in justification to policies PUT6 and PUT8. The Water Framework Directive has been taken into account within the objectives used for the SEA of the NDP and as a source of baseline information and targets.	
Human Rights	The NDP is considered to be compatible with the Water Framework Directive. The NDP is fully compatible with the European Convention on Human Rights, transposed into UK law by the Human Rights Act 1998. It has been prepared within the existing framework of statute, national planning policy and guidance, and County-level strategic planning policies. In accordance with established process, its preparation has included consultation with the local community and it is subject to independent examination. The policies within the Plan are considered to comply with the requirements of EU obligations in relation to Human Rights.	

APPENDIX 1: STRATEGIC POLICIES

Policy SS1 – Presumption in favour of sustainable development

When considering development proposals Herefordshire Council will take a positive approach that reflects the presumption in favour of sustainable development contained within national policy. It will always work proactively to find solutions which mean that proposals can be approved wherever possible and to secure development that improves the social, economic and environmental conditions in Herefordshire.

Planning applications that accord with the policies in this Core Strategy (and, where relevant with policies in other Development Plan Documents and Neighbourhood Development Plans) will be approved, unless material considerations indicate otherwise.

Where there are no policies relevant to the application or relevant policies are out of date at the time of making the decision then the council will grant permission unless material considerations indicate otherwise - taking into account whether:

a) any adverse impacts of granting permission would significantly and demonstrably outweigh the benefits, when assessed against the policies in national policy taken as a whole; or

b) specific elements of national policy indicate that development should be restricted.

Policy RA1 – Rural housing distribution

In Herefordshire's rural areas a minimum of 5,300 new dwellings will be provided between 2011 and 2031 to contribute to the county's housing needs. The development of rural housing will contribute towards the wider regeneration of the rural economy.

New dwellings will be broadly distributed across the county's rural areas on the basis of seven Housing Markets Areas (HMA) and as illustrated in Figure 4.13 This acknowledges that different areas of Herefordshire have different housing needs and requirements.

The 5,300 dwellings will be delivered throughout the rural HMAs as set out in the table below. The indicative housing growth targets in each of the rural HMAs will be used as a basis for the production of neighbourhood development plans in the county. Local evidence and environmental factors will determine the appropriate scale of development.

Rural HMA	Approximate number of dwellings 2011-2031	Indicative housing growth target (%)
Bromyard	364	15
Golden Valley	304	12
Hereford	1870	18
Kington	317	12
Ledbury	565	14
Leominster	730	14
Ross on Wye	1150	14
	5300	

Policy RA2 – Housing in settlements outside Hereford and the market towns.

To maintain and strengthen locally sustainable communities across the rural parts of Herefordshire, sustainable housing growth will be supported in or adjacent to those settlements identified in Figures 4.14 and 4.15. This will enable development that has the ability to bolster existing service provision, improve facilities and infrastructure and meet the needs of the communities concerned.

The minimum growth target in each rural Housing Market Area will be used to inform the level of housing development to be delivered in the various settlements set out in Figures 4.14 and 4.15. Neighbourhood Development Plans will allocate land for new housing or otherwise demonstrate delivery to provide levels of housing to meet the various targets, by indicating levels of suitable and available capacity.

Housing proposals will be permitted where the following criteria are met:

1. Their design and layout should reflect the size, role and function of each settlement and be located within or adjacent to the main built up area. In relation to smaller settlements identified in fig 4.15 proposals will be expected to demonstrate particular attention to the form, layout, character and setting of the site and its location in that settlement and/or they result in development that contributes to or is essential to the social well-being of the settlement concerned;

2. Their locations make best and full use of suitable brownfield sites wherever possible;

3. They result in the development of high quality, sustainable schemes which are appropriate to their context and make a positive contribution to the surrounding environment and its landscape setting; and

4. They result in the delivery of schemes that generate the size, type, tenure and range of housing that is required in particular settlements, reflecting local demand.

Specific proposals for the delivery of local need housing will be particularly supported where they meet an identified need and their long-term retention as local needs housing is secured as such.

Policy RA3 – Herefordshire's countryside

In rural locations outside of settlements, as to be defined in either neighbourhood development plans or the Rural Areas Sites Allocations DPD, residential development will be limited to proposals which satisfy one or more of the following criteria:

1. meets an agricultural or forestry need or other farm diversification enterprise for a worker to live permanently at or near their place of work and complies with Policy RA4; or

2. accompanies and is necessary to the establishment or growth of a rural enterprise, and complies with Policy RA4; or

3. involves the replacement of an existing dwelling (with a lawful residential use) that is comparable in size and scale with, and is located in the lawful domestic curtilage, of the existing dwelling; or

4. would result in the sustainable re-use of a redundant or disused building(s) where it complies with Policy RA5 and leads to an enhancement of its immediate setting; or

5. is rural exception housing in accordance with Policy H2; or

6. is of exceptional quality and innovative design satisfying the design criteria set out in Paragraph 55 of the National Planning Policy Framework and achieves sustainable standards of design and construction; or

7. is a site providing for the needs of gypsies or other travellers in accordance with Policy H4.

Policy RA5 – Re-use of rural buildings

The sustainable re-use of individual and groups of redundant or disused buildings, including farmsteads in rural areas, which will make a positive contribution to rural businesses and enterprise and support the local economy (including live work units) or which otherwise contributes to residential development, or is essential to the social well-being of the countryside, will be permitted where:

1. design proposals respect the character and significance of any redundant or disused building and demonstrate that it represents the most viable option for the long term conservation and enhancement of any heritage asset affected, together with its setting;

2. design proposals make adequate provision for protected and priority species and associated habitats;

3. the proposal is compatible with neighbouring uses, including any continued agricultural operations and does not cause undue environmental impacts and;

4. the buildings are of permanent and substantial construction capable of conversion without major or complete reconstruction; and

5. the building is capable of accommodating the proposed new use without the need for substantial alteration or extension, ancillary buildings, areas of hard standing or development which individually or taken together would adversely affect the character or appearance of the building or have a detrimental impact on its surroundings and landscape setting.

Any planning permissions granted pursuant to this policy will be subject to a condition removing permitted development rights for future alterations, extensions and other developments.

Policy RA6 - Rural economy

Employment generating proposals which help diversify the rural economy such as knowledge based creative industries, environmental technologies, business diversification projects and home working will be supported. A range of economic activities will be supported, including proposals which:

• support and strengthen local food and drink production;

• support and/or protect the vitality and viability of commercial facilities of an appropriate type and scale in rural areas, such as village shops, petrol filling stations, garden centres and public houses;

- involve the small scale extension of existing businesses;
- promote sustainable tourism proposals of an appropriate scale in accordance with Policy E4 Tourism;
- promote the sustainable use of the natural and historic environment as an asset which is valued, conserved and enhanced;
- support the retention of existing military sites;
- support the retention and/ or diversification of existing agricultural businesses;

Planning applications which are submitted in order to diversify the rural economy will be permitted where they;

- ensure that the development is of a scale which would be commensurate with its location and setting;
- do not cause unacceptable adverse impacts to the amenity of nearby residents by virtue of design and mass, noise and dust, lighting and smell;
- do not generate traffic movements that cannot safely be accommodated within the local road network and
- do not undermine the achievement of water quality targets in accordance with Policies SD3 and SD4.

Policy H3 – Ensuring an appropriate range and mix of housing

Residential developments should provide a range and mix of housing units which can contribute to the creation of balanced and inclusive communities. In particular, on larger housing sites of more than 50 dwellings developers will be expected to:

- 1. provide a range of house types and sizes to meet the needs of all households, including younger single people;
- 2. provide housing capable of being adapted for people in the community with additional needs; and
- 3. provide housing capable of meeting the specific needs of the elderly population by:
- providing specialist accommodation for older people in suitable locations;
- ensuring that non-specialist new housing is built to take account of the changing needs of an ageing population;
- ensuring that developments contain a range of house types, including where appropriate, bungalow accommodation.

The latest Local Housing Market Assessment will provide evidence of the need for an appropriate mix and range of housing types and sizes.

Policy SC1 – Social and community facilities

Development proposals which protect, retain or enhance existing social and community infrastructure or ensure that new facilities are available as locally as possible will be supported. Such proposals should be in or close to settlements, have considered the potential for co-location of facilities and where possible be safely accessible by foot, by cycle and public transport.

New development that creates a need for additional social and community facilities that cannot be met through existing social facilities - will be expected to meet the additional requirements through new, or extension of existing, provision or by developer contributions which meet the relevant tests of paragraph 204 of the NPPF.

Proposals involving the provision or expansion of social and community facilities will be expected to provide publicly accessible toilets (including facilities for disabled people and baby changing).

Existing facilities will be retained, unless it can be demonstrated that an appropriate alternative facility is available, or can be provided to meet the needs of the community affected; or it can be shown that the facility is no longer required, viable or is no longer fit for purpose; and where appropriate, it has been vacant and marketed for community use without success. Viable alternative facilities must be equivalent to those they replace, in terms of size, quality and accessibility.

The provision or improvement of higher education facilities and the continuing enhancement of existing, or provision of new, training and skills facilities will be actively promoted.

Policy MT1 – Traffic management, highway safety and promoting active travel

Development proposals should incorporate the following principle requirements covering movement and transportation:

1. demonstrate that the strategic and local highway network can absorb the traffic impacts of the development without adversely affecting the safe and efficient flow of traffic on the network or that traffic impacts can be managed to acceptable levels to reduce and mitigate any adverse impacts from the development;

2. promote and, where possible, incorporate integrated transport connections and supporting infrastructure (depending on the nature and location of the site), including access to services by means other than private motorised transport;

3. encourage active travel behaviour to reduce numbers of short distance car journeys through the use of travel plans and other promotional and awareness raising activities;

4. ensure that developments are designed and laid out to achieve safe entrance and exit, have appropriate operational and manoeuvring space, accommodate provision for all modes of transport, the needs of people with disabilities and provide safe access for the emergency services;

5. protect existing local and long distance footways, cycleways and bridleways unless an alternative route of at least equal utility value can be used, and facilitate improvements to existing or provide new connections to these routes, especially where such schemes have been identified in the Local Transport Plan and/or Infrastructure Delivery Plan; and

6. have regard to with both the council's Highways Development Design Guide and cycle and vehicle parking standards as prescribed in the Local Transport Plan - having regard to the location of the site and need to promote sustainable travel choices.

Where traffic management measures are introduced they should be designed in a way which respects the character of the surrounding area including its landscape character. Where appropriate, the principle of shared spaces will be encouraged.

Policy E3 – Homeworking

The value of home working will be recognised by allowing some material change of use to part of a dwelling, where the dwelling remains as the principle place of residence for the home worker; and recognising the potential to encourage and expand home working, by allowing small extensions or conversions where the proposed use and operation would be compatible with its location and heritage value, and where it would not adversely affect the amenity of the neighbourhood by **any** of the following:

• changes to the appearance of any building;

• noise disturbance from the use or any increased traffic and parking generated;

• unsociable hours of operation; and

• the storage of hazardous materials or emissions from the site.

Policy E4 – Tourism

Herefordshire will be promoted as a destination for quality leisure visits and sustainable tourism by utilising, conserving and enhancing the county's unique environmental and heritage assets and by recognising the intrinsic character and beauty of the countryside. In particular, the tourist industry will be supported by a number of measures including:

1. recognising the unique historic character of Hereford and the market towns as key visitor attractions and as locations to focus the provision of new larger scale tourist development;

2. the development of sustainable tourism opportunities, capitalising on assets such as the county's landscape, rivers, other waterways and attractive rural settlements, where there is no detrimental impact on the county's varied natural and heritage assets or on the overall character and quality of the environment. Particular regard will be had to conserving the landscape and scenic beauty in the Areas of Outstanding Natural Beauty;

3. retaining and enhancing existing, and encouraging new, accommodation and attractions throughout the county, which will help to diversify the tourist provision, extend the tourist season and increase the number of visitors staying overnight. In particular proposals for new hotels in Hereford will be encouraged. Applicants will be encouraged to provide a 'Hotel Needs Assessment' for any applications for new hotels;

4. ensuring that cycling, walking and heritage tourism is encouraged by facilitating the development of long distance walking and cycling routes, food and drink trails and heritage trails, including improvements to public rights of way, whilst having special regard for the visual amenity of such routes and trails, and for the setting of heritage assets in their vicinity; and

5. the safeguarding of the historic route of the Herefordshire and Gloucestershire Canal (shown on the Policies Map), together with its infrastructure, buildings, towpath and features. Where the original alignment cannot be re-established, a corridor allowing for deviations will be safeguarded. New developments within or immediately adjoining the safeguarded corridor will be required to incorporate land for canal restoration. Development not connected with the canal that would prevent or prejudice the restoration of a continuous route will not be permitted.

Policy LD1 – Landscape and townscape

Development proposals should:

• demonstrate that character of the landscape and townscape has positively influenced the design, scale, nature and site selection, protection and enhancement of the setting of settlements and designated areas;

• conserve and enhance the natural, historic and scenic beauty of important landscapes and features, including Areas of Outstanding Natural Beauty, nationally and locally designated parks and gardens and conservation areas; through the protection of the area's character and by enabling appropriate uses, design and management;

• incorporate new landscape schemes and their management to ensure development integrates appropriately into its surroundings; and

• maintain and extend tree cover where important to amenity, through the retention of important trees, appropriate replacement of trees lost through development and new planting to support green infrastructure.

Policy LD2 – Biodiversity and geodiversity

Development proposals should conserve, restore and enhance the biodiversity and geodiversity assets of Herefordshire, through the:

1. retention and protection of nature conservation sites and habitats, and important species in accordance with their status as follows :

a) Development that is likely to harm sites and species of European Importance will not be permitted;

b) Development that would be liable to harm Sites of Special Scientific Interest or nationally protected species will only be permitted if the conservation status of their habitat or important physical features can be protected by conditions or other material considerations are sufficient to outweigh nature conservation considerations;

c) Development that would be liable to harm the nature conservation value of a site or species of local nature conservation interest will only be permitted if the importance of the development outweighs the local value of the site, habitat or physical feature that supports important species.

d) Development that will potentially reduce the coherence and effectiveness of the ecological network of sites will only be permitted where adequate compensatory measures are brought forward.

2. restoration and enhancement of existing biodiversity and geodiversity features on site and connectivity to wider ecological networks; and

3. creation of new biodiversity features and wildlife habitats.

Where appropriate the council will work with developers to agree a management strategy to ensure the protection of, and prevention of adverse impacts on, biodiversity and geodiversity features.

Policy LD3 – Green infrastructure

Development proposals should protect, manage and plan for the preservation of existing and delivery of new green infrastructure, and should achieve the following objectives:

1. identification and retention of existing green infrastructure corridors and linkages; including the protection of valued landscapes, trees, hedgerows, woodlands, water courses and adjoining flood plain;

2. provision of on-site green infrastructure; in particular proposals will be supported where this enhances the network; and

3. integration with, and connection to, the surrounding green infrastructure network.

Policy LD4 –Historic environment and heritage assets

Development proposals affecting heritage assets and the wider historic environment should:

1.Protect, conserve, and where possible enhance heritage assets and their settings in a manner appropriate to their significance through appropriate management, uses and sympathetic design, in particular emphasising the original form and function where possible;

2.where opportunities exist, contribute to the character and local distinctiveness of the townscape or wider environment, especially within conservation areas;

3.use the retention, repair and sustainable use of heritage assets to provide a focus for wider regeneration schemes;

4.record and advance the understanding of the significance of any heritage assets to be lost (wholly or in part) and to make this evidence or archive generated publicly accessible and

5.where appropriate, improve the understanding of and public access to the heritage asset.

The scope of the works required to protect, conserve and enhance heritage assets and their settings should be proportionate to their significance. Development schemes should emphasise the original form and function of any asset and, where appropriate, improve the understanding of and public access to them.

Policy SD1 –Sustainable design and energy efficiency

Development proposals should create safe, sustainable, well integrated environments for all members of the community. In conjunction with this, all development proposals should incorporate the following requirements:

•ensure that proposals make efficient use of land -taking into account the local context and site characteristics,

•new buildings should be designed to maintain local distinctiveness through incorporating local architectural detailing and materials and respecting scale, height, proportions and massing of surrounding development while making a positive contribution to the architectural diversity and character of the area including, where appropriate, through innovative design;

•safeguard residential amenity for existing and proposed residents;

•ensure new development does not contribute to, or suffer from, adverse impacts arising from noise, light or air contamination, land instability or cause ground water pollution;

•where contaminated land is present, undertake appropriate remediation where it can be demonstrated that this will be effective;

• ensure that distinctive features of existing buildings and their setting are safeguarded and where appropriate, restored;

•utilise physical sustainability measures that include, in particular, orientation of buildings, the provision of water conservation measures, storage for bicycles and waste including provision for recycling, and enabling renewable energy and energy conservation infrastructure;

•where possible, on-site renewable energy generation should also be incorporated;

•create safe and accessible environments, and that minimise opportunities for crime and anti-social behaviour by incorporating Secured by Design principles, and consider the incorporation of fire safety measures;

• ensuring designs can be easily adapted and accommodate new technologies to meet changing needs throughout the lifetime of the development; and

• utilise sustainable construction methods which minimise the use of non-renewable resources and maximise the use of recycled and sustainably sourced materials;

All planning applications including material changes of use, will be expected to demonstrate how the above design and energy efficiency considerations have been factored into the proposal from the outset.

Policy SD2 – Renewable and low carbon energy generation

Development proposals that seek to deliver renewable and low carbon energy will be supported where they meet the following criteria:

1. the proposal does not adversely impact upon international or national designated natural and heritage assets;

2. the proposal does not adversely affect residential amenity;

the proposal does not result in any significant detrimental impact upon the character of the landscape and the built or historic environment and
 the proposal can be connected efficiently to existing national grid infrastructure unless it can be demonstrated that energy generation would be used on-site to meet the needs of a specific end user.

In the case of energy generation through wind power developments, permission will only be granted for such proposals where:

• the proposed site is identified in a Neighbourhood Development Plan or other Development Plan Document as a suitable site for wind energy generation; and

• following consultation with local residents, it can be demonstrated that the planning impacts identified can be fully addressed, and therefore the proposal has the backing of the local community.

Policy SD3 – Sustainable water management and water resources

Measures for sustainable water management will be required to be an integral element of new development in order to reduce flood risk; to avoid an adverse impact on water quantity; to protect and enhance groundwater resources and to provide opportunities to enhance biodiversity, health and recreation. This will be achieved by ensuring that:

1. development proposals are located in accordance with the Sequential Test and Exception Tests (where appropriate) and have regard to the *Strategic Flood Risk Assessment (SFRA) 2009* for Herefordshire;

2. development is designed to be safe, taking into account the lifetime of the development and the need to adapt to climate change by setting appropriate floor levels, providing safe pedestrian and vehicular access, where appropriate, implementing a flood evacuation management plan and avoiding areas identified as being subject to Rapid Inundation from a breach of a Flood Defence;

3. where flooding is identified as an issue, new development should reduce flood risk through the inclusion of flood storage compensation measures, or provide similar betterment to enhance the local flood risk regime;

4. development will not result in the loss of open watercourse and culverts should be opened up where possible to improve drainage and flood flows. Proposals involving the creation of new culverts (unless essential to the provision of access) will not be permitted;

5. development includes appropriate sustainable drainage systems (SuDS) to manage surface water appropriate to the hydrological setting of the site.
 Development should not result in an increase in runoff and should aim to achieve a reduction in the existing runoff rate and volumes, where possible;
 6. water conservation and efficiency measures are included in all new developments, specifically:

• residential development should achieve Housing - Optional Technical Standards - Water efficiency standards At the time of adoption the published water efficiency standards were 110 litres/person/day; or

• non-residential developments in excess of 1,000 sq.m gross floorspace to achieve the equivalent of BREEAM 3 credits for water consumption as a minimum;

7. the separation of foul and surface water on new developments is maximised;

8. development proposals do not lead to deterioration of EU Water Framework Directive water body status;

9. development should not cause an unacceptable risk to the availability or quality of water resources; and

10. in particular, proposals do not adversely affect water quality, either directly through unacceptable pollution of surface water or groundwater, or indirectly through overloading of Wastewater Treatment Works.

Development proposals should help to conserve and enhance watercourses and riverside habitats, where necessary through management and mitigation measures for the improvement and/or enhancement of water quality and habitat of the aquatic environment. Proposals which are specifically aimed at the sustainable management of the water environment will in particular be encouraged, including where they are required to support business needs such as for agriculture. Innovative measures such as water harvesting, winter water storage and active land use management will also be supported. In all instances it should be demonstrated that there will be no significant adverse landscape, biodiversity or visual impact.

Policy SD4 - Wastewater treatment and river water quality

Development should not undermine the achievement of water quality targets for rivers within the county, in particular through the treatment of wastewater.

In the first instance developments should seek to connect to the existing mains wastewater infrastructure network. Where this option would result in nutrient levels exceeding conservation objectives targets, in particular additional phosphate loading within a SAC designated river, then proposals will need to fully mitigate the adverse effects of wastewater discharges into rivers caused by the development. This may involve:

• incorporating measures to achieve water efficiency and/or a reduction in surface water discharge to the mains sewer network, minimising the capacity required to accommodate the proposal, in accordance with policy SD3;

• phasing or delaying development until further capacity is available;

• the use of developer contributions/community infrastructure levy funds to contribute to improvements to waste water treatment works or other appropriate measures to release capacity to accommodate new development;

• in the case of development which might lead to nutrient levels exceeding the limits for the target conservation objectives within a SAC river, planning permission will only be granted where it can be demonstrated that there will be no adverse effect on the integrity of the SAC in view of the site's conservation objectives; and

• where the nutrient levels set for conservation objectives are already exceeded, new development should not compromise the ability to reduce levels to those which are defined as favourable for the site.

Where evidence is submitted to the local planning authority to indicate connection to the wastewater infrastructure network is not practical, alternative foul drainage options should be considered in the following order:

• provision of or connection to a package sewage treatment works (discharging to watercourse or soakaway);

• septic tank (discharging to soakaway).

With either of these non-mains alternatives, proposals should be accompanied by the following:

• information to demonstrate there will be no likely significant effect on the water quality, in particular of designated national and European sites, especially the River Wye SAC and the River Clun SAC; or

• where there will be a likely significant effect upon a SAC river, information to enable the council, in its role as a competent authority, to ascertain that the development will have no adverse effect on the integrity of the SAC;

• in relation to water courses with national or European nature conservation designations, the inclusion of measures achieving the highest standard of water quality discharge to the natural drainage system including provision for monitoring.

The use of cesspools will only be considered in exceptional circumstances and where it can be demonstrated that sufficient precautionary measures will ensure no adverse effect upon natural drainage water quality objectives.