Lyonshall Parish Neighbourhood Development Plan



Basic Conditions Statement

(Paragraph 8(2) of Schedule 4B to the Town and

Country Planning Act 1990)

Lyonshall Parish Council January 2019

With assistance from

Kirkwells

1.0 INTRODUCTION

1.1 Planning Practice Guidance (Paragraph: 065 Reference ID: 41-065-20140306)¹ sets out that only a draft neighbourhood Plan or Order that meets each of a set of basic conditions can be put to a referendum and be made. The basic conditions are set out in paragraph 8(2) of Schedule 4B to the Town and Country Planning Act 1990 as applied to neighbourhood plans by section 38A of the Planning and Compulsory Purchase Act 2004. The basic conditions are:

a. having regard to national policies and advice contained in guidance issued by the Secretary of State it is appropriate to make the order (or neighbourhood plan).

b. having special regard to the desirability of preserving any listed building or its setting or any features of special architectural or historic interest that it possesses, it is appropriate to make the order. This applies only to Orders.

c. having special regard to the desirability of preserving or enhancing the character or appearance of any conservation area, it is appropriate to make the order. This applies only to Orders.

d. the making of the order (or neighbourhood plan) contributes to the achievement of sustainable development.

e. the making of the order (or neighbourhood plan) is in general conformity with the strategic policies contained in the development plan for the area of the authority (or any part of that area).

f. the making of the order (or neighbourhood plan) does not breach, and is otherwise compatible with, EU obligations.

g. prescribed conditions are met in relation to the Order (or plan) and prescribed matters have been complied with in connection with the proposal for the order (or neighbourhood plan).

1.2 This Basic Conditions Statement sets out how the Lyonshall NDP has been prepared to meet the basic conditions. It has been prepared as a supporting document for consideration by the NDP independent Examiner.

¹ <u>https://www.gov.uk/guidance/neighbourhood-planning--2#basic-conditions-for-neighbourhood-plan-to-referendum</u>

2.0 LEGAL REQUIREMENTS

2.1 The Submission Plan is being submitted by a qualifying body

This Submission Plan is being submitted by a qualifying body, namely Lyonshall Parish Council.

2.2 What is being proposed is a neighbourhood development plan

The plan being proposed relates to planning matters (the use and development of land) and has been prepared in accordance with the statutory requirements and processes set out in the Town and Country Planning Act 1990 (as amended by the Localism Act 2011) and the Neighbourhood Planning Regulations 2012.

2.3 The proposed Neighbourhood Plan states the period for which it is to have effect

The proposed Neighbourhood Plan states the period for which it is to have effect. That period is from 2019 to 2031 (the same period as the Herefordshire Local Plan Core Strategy, Adopted October 2015).

2.4 The policies do not relate to excluded development

The Neighbourhood Plan proposal does not deal with county matters (mineral extraction and waste development), nationally significant infrastructure or any other matters set out in Section 61K of the Town and Country Planning Act 1990.

2.5 The proposed Neighbourhood Plan does not relate to more than one neighbourhood area and there are no other neighbourhood development plans in place within the neighbourhood area.

The Neighbourhood Plan proposal relates to the designated Lyonshall Neighbourhood Area and to no other area. There are no other Neighbourhood Plans relating to that neighbourhood area. The Designated Neighbourhood Plan Area has the same boundary as that of the Parish at the time of the designation and is shown on Map 1 in the NDP.

3.0 BASIC CONDITIONS

3.1 a. Having regard to national policies and advice contained in guidance issued by the Secretary of State, it is appropriate to make the plan

The Lyonshall Neighbourhood Development Plan has been prepared having appropriate regard to the policies set out in the revised National Planning Policy Framework (NPPF)².

2. Achieving Sustainable Development

Paragraph 1 of the NPPF explains that "*The National Planning Policy Framework sets out the Government's planning policies for England and how these should be applied*." Paragraph 7 sets out that "*The purpose of the planning system is to contribute to the achievement of sustainable development*." The planning system has 3 overarching objectives to achieve sustainable development (paragraph 8): an economic objective, a social objective and an environmental objective. These should be delivered through the preparation and implementation of plans (paragraph 9).

Table 1 sets out how the Lyonshall NDP delivers the 3 overarching Objectives:

Table 1 Delivering Sustainable Develo	pment
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NPPF Overarching Objectives	Lyonshall NDP Policies and Proposals
a) an economic objective – to help build a strong, responsive and competitive economy, by ensuring that sufficient land of the right types is available in the right places and at the right time to support growth, innovation and improved productivity; and by identifying and coordinating the provision of infrastructure;	Lyonshall NDP provides a strong and supportive framework for local business and investment in the economy which is appropriate to this very rural area. NDP Objective 2 Jobs aims to support opportunities for local employment and business appropriate to the area's rural character and agricultural economy.
	This objective will be delivered though policies LB1, LB2, LB3 and LB4. Policy LB 1 supports proposals for appropriate new economic development at Burgoynes Lyonshall and Ovals Farm Industrial estate

² https://www.gov.uk/government/publications/national-planning-policy-framework--2

	subject to criteria. Policy LB2 encourages rural diversification through the restoration of redundant buildings. Policy LB3 guides large agricultural buildings and polytunnel development to help ensure the sensitive landscape character is protected and Policy LB4 supports suitable local energy schemes. Policy LH3 also supports homeworking The NDP recognises the constraints of local infrastructure and requires
	proposals for new development to provide suitable parking and to manage drainage effectively (Policy LH1 and LB1).
	Policy LT1 recognises the constraints of the rural road network and encourages provision of safe and accessible routes linking to existing public footpaths, cycleways, and local facilities and requires new development to be accessible to public transport services and facilities such as bus stops. Policies LH1 and LB1 also require suitable and safe provision for pedestrians and cyclists.
b) a social objective – to support strong, vibrant and healthy communities, by ensuring that a sufficient number and range of homes can be provided to meet the needs of present and future generations;	Lyonshall NDP recognises the importance of contributing to the social sustainability of the local community.
and by fostering a well-designed and safe built environment, with accessible services and open spaces that reflect current and future needs and support communities' health, social and cultural well-being; and	NDP Objective 1 - Housing is to promote sustainability through thoughtful and considered development of a range of housing. This will be achieved through Policy LH1 which identifies settlement boundaries and proposed development sites to provide for a substantially higher quantum of housing development than that identified as a minimum requirement in the Core Strategy. This supports the parish council's views that the village should continue to grow in order to support and sustain local services. Policy LH2 sets out the range of house types and sizes required in the area and this has been informed by responses to the NDP from local residents about their needs. Policy LH3 promotes high quality design in new housing.

	The NDP also supports investment in local community facilities; Objective 4 - Services & Amenities is to support and promote existing amenities and services including sustainable transport and whenever possible encourage new ones. Policy LC1 sets out criteria to guide the development of new recreational, community and educational facilities close to the existing site of the Memorial hall and Policy LC2 protects an existing area of open space and supports investment in new facilities.
c) an environmental objective – to contribute to protecting and enhancing our natural, built and historic environment; including making effective use of land, helping to improve biodiversity, using natural resources prudently, minimising waste and pollution, and mitigating and adapting to climate change, including moving to a low carbon economy.	 Lyonshall NDP has a strong emphasis on environmental sustainability. NDP Objective 3 Nature seeks to protect and enhance the local natural environment including wildlife and landscape through Policies LE1 and LE2. Policy LE 1 protects and enhances local landscape character and built heritage and Policy LE2 protects and enhances wildlife. Objective 5 Access is to encourage improved accessibility and activities for all, such as walking and cycling. This will be delivered through Policy LT1 which encourages provision of safe and accessible routes linking to existing public footpaths, cycleways, and local facilities and requires new development to be accessible to public transport services and facilities such as bus stops. Other NDP policies also contribute to environmental objectives: Policy LH1 encourages food growing and grey water recycling, Policy LH3 protects local residential amenity, Policy LB4 addresses issues linked to major agricultural development such as odours, noise and light pollution and Policy LB4 encourages community led energy schemes but resists further biodigesters which are considered a nuisance in the parish.

3. Plan Making

In Section 3 Plan Making, the NPPF sets out that 6 principles that plans should address. Table 2 sets out how the Lyonshall NDP addresses each of these in turn.

Table 2 Plan Making

NPPF Plan Making	Lyonshall NDP
a) be prepared with the objective of contributing to the achievement of sustainable development;	The Lyonshall NDP has been prepared to contribute to sustainable development; Table 1 above sets out how the Plan's objectives, policies and proposals address economic, social and environmental objectives.
b) be prepared positively, in a way that is aspirational but deliverable;	The NDP has been prepared positively. The Parish Council, through the Steering Group, has worked hard to ensure policies are positively worded to "support" and "encourage" suitable development. The identification of the settlement boundaries and proposed housing sites has been achieved through an extensive and thorough approach to community engagement and with the support and involvement of local landowners. The neighbourhood area has already seen significant housing development in recent years but the parish souncil would like the NDP.
	development in recent years but the parish council would like the NDP to provide a positive planning framework to support continued and sustainable levels of growth to help ensure the future survival and improvement of local facilities. The deliverability of new housing proposals is evidenced by the commitment of local landowners and recent examples of development schemes which have been brought forward (although issues around drainage may lead to delays for some proposals).
	The design policies in the NDP set out robust and aspirational criteria which reflect local concerns about the need for housing to respond to

	the existing local vernacular in terms of scale, density and materials and to be of a high quality in design terms.
c) be shaped by early, proportionate and effective engagement between plan-makers and communities, local organisations, businesses, infrastructure providers and operators and statutory consultees;	The accompanying Consultation Statement sets out the details of the extensive, wide ranging and multiple community consultation and engagement activities which have been undertaken since 2012 at all stages of the Plan's preparation. Briefly this has included:
	 Questionnaires and surveys in 2012 and 2013 A Housing Needs Survey in 2017 Issues and Options consultation in 2017 Informal and Formal (Reg 14) consultation in 2018.
	Consultations were promoted using newsletters, leaflets, posters and the parish newsletter. The documents were placed on the NDP webpages and several open meetings and events were held.
	Comments and representations have been submitted throughout the process by residents, local organisations, landowners, the local authority and, at the formal stage by consultation bodies. At each consultation stage representations have been considered carefully and appropriate amendments to the NDP made.
d) contain policies that are clearly written and unambiguous, so it is evident how a decision maker should react to development proposals;	The NDP policies and proposals have been prepared by a steering group of local residents, with support from a planning consultant and planning officers at Herefordshire Council.
	Amendments have been made at key stages to improve the clarity and reduce ambiguity, but it is understood that the Examiner is likely to recommend further changes to wording following the examination process.
e) be accessible through the use of digital tools to assist public involvement and policy presentation; and	Updates and documents have been provided on the NDP website at all stages of plan preparation.

	Public presentations have included use of Power Point and presentational materials have also been provided on the website. These presentations included detailed explanation of emerging policies and proposals.
f) serve a clear purpose, avoiding unnecessary duplication of policies	The NDP has been amended and updated to reduce duplication both
that apply to a particular area (including policies in this Framework,	of policies within the Herefordshire Local Plan Core Strategy and
where relevant).	duplication with national policies.

The Plan Making Framework

Paragraph 18 sets out that policies to address non-strategic matters should be included in local plans that contain both strategic and non-strategic policies, and/or in local or neighbourhood plans that contain just non-strategic policies. The Lyonshall NDP contains non-strategic planning policies and proposals that add local detail and value to strategic policies in the Herefordshire Core Strategy. The supporting text for the NDP policies refers to the relevant strategic policies.

Non-strategic policies

Paragraph 29 advises that neighbourhood planning gives communities the power to develop a shared vision for their area. Neighbourhood plans can shape, direct and help to deliver sustainable development, by influencing local planning decisions as part of the statutory development plan. Neighbourhood plans should not promote less development than set out in the strategic policies for the area, or undermine those strategic policies. Lyonshall NDP promotes more development than that proposed in the Core Strategy and supports the strategic policies and does not undermine them.

Paragraph 30 goes on to say that once a neighbourhood plan has been brought into force, the policies it contains take precedence over existing non-strategic policies in a local plan covering the neighbourhood area, where they are in conflict; unless they are superseded by strategic or non-strategic policies that are adopted subsequently.

5. Delivering a sufficient supply of homes

Paragraph 65 sets out that strategic policies should also set out a housing requirement for designated neighbourhood areas which reflects the overall strategy for the pattern and scale of development and any relevant allocations. The Lyonshall NDP has been prepared in the context of Core

Strategy Policy RA1 which sets out the minimum growth figure for Kington rural Housing Market Area as 12% or a minimum of 36 new houses in the Parish by 2031. Core Strategy Policy RA2 identifies two settlements for housing growth in the Parish. Lyonshall (village) is identified in Table 4.14 as the main focus of proportionate housing development, and Holme Marsh is identified in Table 4.15 as a settlement where proportionate housing is appropriate. (Outside these settlements the rural area policies (Policies RA3, RA4 and RA5) will apply.) The NDP directs growth towards the 2 settlements by identifying a settlement boundary and site allocations for Lyonshall and a settlement boundary for Holme Marsh.

Paragraph 69 sets out that neighbourhood planning groups should also consider the opportunities for allocating small and medium-sized sites (of a size consistent with paragraph 68a) suitable for housing in their area. The NDP includes allocations for larger sites, but given the low densities of existing built up areas, indicative housing numbers in the NDP set out small and medium sized schemes for some sites.

Lyonshall is located within a very rural area. Paragraph 78 advises that to promote sustainable development in rural areas, housing should be located where it will enhance or maintain the vitality of rural communities. The NDP supports this principle by guiding new development proposals to the larger settlement of Lyonshall.

6. Building a strong, competitive economy

Paragraph 83 advises that In rural areas planning policies should enable a) the sustainable growth and expansion of all types of business in rural areas, both through conversion of existing buildings and well-designed new buildings; b) the development and diversification of agricultural and other land-based rural businesses; c) sustainable rural tourism and leisure developments which respect the character of the countryside; and d) the retention and development of accessible local services and community facilities, such as local shops, meeting places, sports venues, open space, cultural buildings, public houses and places of worship. The Lyonshall NDP addresses all these matters through policies in the Business and Community chapters.

8. Promoting healthy and safe communities

Paragraph 91 sets out that planning policies and decisions should aim to achieve healthy, inclusive and safe places which promote social interaction, are safe and accessible and enable and support healthy lifestyles. The NDP includes policies which protect and encourage investment in local community facilities, support food growing and promote walking and cycling. An existing open space is identified and protected in support of paragraph 96 which advises that access to a network of high quality open spaces and opportunities for sport and physical activity is important for the health and well-being of communities.

9. Promoting sustainable transport

Paragraph 102 advises that opportunities to promote walking, cycling and public transport use should be identified and pursued. Walking, cycling and use of public transport are promoted in NDP policies addressing housing and business and development.

11. Making effective use of land

Paragraph 118 advises that planning policies should a) encourage multiple benefits from both urban and rural land, including through mixed use schemes and taking opportunities to achieve net environmental gains – such as developments that would enable new habitat creation or improve public access to the countryside; and b) recognise that some undeveloped land can perform many functions, such as for wildlife, recreation, flood risk mitigation, cooling/shading, carbon storage or food production. The Lyonshall NDP supports habitat protection and creation in a landscape policy and supports wildlife protection and enhancement in a wildlife policy. A housing policy promotes provision of adequate gardens for food growing and suitable management of run off.

Achieving appropriate densities

Paragraph 122 sets out that planning policies and decisions should support development that makes efficient use of land, taking into account, amongst other things, d) the desirability of maintaining an area's prevailing character and setting (including residential gardens).

Density of new development is a significant issue for Lyonshall. Existing densities are comparatively low, and the settlement pattern is scattered with many houses sitting in substantial plots. While site allocations in the NDP cover relatively large areas, policies promote low densities which respond to and are appropriate to existing character.

12. Achieving well-designed places

Paragraph 124 explains that the creation of high quality buildings and places is fundamental to what the planning and development process should achieve. Paragraph 125 goes on to say that design policies should be developed with local communities so they reflect local aspirations, and are grounded in an understanding and evaluation of each area's defining characteristics. Neighbourhood plans can play an important role in identifying the special qualities of each area and explaining how this should be reflected in development. The Lyonshall NDP includes several policies which promote high quality design which responds to existing character and context. All policies have been prepared with the close involvement of the local community.

14. Meeting the challenge of climate change, flooding and coastal change

Paragraph 148 advises that the planning system should support the transition to a low carbon future in a changing climate, taking full account of flood risk and coastal change. Paragraph 151 goes on to set out that to help increase the use and supply of renewable and low carbon energy and heat, plans should c) identify opportunities for development to draw its energy supply from decentralised, renewable or low carbon energy supply systems and for co-locating potential heat customers and suppliers and in paragraph 152, local planning authorities should support community-led initiatives for renewable and low carbon energy, including developments outside areas identified in local plans or other strategic policies that are being taken forward through neighbourhood planning. Lyonshall NDP includes Policy LB4 which sets out that mall scale renewable energy schemes and community-led energy schemes will be supported subject to criteria.

Planning and flood risk

Paragraph 157 sets out that plans should avoid, where possible, flood risk to people and property. They should do this, and manage any residual risk, by various measures including c) using opportunities provided by new development to reduce the causes and impacts of flooding (where appropriate through the use of natural flood management techniques). NDP Policy LH1 requires housing proposals to effectively manage surface water drainage.

15. Conserving and enhancing the natural environment

Paragraph 170 advises that planning policies and decisions should contribute to and enhance the natural and local environment by protecting and enhancing valued landscapes and sites of biodiversity and recognising the intrinsic character and beauty of the countryside. NDP Policy LE1 protects and enhances local landscape character and Policy LE2 protects and enhances wildlife habitats as identified on maps.

Ground conditions and pollution

Paragraph 180 sets out that planning policies and decisions should ensure that new development is appropriate for its location taking into account the likely effects (including cumulative effects) of pollution on health, living conditions and the natural environment, as well as the potential sensitivity of the site or the wider area to impacts that could arise from the development. This includes considering such matters as noise and light pollution. Lyonshall NDP Policy LB1 protects local residential amenity and Policy LB2 addresses noise, light and smells

16. Conserving and enhancing the historic environment

Paragraph 184 advises that heritage assets are an irreplaceable resource, and should be conserved in a manner appropriate to their significance, so that they can be enjoyed for their contribution to the quality of life of existing and future generations. Paragraph 18 goes on to say that plans should set out a positive strategy for the conservation and enjoyment of the historic environment. Lyonshall NDP policy aims to protect and

enhance built heritage by requiring development to be designed to protect and enhance the setting of important buildings and other heritage assets, particularly traditional rural buildings such as black and white timber framed farm houses and cottages.

3.2 b. Having Special Regard to the Desirability of Preserving any Listed Building or its Setting or any Features of Special Architectural or Historic Interest

The NDP notes that there are 26 Listed Buildings and Scheduled Monuments in the neighbourhood area, including Lyonshall Castle and a section of Offa's Dyke which runs across the middle of the area north west to south east. NDP Policy LE1 Protecting and Enhancing Local Landscape Character and Built Heritage requires development to be designed to protect and enhance the setting of important buildings and other heritage assets, particularly traditional rural buildings such as black and white timber framed farm houses and cottages.

[Note: this Basic Condition only applies to Neighbourhood Development Orders but has been included for the sake of completeness].

3.3 c. Having Special Regard to the Desirability of Preserving or Enhancing Character or Appearance of any Conservation Area

The Plan area does not include any Conservation Areas.

[Note: this Basic Condition only applies to Neighbourhood Development Orders but has been included for the sake of completeness].

3.4 d. Contributes to the Achievement of Sustainable Development

The Submission Neighbourhood Development Plan contributes strongly to the achievement of sustainable development. This is set out in more detail in Table 1 above in relation to the economic, social and environmental objectives of the NPPF.

3.5 e. In General Conformity with Strategic Local Planning Policy

The Submission Neighbourhood Plan is in general conformity with strategic Local Plan policies contained in the Herefordshire Local Plan Core Strategy 2011 - 2031 which was adopted in October 2015. Table 3 below sets out the way that the Neighbourhood Plan conforms to the relevant strategic planning policies in the Core Strategy.

Table 3 General Conformity with Strategic Local Planning Policies

Lyonshall NDP Policies	Herefordshire Local Plan Core Strategy Policies	General Conformity
Policy LH1 Settlement Boundaries	Policy RA1 – Rural housing distribution	Lyonshall NDP area and parish lies within the
		Kington rural HMA.
The settlement boundaries for the two	In Herefordshire's rural areas a minimum of	
settlements of Lyonshall village and Holme	5,300 new dwellings will be provided between	NDP Policy LH1 identifies settlement boundaries
Marsh are defined on Policy Map 4 and Policy	2011 and 2031 to contribute to the county's	for Lyonshall village and the smaller settlement
Map 5.	housing needs. The development of rural	of Holme Marsh and sets out locally appropriate
	housing will contribute towards the wider	criteria to guide new development proposals.
The following site allocations are identified for	regeneration of the rural economy.	
new housing within the settlement boundary of		Site allocations for new housing development
Lyonshall village as shown on Policy Map 4:	New dwellings will be broadly distributed across	are identified within the identified settlement
• Site A: Orchard behind Howe Terrace (5	the county's rural areas on the basis of	boundary of Lyonshall village, subject to local
units)	seven Housing Markets Areas (HMA) and as	criteria.
 Site B: Bakers Meadow (18 units) 	illustrated in Figure 4.13 This acknowledges	
Site C: Land off Spond Lane opposite	that different areas of Herefordshire have	Core Strategy Policy RA1 identifies a housing
the Barns (18 units)	different housing needs and requirements.	growth target of at least 12% for Kington rural
• Site D: Land adjoining the Memorial Hall		Housing Market Area. This is likely to be
(2 units)	The 5,300 dwellings will be delivered	exceeded in Lyonshall as although there have
Site E: Land opposite the Memorial Hall	throughout the rural HMAs as set out in the	been a number of recent developments and
(2 units).	table below. The indicative housing growth	there are a significant number of existing
	targets in each of the rural HMAs will be used as	commitments which already exceed the
Within the settlement boundaries, new housing	a basis for the production of neighbourhood	minimum housing requirement, the Parish
development will be supported provided that:	development plans in the county. Local	Council is committed to some further growth to
	evidence and environmental factors will	support local services and maintain a viable
1. Schemes are small to medium in scale.	determine the appropriate scale of	village and parish community.
Up to 5 units are preferred, but larger schemes	development.	
of around 15 - 18 units will be considered,		Policy RA2 sets out criteria for new
provided they guarantee the delivery of	Rural HMA Kington	development in identified settlements,
affordable units as defined in the National		including Lyonshall and Home Marsh.
Planning Policy Framework [NPPF].	Approximate number of	

Lyonshall NDP Policies	Herefordshire Local Plan Core Strategy Policies	General Conformity
	dwellings 2011 - 2031 317	
2. Development responds positively and	dweinings 2011 - 2051 517	
sensitively to local character and setting.	Indicative housing	
	growth target (%) 12%	
3. The development is of a low density		
appropriate to the rural village character of	Policy RA2 – Housing in settlements outside	
each settlement, defined as a maximum of 12	Hereford and the market towns.	
dwellings per hectare of the site for market		
housing in the village centre, 8 dwellings per	To maintain and strengthen locally sustainable	
hectare in Holme Marsh, and 25 dwellings per	communities across the rural parts of	
hectare for affordable housing.	Herefordshire, sustainable housing growth will	
A Frank condense with a minimum double of	be supported in or adjacent to those	
4. Front gardens with a minimum depth of 7 metres are provided, and rear gardens of	settlements identified in Figures 4.14 and 4.15. This will enable development that has the	
adequate size to encourage food growing to	ability to bolster existing service provision,	
support healthy lifestyles.	improve facilities and infrastructure and meet	
	the needs of the communities concerned.	
5. Access, car parking and servicing		
arrangements meet the Highway Authority's	The minimum growth target in each rural	
requirements.	Housing Market Area will be used to inform the	
	level of housing development to be delivered in	
6. Suitable and safe provision is made for	the various settlements set out in Figures 4.14	
access by pedestrian and cyclists.	and 4.15. Neighbourhood Development Plans	
	will allocate land for new housing or otherwise	
7. Proposals effectively manage surface	demonstrate delivery to provide levels of	
water drainage. Development should not result	housing to meet the various targets, by	
in increased run-off from the site but should achieve a reduction in rate and volume where	indicating levels of suitable and available capacity.	
possible. Sustainable building designs that	capacity.	
incorporate grey water storage will be	Housing proposals will be permitted where the	
encouraged.	following criteria are met:	

Lyonshall NDP Policies	Herefordshire Local Plan Core Strategy Policies	General Conformity
	1. Their design and layout should reflect the	
8. Proposals should follow a sequential	size, role and function of each settlement	
approach to flood risk with all built	and be located within or adjacent to the main	
development being located within Flood Zone	built up area. In relation to smaller	
1, the low risk zone, in the first instance.	settlements identified in fig 4.15 proposals will	
	be expected to demonstrate particular	
	attention to the form, layout, character and	
	setting of the site and its location in that	
	settlement and/or they result in development	
	that contributes to or is essential to the	
	social well-being of the settlement concerned;	
	2. Their locations make best and full use of	
	suitable brownfield sites wherever possible;	
	3. They result in the development of high	
	quality, sustainable schemes which are	
	appropriate to their context and make a	
	positive contribution to the surrounding	
	environment and its landscape setting; and	
	4. They result in the delivery of schemes that	
	generate the size, type, tenure and range	
	of housing that is required in particular	
	settlements, reflecting local demand.	
	Specific proposals for the delivery of local need	
	housing will be particularly supported where	
	they meet an identified need and their long-	
	term retention as local needs housing is secured	
	as such.	
	Figure 4.14: The settlements which will be the	
	main focus of proportionate housing	

Lyonshall NDP Policies	Herefordshire Local Plan Core Strategy Policies	General Conformity
	Development Kington: Lyonshall	
	Figure 4.15: Other settlements where proportionate housing is appropriate. Kington: Holme Marsh	
 Policy LH2 House Types and Sizes 1. Over the plan period a range of dwelling sizes, types and tenures should be provided in new housing developments, to meet local need. Developers should ensure proposals respond to the most up to date evidence for addressing local housing need and development should contribute to a sustainable population to support business in the parish such as the pub, shop, post office and Memorial Hall. 2. A suitable proportion of small to medium sized market homes and affordable housing (up to 3 bedrooms) will be encouraged for first time buyers, smaller households and older residents wishing to downsize within the local area. Schemes that provide specialist supported accommodation for older residents will also be supported. 	 Policy H3 – Ensuring an appropriate range and mix of housing Residential developments should provide a range and mix of housing units which can contribute to the creation of balanced and inclusive communities. In particular, on larger housing sites of more than 50 dwellings developers will be expected to: provide a range of house types and sizes to meet the needs of all households, including younger single people; provide housing capable of being adapted for people in the community with additional needs; and provide housing capable of meeting the specific needs of the elderly population by: providing specialist accommodation for older people in suitable locations; ensuring that non-specialist new housing is built to take account of the changing 	NDP Policy LH2 sets out how new housing should provide a range of house types and sizes, including smaller and medium sized homes and self build housing in response to NDP consultation responses about the types of housing people would like to see locally. This is in general conformity with Core Strategy Policy H3 which sets out that residential developments should provide a range and mix of housing to meet needs of all households.

Lyonshall NDP Policies	Herefordshire Local Plan Core Strategy Policies	General Conformity
3. Schemes for self-build housing will be	. ensuring that developments contain a	
encouraged and supported.	range of house types, including where	
	appropriate, bungalow accommodation.	
4. Proposals for the re-use of redundant		
agricultural buildings for housing will be	The latest Local Housing Market Assessment	
supported where they meet the criteria set out	will provide evidence of the need for an	
in Policy LB2.	appropriate mix and range of housing types and	
	sizes.	
Policy LH3 Promoting High Quality Design	Policy SS6 - Environmental quality and local	Policy LH3 seeks to protect local character by
	distinctiveness	requiring new development to respond to local
New development should demonstrate a		distinctiveness. Criteria include the need to
positive approach to design. In particular,	Development proposals should conserve and	incorporate local characteristics such as low
development schemes should incorporate the	enhance those environmental assets that	density, large plots, layouts appropriate to each
following design principles:	contribute towards the county's distinctiveness,	village and local materials. The criteria have
	in particular its settlement pattern, landscape,	been prepared following analysis of the local
1. New development should enhance and	biodiversity and heritage assets and especially	context by steering group members and
reinforce the style and structure of the village,	those with specific environmental designations.	responding to local comments during informal
both in Lyonshall and Holme Marsh. A proposal	In addition, proposals should maintain and	consultations.
for new housing should not feature a generic	improve the effectiveness of those ecosystems	
scheme but should demonstrate how it	essential to the health and wellbeing of the	This is in general conformity with Core Strategy
responds to the character of the site and its	county's residents and its economy.	Policy SS6 which provides broad, strategic
surroundings, in scale, mass and built form [as	Development proposals should be shaped	criteria requiring development to respond to
described in Appendix 1 - Housing Character	through an integrated approach to planning the	the county's distinctiveness and to consider
and Density].	following environmental components from the	landscapes and townscapes.
	outset, and based upon sufficient information	
2. Layouts should respect the traditional	to determine the effect upon each where they	In addition Core Strategy Policy LD1 requires
village form in each settlement. In the centre of	are relevant:	development proposals to demonstrate how
Lyonshall village, individual properties should	landscape, townscape and local	the character of the landscape and townscape
follow a linear pattern, fronting the road and	distinctiveness, especially in Areas of	has positively influenced the design.
set back within garden plots, while dwellings in	Outstanding Natural Beauty;	
larger developments should also be set back		

Lyonshall NDP Policies	Herefordshire Local Plan Core Strategy Policies	General Conformity
 from their access roads or common spaces. Towards the edge of the village and in Holme Marsh, development should be more scattered in form, with low plot density and individual properties set within large plots. Landscaping and planting for screening, separating and simply as attractive features should be defined in all proposals. In all areas, plot sizes should allow for suitable external storage facilities such as cycle storage units, sheds and garages. 3. Where planning permission is required, extensions to existing buildings should be in scale with the original building. 	 biodiversity and geodiversity especially Special Areas of Conservation and Sites of Special Scientific Interest; historic environment and heritage assets, especially Scheduled Monuments and Listed Buildings; the network of green infrastructure; local amenity, including light pollution, air quality and tranquillity; agricultural and food productivity; physical resources, including minerals, soils, management of waste, the water environment, renewable energy and energy conservation. 	
 4. Schemes that include provision for home working such as office space / annexes will be encouraged. 5. Groups of new buildings should contain a mixture of types, in sympathy with each other, but not identical in shape, style or design. The form and detailing of individual dwellings is expected to be robust and engaging, designed to give pleasure to occupiers, villagers and passers-by. 	The management plans and conservation objectives of the county's international and nationally important features and areas will be material to the determination of future development proposals. Furthermore assessments of local features, areas and sites, defining local distinctiveness in other development plan documents, Neighbourhood Development Plans and Supplementary Planning Documents should inform decisions upon proposals.	
6. Materials should be chosen to add to the quality or character of the surrounding environment. Their quality is very important, and in particular their weathering	Policy LD1 – Landscape and townscape Development proposals should:	

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characteristics over the life of the building.	- demonstrate that character of the landscape	
Where possible, locally appropriate materials	and townscape has positively influenced the	
should be used. However, new development	design, scale, nature and site selection,	
proposals need not imitate earlier architectural	protection and enhancement of the setting of	
periods or styles, and imaginative, modern and	settlements and designated areas;	
sustainable designs will be encouraged	- conserve and enhance the natural, historic	
wherever possible.	and scenic beauty of important landscapes and	
	features, including Areas of Outstanding Natural	
7. Proposals should be designed to	Beauty, nationally and locally designated parks	
minimise adverse impacts on neighbours and	and gardens and conservation areas; through	
general local amenity, giving careful	the protection of the area's character and by	
consideration to noise, light and smells.	enabling appropriate uses, design and	
	management;	
	- incorporate new landscape schemes and their	
	management to ensure development integrates	
	appropriately into its surroundings; and	
	- maintain and extend tree cover where	
	important to amenity, through the retention	
	of important trees, appropriate replacement of	
	trees lost through development and	
	new planting to support green infrastructure.	
Policy LB1 Protecting and Enhancing Local	Policy SS5 - Employment provision	NDP Policy LB1 supports further employment
Employment Opportunities in Lyonshall		development at existing employment sites in
		the neighbourhood area, subject to local
Proposals for appropriate new economic	The continuing development of the more	criteria. The identified settlement boundary at
development at Burgoynes Industrial Estate will	traditional employment sectors such as farming	Holme Marsh includes areas that may be
be supported provided that:	and food and drink manufacturing will be	developed to support suitable expansion of the
	supported. The diversification of the business	site at Burgoynes.
1. Development is for small scale business	base, through the development of knowledge	
units (B1 use);	intensive industries, environmental	This is in general conformity with Core Strategy
	technologies and creative industries as well as	strategic Policy SS5 which supports continuing

Lyonshall NDP Policies	Herefordshire Local Plan Core Strategy Policies	General Conformity
 Adequate on-site car parking is provided for occupiers and visitors and suitable access is provided to the A480 and A44 respectively; Amenity of neighbouring residential areas is protected, and suitable screening and landscaping is provided using a mix of native, locally appropriate, deciduous species; 	business hubs, live-work schemes and the adaptive design of residential development, will be facilitated where they do not have an adverse impact on the community or local environment. The provision of high speed broadband to facilitate diversification will be supported.	development of existing employment sectors and support for appropriate diversification. In addition Policy E1 supports employment provision in rural industrial estates subject to criteria.
 Development is of a high design quality which is sensitive to the character of the surrounding rural area; and 	Policy E1 - Employment provision The focus for new employment provision in	
5. Suitable and safe provision is made for access by pedestrian and cyclists.	Herefordshire is to provide a range of locations, types and sizes of employment buildings, land and offices to meet the needs of the local economy. Larger employment proposals will be directed to the strategic employment sites of Hereford, the market towns and rural industrial estates where appropriate. Development proposals which enhance employment provision and help diversify the economy of Herefordshire will be encouraged where: • the proposal is appropriate in terms of its	
	 connectivity, scale, design and size; the proposal makes better use of previously developed land or buildings; the proposal is an appropriate extension to strengthen or diversify an existing business operation; the proposal provides for opportunities for new office development in appropriate locations. The provision of viable live/work 	

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	units as part of mixed use developments will also be encouraged.	
Policy LB2 Supporting Rural Diversification	Policy RA5 – Re-use of rural buildings The sustainable re-use of individual and groups	NDP Policy LB2 supports rural diversification where it is linked to the restoration of
Rural diversification will be encouraged where the restoration of redundant buildings is to a standard that enhances the quality of living for	of redundant or disused buildings, including farmsteads in rural areas, which will make a positive contribution to rural businesses and	redundant buildings and suitable, modest alterations are supported.
the inhabitants.	enterprise and support the local economy (including live work units) or which otherwise	This is in general conformity with Core Strategy Policy RA5 which supports the re-use of rural
Modest alterations including adequate provision of daylight, and extensions, will be supported.	 contributes to residential development, or is essential to the social well-being of the countryside, will be permitted where: 1. design proposals respect the character and significance of any redundant or disused building and demonstrate that it represents the most viable option for the long term conservation and enhancement of any heritage asset affected, together with its setting; 2. design proposals make adequate provision for protected and priority species and associated habitats; 3. the proposal is compatible with neighbouring uses, including any continued agricultural operations and does not cause undue environmental impacts and; 4. the buildings are of permanent and 	buildings subject to criteria and Policy RA6 which supports rural diversification.
	substantial construction capable of conversionwithout major or complete reconstruction; and5. the building is capable of	
	accommodating the proposed new use without the need for substantial alteration or extension,	

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	ancillary buildings, areas of hard standing or development which individually or taken together would adversely affect the character or appearance of the building or have a detrimental impact on its surroundings and landscape setting.	
	Any planning permissions granted pursuant to this policy will be subject to a condition removing permitted development rights for future alterations, extensions and other developments.	
	 Policy RA6 - Rural economy Employment generating proposals which help diversify the rural economy such as knowledge based creative industries, environmental technologies, business diversification projects and home working will be supported. A range of economic activities will be supported, including proposals which: support and strengthen local food and drink production; support and/or protect the vitality and viability of commercial facilities of an appropriate type and scale in rural areas, such as village shops, petrol filling stations, garden 	
	 as village shops, petrol filling stations, garden centres and public houses; involve the small scale extension of existing businesses; 	

Lyonshall NDP Policies	Herefordshire Local Plan Core Strategy Policies	General Conformity
	 promote sustainable tourism proposals of an appropriate scale in accordance with Policy E4 - Tourism; promote the sustainable use of the natural and historic environment as an asset which is valued, conserved and enhanced; support the retention of existing military sites; support the retention and/ or diversification of existing agricultural businesses; Planning applications which are submitted in order to diversify the rural economy will be permitted where they: ensure that the development is of a scale which would be commensurate with its location and setting; do not cause unacceptable adverse impacts to the amenity of nearby residents by virtue of design and mass, noise, dust, lighting and smell; do not generate traffic movements that cannot safely be accommodated within the local road network; and do not undermine the achievement of water quality targets in accordance with Policies SD3 and SD4. 	
Policy LB3 Large Agricultural Buildings and Extensions Any proposals for poly-tunnels, large agricultural buildings and other rural business buildings which require planning consent will be	Policy LD1 – Landscape and townscape Development proposals should: - demonstrate that character of the landscape and townscape has positively influenced the design, scale, nature and site selection,	The Core Strategy does not include a specific policy on large agricultural buildings, but Policy LB3 brings forward many of the criteria set out in an SPD on polytunnels.

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impact on local landscape features, and to provide suitable measures for mitigation. Buildings should be sited on lower ground and slopes wherever possible and should not be in prominent locations on the skyline. However large broiler houses may be sited on higher ground to help reduce and disperse unpleasant odours, where adverse impacts on the landscape and long distance views are minimised through suitable screening and landscaping. Landscaping conditions will be required to disguise the buildings over 10 years, creating a wooded area. Development proposals should protect or mitigate impacts on protected species and habitats and the creation, restoration and protect or mitigate screening and protect or mitigate impacts on protected species and habitats and the creation, restoration and protect or mitigate screening screening screening and protect or mitigate screening sc	protection and enhancement of the setting of settlements and designated areas; - conserve and enhance the natural, historic and scenic beauty of important landscapes and features, including Areas of Outstanding Natural Beauty, nationally and locally designated parks and gardens and conservation areas; through the protection of the area's character and by enabling appropriate uses, design and management; - incorporate new landscape schemes and their management to ensure development integrates appropriately into its surroundings; and - maintain and extend tree cover where important to amenity, through the retention of important trees, appropriate replacement of trees lost through development and	NDP Policy LB3 is in general conformity with Core Strategy Policy LD1 which protects landscape character. Large agricultural buildings have become more prevalent and prominent in the local landscape as farming practices change - in particular large, industrial-type units for intensive chicken rearing. This Policy seeks to ensure that such proposals are appropriately sites and designed to protect the rural landscape setting.
 enhancement of local habitats will be encouraged as part of landscaping schemes. Development of poly-tunnels, large agricultural buildings and other rural business buildings that adversely affect the setting of listed buildings, scheduled monuments, registered or unregistered historic parks and gardens or other local heritage assets will not be permitted. All such developments should be a minimum of 500m from a property boundary. Development of poly-tunnels, large agricultural buildings and other rural business buildings 	new planting to support green infrastructure.	

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which have an unacceptable adverse impact on		
the amenity of residents of nearby dwellings		
will not be permitted. Development proposals		
should give careful consideration to noise, light		
and smells which might spoil the enjoyment of		
the area by neighbouring occupiers. Light		
pollution should be minimised wherever		
possible and security lighting should be		
appropriate, unobtrusive and energy efficient.		
Applicants will be required to demonstrate that		
the vehicular means of access and local highway		
network (in terms of design and capacity) are		
adequate to cater for increases in traffic		
generation in terms of numbers and types of		
vehicles.		
Operating broiler house businesses wishing to		
expand existing sites or propose new		
developments will be required to comply with		
the night-time vehicle restriction on all sites		
within an operating group.		
Policy LB4 Local Energy Schemes	Policy SD2 – Renewable and low carbon energy	Policy LB4 supports small scale renewable
	generation	energy schemes including community led
Small scale renewable energy schemes and		schemes subject to careful design and
community-led energy schemes will be	Development proposals that seek to deliver	landscaping as part of contributions towards
supported in Lyonshall Parish where any	renewable and low carbon energy targets	sustainability objectives.
adverse impacts on landscape character and	will be supported where they meet the	
built heritage are mitigated by siting, design and	following criteria:	This policy is in general conformity with Core
landscaping / screening.	1. the proposal does not adversely impact upon international or national	Strategy Policy SD2 which supports proposals

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Schemes for solar panels on existing roofs of large agricultural buildings and domestic buildings will be supported.	designated natural and heritage assets; 2. the proposal does not adversely affect residential amenity;	that seek to deliver renewable and low carbon energy targets, subject to criteria.
No further bio digesters will be supported as the local highway infrastructure cannot safely sustain it.	3. the proposal does not result in any significant detrimental impact upon the character of the landscape and the built or historic environment; and	
The topographical and rural setting of Lyonshall parish is not suitable for wind turbine generators. They will be resisted.	4. the proposal can be connected efficiently to existing national grid infrastructure unless it can be demonstrated that energy generation would be used on-site to meet the needs of a specific end user.	
	In the case of energy generation through wind power developments, permission will only be granted for such proposals where: - the proposed site is identified in a Neighbourhood Development Plan or other	
	Development Plan Document as a suitable site for wind energy generation; and - following consultation with local residents, it can be demonstrated that the	
	planning impacts identified can be fully addressed, and therefore the proposal has the backing of the local community.	
Policy LE1 Protecting and Enhancing Local Landscape Character and Built Heritage	Policy LD1 – Landscape and townscape	Policy LE1 seeks to protect local landscape character by providing more local detail such as
Development proposals should: -	Development proposals should: - demonstrate that character of the landscape and townscape has positively influenced the	protecting such as mature native trees and hedgerows, using locally appropriate species in new planting schemes. The policy also requires

Lyonshall NDP Policies	Herefordshire Local Plan Core Strategy Policies	General Conformity
 Demonstrate in the Design and Access Statement that the character of the landscape and townscape has positively influenced the design, scale, nature and site selection, protection and enhancement of the setting of settlements and designated areas. Conserve and enhance the natural, historic and scenic beauty of important landscapes and features, and maintain and extend tree cover. Protect existing hedgerows and use locally appropriate native species in new hedgerows. Mature trees and other important landscape features should be protected where practicable and used positively to enhance landscaping schemes. If removed, they should be replaced with semi-mature trees of at least 5 metres in height. Where possible new development 	design, scale, nature and site selection, protection and enhancement of the setting of settlements and designated areas; - conserve and enhance the natural, historic and scenic beauty of important landscapes and features, including Areas of Outstanding Natural Beauty, nationally and locally designated parks and gardens and conservation areas; through the protection of the area's character and by enabling appropriate uses, design and management; - incorporate new landscape schemes and their management to ensure development integrates appropriately into its surroundings; and - maintain and extend tree cover where important to amenity, through the retention of important trees, appropriate replacement of trees lost through development and new planting to support green infrastructure.	development to protect and enhance historic buildings. This is in general conformity with Core Strategy Policy LD1 which provides broad, strategic criteria to protect landscape and townscape at a Herefordshire level.
4. Where possible new development should incorporate the planting of semi-mature trees of locally appropriate species in landscaping schemes. The choice of tree type and size should have regard to the site context and proximity to any nearby buildings.		
5. Incorporate wire and hedging where possible for site and plot boundaries as this is		

Lyonshall NDP Policies	Herefordshire Local Plan Core Strategy Policies	General Conformity
more appropriate to the local context than solid fencing.		
6. Be designed to protect and enhance the setting of important buildings and other heritage assets, particularly traditional rural buildings such as black and white timber framed farm houses and cottages.		
Policy LE2 Protecting and Enhancing Local Wildlife	Policy LD2 – Biodiversity and geodiversity	NDP Policy LE2 aims to protect and enhance biodiversity assets in Lyonshall including those
Development proposals that impact on local wildlife and habitats identified on Maps 6 and 7 will not be prevented, but they should	Development proposals should conserve, restore and enhance the biodiversity and geodiversity assets of Herefordshire, through the:	identified on a map. The policy refers to locally important wildlife habitats such as ponds and water courses.
demonstrate how biodiversity will be protected and enhanced.	 retention and protection of nature conservation sites and habitats, and important species in accordance with their status as 	Policy LE2 is in general conformity with Core Strategy Policy LD2 which protects biodiversity and geodiversity at the Herefordshire scale.
New developments should retain and incorporate natural habitats such as trees and	follows: a) Development that is likely to harm sites and species of European Importance will	
hedgerows as far as practicable. Where not practicable, changes should provide an enhanced habitat for wildlife, and ponds and	not be permitted; b) Development that would be liable to harm Sites of Special Scientific Interest or nationally protected	
watercourses if moved should provide an enhanced environment.	species will only be permitted if the conservation status of their habitat or important physical features can be protected by	
Substantial harm to or loss of irreplaceable habitats such as ancient woodland, should be	conditions or other material considerations are sufficient to outweigh nature conservation	
wholly exceptional and only permitted where the development is to aid the maintenance and	considerations; c) Development that would be liable to harm	
enhancement of the habitat. Where development proposals are located close to	the nature conservation value of a site or species of local nature conservation interest will	

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areas of ancient woodland or veteran trees, a	only be permitted if the importance of the	
buffer strip of 25m should be provided to	development outweighs the local value of the	
protect the core of the woodland.	site, habitat or physical feature that supports important species.	
Where possible, schemes should incorporate	d) Development that will potentially reduce the	
measures which support and enhance local	coherence and effectiveness of the ecological	
wildlife such as swift bricks, owl and bat boxes,	network of sites will only be permitted where	
and landscaping schemes should include the	adequate compensatory measures are brought	
planting of locally appropriate species and	forward.	
wildlife meadows which support biodiversity.	1. restoration and enhancement of	
	existing biodiversity and geodiversity features	
All development in Lyonshall will be required to	on site and connectivity to wider ecological	
have no detrimental impact on the Curl Brook	networks; and	
watercourse and, where possible, aid in it	2. creation of new biodiversity features	
achieving 'good status' by 2027.	and wildlife habitats.	
	Where appropriate the council will work with	
	developers to agree a management strategy to	
	ensure the protection of, and prevention of	
	adverse impacts on, biodiversity and	
	geodiversity features.	
Policy LC1 Memorial Hall	Policy SC1 – Social and community facilities	NDP Policy LC1 supports the provision of a new
		community facility in Lyonshall, recognising that
Development which contributes towards the	Development proposals which protect, retain or	the existing Memorial Hall does not meet local
provision of new recreational, community and	enhance existing social and community	requirements. The policy sets out locally
educational facilities will be supported on or	infrastructure or ensure that new facilities are	important criteria which address the need to
close to the site of the existing Memorial Hall.	available as locally as possible will be	design the building so that it is sensitive to its
	supported. Such proposals should be in or close	context and protects local residential amenity.
The building should be capable of hosting	to settlements, have considered the potential	
parties of 100-200 people, with all supporting	for co-location of facilities and where possible	
facilities and with at least one designated		

Lyonshall NDP Policies	Herefordshire Local Plan Core Strategy Policies	General Conformity
meeting room, thus ensuring a sustainable	be safely accessible by foot, by cycle and public	This Policy is in general conformity with Core
future.	transport.	Strategy Policy SC1 which supports proposals
	New development that creates a need for	which enhance existing provision.
Buildings should be designed sensitively to	additional social and community facilities that	01
complement the built heritage of Lyonshall, and	cannot be met through existing social facilities -	
any redevelopment must carry forward and	will be expected to meet the additional	
enhance the hall's role as a memorial.	requirements through new, or extension of	
However, they need not imitate earlier	existing, provision or by developer	
architectural periods or styles, and imaginative	contributions which meet the relevant tests of	
modern designs will be encouraged.	paragraph 204 of the NPPF .	
	Proposals involving the provision or expansion	
The development proposals should include	of social and community facilities will be	
measures to protect local residential amenity	expected to provide publicly accessible toilets	
and minimise disturbance from noise.	(including facilities for disabled people and baby	
Adequate car and cycle parking for users should	changing).	
be provided on site and where possible	Existing facilities will be retained, unless it can	
improved pedestrian access from the village.	be demonstrated that an appropriate	
	alternative facility is available, or can be	
	provided to meet the needs of the community	
	affected; or it can be shown that the facility is	
	no longer required, viable or is no longer fit for	
	purpose; and where appropriate, it has been	
	vacant and marketed for community use	
	without success. Viable alternative facilities	
	must be equivalent to those they replace, in	
	terms of size, quality and accessibility.	
	The provision or improvement of higher	
	education facilities and the continuing	
	enhancement of existing, or provision of new,	
	training and skills facilities will be actively	
	promoted.	

Lyonshall NDP Policies	Herefordshire Local Plan Core Strategy Policies	General Conformity
Policy LC2 Open Space	Policy OS1 - Requirement for open space,	NDP Policy LC2 identifies the existing children's
	sports and recreation facilities	play area for protection under Core Strategy
The Children's Play Area opposite the Royal	The provision of appropriate open space, sports	Policy OS3.
George Public House is protected from	and recreation facilities will arise in the	
development.	following proposals for planning applications:	The Policy is also in general conformity with
	1. all new residential dwellings; or	Core Strategy Policies OS1 and OS2 which set
Provision of new and enhanced public open	2. retail and employment proposals where	out requirements for new open space provision.
space which gives improved facilities for the	there is need to provide informal areas of	
community such as allotments, will be	amenity greenspace for the use of employees	
supported and encouraged as part of developer	and visitors; and	
contributions.	3. residential institutions, student	
	accommodation, assembly and leisure, hotels or	
Such contributions towards open space	hostels.	
provision may be included on site as part of		
new housing schemes or by means of a financial		
contribution towards an off-site facility in a	Policy OS2 – Meeting open space, sports and	
suitable new location within the village of	recreation needs	
Lyonshall.	In order to meet the needs of the community,	
	provision for open space, sports and recreation	
	facilities will be sought, where appropriate,	
	taking into account the following principles:	
	1. any new development must be in accordance with all applicable set standards of	
	quantity, quality and accessibility as defined;	
	and	
	2. provision of open space, sports and	
	recreation facilities should be located on-site	
	unless an off -site or partial off -site	
	contribution would result in an equally	
	beneficial enhancement to an existing open	

space, sports and/or recreation facility which is of benefit to the local community. Policy OS3 – Loss of open space, sports or recreation facilities In determining the appropriateness of proposals which results in the loss of an open space, sports or recreation facility, the following principles will be taken into account: 1. clear evidence that the open space, sports or recreation facility is surplus to the applicable quantitative standard; 2. the loss of the open space, sports or recreation facility results in an equally beneficial replacement or enhanced existing facility for the local community; 3. the loss of the open space, sports and recreation facility is for the purpose of	Lyonshall NDP Policies	Herefordshire Local Plan Core Strategy Policies	General Conformity
recreation facilitiesIn determining the appropriateness ofproposals which results in the loss of an openspace, sports or recreation facility, the followingprinciples will be taken into account:1.clear evidence that the open space,sports or recreation facility is surplus to theapplicable quantitative standard;2.the loss of the open space, sports orrecreation facility results in an equally beneficialreplacement or enhanced existing facility forthe local community;3.the loss of the open space, sports and			
providing an ancillary development which improves the functioning, useability or viability of the open space, sport and recreation use, e.g. changing rooms, toilets, grandstand accommodation, assembly and function uses; 4. the loss of the open space, sports or recreation facility will not result in the fragmentation or isolation of a site which is part of a green infrastructure corridor.		 recreation facilities In determining the appropriateness of proposals which results in the loss of an open space, sports or recreation facility, the following principles will be taken into account: clear evidence that the open space, sports or recreation facility is surplus to the applicable quantitative standard; the loss of the open space, sports or recreation facility results in an equally beneficial replacement or enhanced existing facility for the local community; the loss of the open space, sports and recreation facility is for the purpose of providing an ancillary development which improves the functioning, useability or viability of the open space, sport and recreation use, e.g. changing rooms, toilets, grandstand accommodation, assembly and function uses; the loss of the open space, sports or recreation facility will not result in the fragmentation or isolation of a site which is part 	

Lyonshall NDP Policies H	Herefordshire Local Plan Core Strategy Policies	General Conformity
Policy LT1 Transport and Accessibility P New residential and employment development should encourage walking and cycling for short journeys where this is practicable. This could include provision of safe and accessible routes linking to existing public footpaths, cycleways, and local facilities. N New development should be accessible to public transport services and facilities such as bus stops. D Identified to provise the public footpath of the public transport services and facilities such as bus stops. D Identified to provise the public transport services and facilities such as bus stops. D Identified to provise the public transport services and facilities such as bus stops. D Identified to provise the public transport services and facilities such as bus stops. D Identified to provise the public transport services and facilities such as bus stops. D Identified to provise the public transport services and facilities such as bus stops. D Identified to provise the public transport services and facilities such as bus stops. D Identified to provise the public transport services and facilities such as bus stops. D Identified to provise the public transport services and facilities to public transport services and facilities to public transport services to pu	Policy SS4 - Movement and transportation New developments should be designed and located to minimise the impacts on the transport network; ensuring that journey times and the efficient and safe operation of the network are not detrimentally impacted. Furthermore, where practicable, development proposals should be accessible by and facilitate a genuine choice of modes of travel including walking, cycling and public transport. Development proposals that will generate high journey numbers should be in sustainable locations, accessible by means other than private car. Alternatively, such developments will be required to demonstrate that they can be made sustainable by reducing unsustainable transport patterns and promoting travel by walking, cycling and public transport.	NDP Policy LT1 encourages walking and cycling and steers new development to locations which are accessible to public transport. This policy is in general conformity with strategy Policy SS4 which requires development to be designed and located to minimise impacts on transport networks and Policy MT1 which promotes active travel behaviour and walking and cycling.

Lyonshall NDP Policies	Herefordshire Local Plan Core Strategy Policies	General Conformity
	infrastructure, including that required for	
	alternative energy cars.	
	Policy MT1 – Traffic management, highway	
	safety and promoting active travel	
	Development proposals should incorporate the	
	following principle requirements covering	
	movement and transportation:	
	1. demonstrate that the strategic and local	
	highway network can absorb the traffic impacts	
	of the development without adversely affecting	
	the safe and efficient flow of traffic on the	
	network or that traffic impacts can be managed	
	to acceptable levels to reduce and mitigate any	
	adverse impacts from the development;	
	2. promote and, where possible,	
	incorporate integrated transport connections	
	and supporting infrastructure (depending on	
	the nature and location of the site), including	
	access to services by means other than private	
	motorised transport;	
	3. encourage active travel behaviour to	
	reduce numbers of short distance car journeys	
	through the use of travel plans and other	
	promotional and awareness raising activities;	
	4. ensure that developments are designed	
	and laid out to achieve safe entrance and exit,	
	have appropriate operational and manoeuvring	
	space, accommodate provision for all modes of	
	transport, the needs of people with disabilities	

Lyonshall NDP Policies	Herefordshire Local Plan Core Strategy Policies	General Conformity
	 and provide safe access for the emergency services; 5. protect existing local and long distance footways, cycleways and bridleways unless an alternative route of at least equality value can be used, and facilitate improvements to existing or provide new connections to these routes, especially where such schemes have been identified in the Local Transport Plan and/or Infrastructure Delivery Plan; and 6. have regard to with both the council's Highways Development Design Guide and cycle and vehicle parking standards as prescribed in the Local Transport Plan - having regard to the location of the site and need to promote sustainable travel choices. 	
	Where traffic management measures are introduced they should be designed in a way which respects the character of the surrounding area including its landscape character. Where appropriate, the principle of shared spaces will be encouraged.	

3.6 f. Be Compatible with EU Obligations

The Submission Neighbourhood Plan is fully compatible with EU Obligations.

The making of the neighbourhood development plan is not likely to have a significant effect on a European site (as defined in the Conservation of Habitats and Species Regulations 2010(2)) or a European offshore marine site (as defined in the Offshore Marine Conservation (Natural Habitats, &c.) Regulations 2007(3)) (either alone or in combination with other plans or projects).

Strategic Environmental Assessment (SEA)

To meet the 'basic conditions' which are specified by law a Neighbourhood Development Plan must be compatible with EU obligations. Furthermore, as at 9th February 2015 Regulation 15 of the 2012 Neighbourhood Planning Regulations was amended to require that when a plan is submitted to the Local Planning Authority it should include either an environmental report prepared in accordance with the applicable regulations or where it has been determined as unlikely to have significant environmental effects, a statement of reasons for the determination.

The Environmental Report for Lyonshall Neighbourhood Area was published by Herefordshire Council in October 2018 based on the Regulation 14 Draft Plan. The non-technical summary (p1) sets out that:

"The environmental appraisal of the Lyonshall Parish NDP has been undertaken in line with the Environmental Assessment of Plan and Programmes Regulations 2004. Stage A of the SEA process involved Scoping and Stage B provided a review and analysis of the NDP. Stage C involved preparing an Environmental Report and Stage D comprises a formal consultation on both this and the draft plan itself.

Habitat Regulations Assessment (HRA) screening has been carried out as the Parish falls within the catchment for the River Wye (including River Lugg), and is within the River Lugg. The HRA assesses the potential effects of the NDP on the River Wye (including River Lugg) SAC.

On the whole, it is considered that the Lyonshall Parish NDP is in general conformity with both national planning policy contained in the National Planning Policy Framework and strategic policies set within the Herefordshire Local Plan (Core Strategy). Parish Councillors will welcome the conclusion as to general conformity. It also does it propose any growth that would be over and above that prescribed by strategic policies.

Taking into consideration the cumulative effects of policies, options and sites, the plan will have an overall positive impact on environmental assets. The plan is in general conformity with the Core Strategy overall an all of the policies and objectives meet the Core Strategy requirements for the purposes of the SEA. Other issues with a current uncertain outcome have the opportunity to be mitigated by further detail in polices or at planning stage. Overall the plan is positive and would have a positive impact upon the SEA baseline data. Key recommendations would be to ensure that the environmental mitigation impacts are clear and robust, this may require some enhancement of existing policies in regard to air quality and water resources.

However the plan as a whole is robust and meets key targets, the unknown areas require further detail such as location, scale and size of development, therefore are likely to be determined at planning application/ proposal stage. No significant cumulative effects have been identified.

Once made (adopted) by Herefordshire Council, the effects of the policies within the Lyonshall Parish NPD will be monitored annually via the Council's Annual Monitoring Report (AMR)."

The full report is published on the NDP website and Herefordshire Council's webpages for Lyonshall NDP.

Requirement for Habitats Regulations Assessment (HRA)

Article 6 (3) of the EU Habitats Directive (Council Directive 92/43/EEC) and Regulation 61 of the Conservation of Habitats and Species Regulations 2010 (as amended) requires that an appropriate assessment of plans and programmes is carried out with regard to the conservation objectives of European Sites (Natura 2000 sites) and that other plans and projects identify any significant effect that is likely for any European Site. In the context of neighbourhood planning, a Habitats Regulation Assessment (HRA) is required where a Neighbourhood Plan is deemed likely to result in significant negative effects occurring on protected European Sites (Natura 2000 sites) as a result of the plan's implementation.

The Habitats Regulations Assessment Regulation 14 Report for Lyonshall Neighbourhood Area (Regulation 14 Draft Plan) was published by Herefordshire Council in October 2018. The report sets out that the initial Screening report (26 April 2013) found that the Neighbourhood Area is in the hydrological catchment of the River Wye (including the River Lugg) SAC. The North of the parish is within the Arrow (to Lugg) river catchment area. The South (From Holme Marsh) is within the Wye catchment area.

The report concludes that the Lyonshall NDP will not have a likely significant effect on the River Wye SAC.

European Convention on Human Rights

The Submission Neighbourhood Plan is fully compatible with the European Convention on Human Rights. It has been prepared with full regard to national statutory regulation and policy guidance, which are both compatible with the Convention. The Plan has been produced in full consultation with the local community. The Plan does not contain policies or proposals that would infringe the human rights of residents or other stakeholders over and above the existing strategic policies at national and district-levels, as demonstrated below.

The Human Rights Act 1998 incorporated into UK law the European Convention on Human Rights ("The Convention"). The Convention includes provision in the form of Articles, the aim of which is to protect the rights of the individual.

Section 6 of the Act prohibits public bodies from acting in a manner, which is incompatible with the Convention. Various rights outlined in the Convention and its First Protocol are to be considered in the process of making and considering planning decisions, namely:

Article 1 of the First Protocol protects the right of everyone to the peaceful enjoyment of possessions. No one can be deprived of possessions except in the public interest and subject to the conditions provided by law and by the general principles of international law. The Submission Neighbourhood Plan is fully compatible with the rights outlined in this Article. Although the Submission Plan includes policies that would restrict development rights to some extent, this does not have a greater impact than the general restrictions on development rights provided for in national law, namely the Planning and Compulsory Purchase Act 2004 and the Localism Act 2011. The restriction of development rights inherent in the UK's statutory planning system is demonstrably in the public interest by ensuring that land is used in the most sustainable way, avoiding or mitigating adverse impacts on the environment, community and economy.

Article 6 protects the right to a fair and public hearing before an independent tribunal in determination of an individual's rights and obligations. The process for Neighbourhood Plan production is fully compatible with this Article, allowing for extensive consultation on its proposals at various stages, and an independent examination process to consider representations received.

Article 14 provides that "The enjoyment of the rights and freedoms set forth in ... [the] ... European Convention on Human Rights shall be secured without discrimination on any ground such as sex, race, colour, language, religion, political or other opinion, national or social origin, association with a national minority, property, birth or other status." The Parish Council has developed the policies and proposals within the Plan in full consultation with the community and wider stakeholders to produce as inclusive a document as possible. In general, the policies and proposals will not have a discriminatory impact on any particular group of individuals. The NDP also promotes good accessibility for all, and by requiring provision of adequate on site car parking in new developments, aims to tackle and reduce high levels of car parking on or blocking pavements which currently has an adverse impact on some vulnerable groups such as the elderly, infirm and children using pushchairs.

3.7 g. Prescribed conditions are met in relation to the Order (or plan) and prescribed matters have been complied with in connection with the proposal for the order (or neighbourhood plan).

The prescribed conditions have therefore been met in relation to the Neighbourhood Development Plan (NDP) and prescribed matters have been complied with in connection with the proposal for the Plan.

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Lyonshall Parish Council

January 2019